By MOWN

≤B. No. <u>131</u>1

### A BILL TO BE ENTITLED

AN ACT

relating to the development and management of water resources.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 5.504(a), Water Code, is amended to read as follows:

(a) If the commission, the executive director, or the executive director's representative issues an emergency order under this subchapter without a hearing, the order shall set a time and place for a hearing to affirm, modify, or set aside the emergency order to be held before the commission or its designee as soon as practicable after the order is issued. If the emergency order is issued under Section 5.517 or 5.518, the order shall set a time for the hearing not later than the 20th day after the date the emergency order is issued.

SECTION 2. Subchapter L, Chapter 5, Water Code, is amended by adding Sections 5.517, 5.518, 5.519, and 5.520 to read as follows:

Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER;

AMENDMENT TO WATER RIGHT. (a) Except as provided by Section 5.506

and after notification to the governor, the commission by emergency
order may issue a permit to divert and use water or amend an
existing permit, certified filing, or certificate of adjudication
for an initial period not to exceed 120 days if the commission
finds that:

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- (1) emergency conditions exist that present an imminent threat to the public health, safety, and welfare or the environment and that override the necessity to comply with established statutory procedures; and
  - (2) there is no feasible practicable alternative to the emergency authorization. The emergency authorization may be renewed once for a period not to exceed 60 days.
  - (b) The executive director may issue an emergency order if an imminent threat to the public health, safety, and welfare or the environment exists that requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative. If the executive director issues an emergency order under this subsection, the commission shall hold a hearing as provided for in Section 5.504 as soon as practicable but not later than 10 days after issuance of the order to affirm, modify, or set aside the order. The person desiring the emergency order must comply with Section 5.502 before the executive director may act on the request for emergency action.
  - (c) The notice requirements of Section 11.132 relating to the time for notice, newspaper notice, and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. The commission shall give the general notice of the hearing that the commission considers practicable under the circumstances.
  - (d) The commission may adopt rules and impose fees necessary to carry out the provisions of this section.
    - (e) An emergency order under this section does not vest in

the grantee any right to the diversion, impoundment, or use of water and expires by its terms.

Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF WATER RIGHT. (a) The commission by emergency order may grant the temporary transfer and use of all or part of a surface water right for other than domestic or municipal use to a retail or wholesale water supplier for public health and safety purposes.

- (b) The commission may direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, the executive director, and the commission from any and all liability for the order sought. The commission may order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. The commission may not grant an emergency authorization under this section that would cause a violation of a federal regulation.
- (c) A person granted an emergency order under this section is liable to the owner from whom the use is transferred for the fair market value of the water transferred and for any damages proximately caused by the transfer of use. If, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made, either party may file a complaint with the commission to determine the amount due.
- (d) The commission by rule shall establish a dispute resolution procedure for a complaint filed under this section.

  After exhausting all administrative remedies under this section, an owner from whom the use is transferred may file suit to recover or

1	determine the amount due in a district court in the county where
2	the owner resides or has its headquarters. The prevailing party in
3	a suit filed under this subsection is entitled to recover court
4	costs and reasonable attorney's fees.

- Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. The commission may issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood-control work to repair, modify, maintain, dewater, or remove a work if the commission finds that:
- (1) the existing condition of the work is causing or will cause extensive or severe property damage or economic loss to others or is posing an immediate and serious threat to human life or health; and
- (2) other procedures available to the commission to remedy or prevent the occurrence will result in unreasonable delay.
- Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.403. Notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.
- SECTION 3. Section 7.004, Water Code, is amended to read as follows:
- Sec. 7.004. REMEDIES CUMULATIVE. The remedies under this chapter are cumulative of all other remedies. Nothing in this chapter affects the right of a private corporation, [or]

individual, or political subdivision that has a justiciable interest to pursue any available common law remedy to enforce a right, to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for the violation of a right or otherwise redress an injury.

SECTION 4. Subchapter B, Chapter 7, Water Code, is amended by adding Section 7.034 to read as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. A district court may award the costs of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 5. Section 7.051(b), Water Code, is amended to read as follows:

(b) Except as provided by this subsection, this [This] subchapter does not apply to violations of Chapter [117] 12, 13, 16, or 36 [of-this-code, or-Chapter-341, Health-and-Safety-Code].

This subchapter does apply to Section 16.236.

SECTION 6. Section 7.052, Water Code, is amended to read as follows:

Sec. 7.052. MAXIMUM PENALTY. (a) The amount of the penalty for a violation of Chapter 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, may not exceed \$2,500 a day for each violation.

- (b) The amount of the penalty for a violation under Chapter

  11 described by Section 11.082 or 11.0842 may not exceed \$5,000 a

  day for each violation.
  - (c) The penalty for a violation of a rule or order adopted under Section 16.236 may not exceed \$1,000 a day for each violation.
  - (d) The amount of the penalty for a violation under Chapter 341, Health and Safety Code, may not be less than \$50 or more than \$1,000 for each violation.
  - (e) The amount of the penalty for all other violations within the jurisdiction of the commission to enforce may not exceed \$10,000 a day for each violation.
  - (f) [(c)] Each day that a continuing violation occurs may be considered a separate violation. The commission may authorize an installment payment schedule for an administrative penalty assessed under this subchapter, except for an administrative penalty assessed under Section 7.057 or assessed after a hearing under Section 7.058.
  - SECTION 7. Section 7.054, Water Code, is amended to read as follows:
  - Sec. 7.054. REPORT OF VIOLATION. (a) If, after examination of a possible violation and the facts surrounding that possible violation, the executive director concludes that a violation has occurred, the executive director may issue a preliminary report in accordance with commission rules that includes recommendations regarding any penalty or corrective action.
    - (b) A report regarding a possible violation under Chapter 11

must	state	the	facts	on	which_	the	conclusion	was_	based	and
recom	mend th	e amo	unt of	any	penalty	. The	executive	direc	tor s	hall
base	the re	comme	nded an	ount	of the	propo	sed penalt	y on t	he fac	tors
provi	ded by	Secti	on 7.05	3 an	d shall	analy	ze each	factor	for	the
benef	it of t	he co	mmissio	n.						

SECTION 8. Section 7.069, Water Code, is amended to read as follows:

Sec. 7.069. DISPOSITION OF PENALTY. (a) Except as provided by Subsection (b), a [A] penalty collected under this subchapter shall be deposited to the credit of the general revenue fund.

(b) A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 9. Subchapter B, Chapter 7, Water Code, is amended by adding Section 7.076 to read as follows:

Sec. 7.076. COMPROMISE, MODIFICATION, OR REMISSION OF CERTAIN PENALTIES. Notwithstanding any other provision to the contrary, the commission may compromise, modify, or remit, with or without condition, any penalty imposed under this subchapter for a violation under Chapter 11.

SECTION 10. Section 7.102, Water Code, is amended to read as follows:

Sec. 7.102. MAXIMUM PENALTY. (a) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 11, 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, shall be assessed

for each violation a civil penalty not less than \$50 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.

- (b) The amount of a penalty for a violation of a rule or order issued by the commission under Section 12.052 may not exceed \$5,000.
- (c) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 13 shall be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.
- (d) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to any other matter within the commission's jurisdiction to enforce, other than violations of Chapter [117] 12, [137] 16, or 36 of this code, or Chapter 341, Health and Safety Code, shall be assessed for each violation a civil penalty not less than \$50 nor greater than \$25,000 for each day of each violation as the court or jury considers proper.
- (e) Each day of a continuing violation is a separate violation.
- SECTION 11. Sections 7.105(a) and (c), Water Code, are amended to read as follows:
- (a) On the request of the executive director or the commission, the attorney general shall institute a suit in the name of the state for injunctive relief under Section 7.032, to recover a civil penalty, or for both injunctive relief and a civil penalty.

The attorney general may initiate a suit for recovery of a penalty under this section for a violation under Section 13.414.

may be brought in Travis County, in the county in which the defendant resides, or in the county in which the violation or threat of violation occurs. A suit to recover a penalty for a violation of a rule or order issued by the commission under Section 12.052 may be brought in Travis County.

SECTION 12. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.1075 to read as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 13. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.112 to read as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION

11.082. An action to collect the penalty provided by Section 7.102

for a violation of Section 11.082 must be brought within two years

from the date of the alleged violation.

SECTION 14. Section 7.351, Water Code, is amended to read as follows:

Sec. 7.351. CIVIL SUITS. If it appears that a violation or threat of violation of Chapter 16, 26, 28, or 34 of this code or Chapter 341, 361, 371, 372, or 382, Health and Safety Code, or a provision of Chapter 401, Health and Safety Code, under the

commission's jurisdiction or a rule adopted or an order or a permit issued under those chapters or provisions has occurred or is occurring in the jurisdiction of a local government, the local government or, in the case of a violation of Chapter 401, Health and Safety Code, a person affected as defined in that chapter, may institute a civil suit under Subchapter D in the same manner as the commission in a district court by its own attorney for the injunctive relief or civil penalty, or both, as authorized by this chapter against the person who committed, is committing, or is threatening to commit the violation.

SECTION 15. Section 11.0843, Water Code, is transferred to Subchapter C, Chapter 7, Water Code, renumbered as Section 7.077, and amended to read as follows:

Sec. 7.077 [11-0843]. FIELD CITATION. (a) Upon witnessing a violation of Chapter 11 [this-chapter] or a rule or order or a water right issued under Chapter 11 [this-chapter], a watermaster or the watermaster's deputy, as defined by commission rule, may issue the alleged violator a field citation alleging that a violation has occurred and providing the alleged violator the option of either:

- (1) without admitting to or denying the alleged violation, paying an administrative penalty in accordance with the predetermined penalty amount established under Subsection (b) of this section and taking remedial action as provided in the citation; or
- (2) requesting a hearing on the alleged violation in accordance with Section  $7.058 \ [\frac{11-0842}{2}]$  of this code.

(b) By rule the commission shall establish penalty amounts corresponding to types of violations of <a href="Chapter 11">Chapter 11</a> [this-chapter].

[this-chapter].

[+c--A---penalty--collected--under--this--section--shall--bedeposited-in-the-state--treasury--to--the--credit--of--the--general revenue-fund-]

SECTION 16. Section 11.085, Water Code, is amended by adding Subsection (w) to read as follows:

(w) The requirements of this section apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.

SECTION 17. Section 11.138(a), Water Code, is amended to read as follows:

The commission may issue temporary permits for beneficial purposes to the extent that they do not interfere with or adversely affect prior appropriations or vested rights on stream from which water is to be diverted under such temporary permit. The commission may, by appropriate order, authorize any member of the commission to approve and issue temporary permits without notice and hearing if it appears to such issuing party that sufficient water is available at the proposed point of diversion to satisfy the requirements of the temporary permit as well as all No temporary permit issued without notice and existing rights. hearing shall authorize more than 10 acre-feet of water, nor may it

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be for a term in excess of one year. The commission by rule may authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

SECTION 18. Section 11.139, Water Code, is amended to read as follows:

Sec. 11.139. EMERGENCY AUTHORIZATIONS. [(a)] Except as provided by Section 11.148 of this code, the commission may grant an emergency permit, order, or amendment to an existing permit, certified filing, or certificate of adjudication under Subchapter L, Chapter 5 [after-notice-to-the-governor-for-an-initial-period-of not-more---than--120--days-if-the-commission-finds-that-emergency conditions-exist-which-present-an-imminent--threat--to--the--public health--and--safety-and-which-override-the-necessity-to-comply-with established--statutory--procedures--and--there--are--no---feasible practicable--alternatives--to--the--emergency--authorization:--Such emergency-action-may-be-renewed-once-for-not-longer-than-60-days].

[(b)--A-person-desiring-to-obtain-an-emergency--authorization under---this--section--shall--submit--to--the--commission--a--sworm application-containing-the-following-information:

[(1)--a--description--of--the--condition--of--emergency justifying-the-granting-of-the-emergency-authorization;

[+2)--a-statement-setting-forth-facts-which-support-the findings-required-under-this-section;

[+3}--an-estimate-of-the-dates-on--which--the--proposed

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authorization-should-begin-and-end;

[+4)--a--description--of--the--action--sought--and--the activity-proposed-to-be-allowedy-mandatedy-or-prohibitedy-and

[ (5)--any--other--statements-or-information-required-by the-commission-

[(c)--If-the-commission-finds-the-applicant's-statement--made under--Subsection-(b)-of-this-section-to-be-correct; the-commission may-grant--emergency--authorizations--under--this--section--without notice--and--hearing--or--with--such--notice--and--hearing--as--the commission-considers-practicable-under-the-circumstances-

[ (d)--If--the--commission--grants--an-emergency-authorization under-this-section-without-a-hearing; the-authorization-shall-fix-a time-and-place-for-a-hearing-to-be-held-before-the-commission:--The hearing-shall-be-held-as-soon-after-the-emergency-authorization--is granted--as--is--practicable--but--not-later-than-20-days-after-the emergency-authorization-is-granted:

[(e)--At-the-hearing;-the-commission-shall-affirm;-modify;-or set-aside-the-emergency-authorization;--Any-hearing-on-an-emergency authorization-shall-be-conducted-in-accordance-with--Chapter--2001; Government-Code;-and-rules-of-the-commission;

[\(\frac{f}{r}\)--If--an--imminent-threat-to-the-public-health-and-safety exists-which-requires-emergency-action-before--the--commission--can take--action--as--provided--by-Subsections-\(\frac{a}{r}\)--through-\(\frac{c}{r}\)-of-this section-and-there--are--no--feasible--alternatives7--the--executive director--may--grant-an-emergency-authorization-after-notice-to-the governor:---If--the--executive---director---issues---an---emergency authorization-under--this--subsection7-the-commission-shall-hold-a

hearing-as-provided-for-in-Subsections-(d)-and-(e)-of-this-section:
The-requirements--of--Subsection--(b)--of--this--section--shall--be
satisfied--by-the-applicant-before-action-is-taken-by-the-executive
director-on-the-request-for-emergency-authorization:

[(g)--The--requirements--of--Section--11-132--of--this---code relating--to--the--time-for-notice; newspaper-notice; and-method-of giving-a-person-notice-do--not--apply--to--a--hearing--held--on--an application--for-an-emergency-authorization-under-this-section; but such--general--notice--of--the--hearing--shall--be--given--as---the commission; ---under--Subsections--(c)--and--(e)--of--this--section; considers-practicable-under-the-circumstances.

[(h)--The-commission-may--grant--an--emergency--authorization under--this--section--for--the-temporary-transfer-and-use-of-all-or part-of-a-permit,-certified-filing,-or-certificate-of--adjudication for--other--than-domestic-or-municipal-use-to-a-retail-or-wholesale water-supplier-for-public-health-and-safety-purposes---In--addition to--the--requirements--contained-in-Subsection-(b)-of-this-section, the-commission-may-direct-that-the-applicant-will--timely--pay--the amounts--for--which--the--applicant-may-be-potentially-liable-under Subsection-(j)-of-this-section-and-to-the-extent-authorized-by--law will--fully--indemnify--and--hold-harmless-the-state;-the-executive director, and the commission from any and all -- liability -- for -- the authorization--sought----The--commission--may--order--bond-or-other surety-in-a-form-acceptable-to-the-commission-as--a--condition--for such--emergency--authorization----The--commission--may-not-grant-an emergency-authorization-under-this--section--which--would--cause--a violation-of-a-federal-regulation-

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[(i)--In--transferring--the--amount-of-water-requested-by-the applicant;-the-executive-director-or-the-commission-shall--allocate the--requested-amount-among-two-or-more-permits;-certified-filings; or--certificates--of--adjudication--for--other--than--domestic---or municipal-use:

[ +j -- The -- person -- granted -- an -- emergency - authorization - under Subsection-(h)-of-this-section-is--liable--to--the--owner--and--the owner's--agent--or--lessee-from-whom-the-use-is-transferred-for-the fair-market-value-of-the-water--transferred--as--well--as--for--any damages--caused--by-the-transfer-of-use---- If, -within-60-days-of-the termination-of-the-authorization,-the-parties-do-not-agree--on--the amount-due;-or-if-full-payment-is-not-made;-either-party-may-file-a complaint--with--the--commission--to-determine-the-amount-due---The commission-may-use-dispute-resolution-procedures--for--a--complaint filed--under--this-subsection---After-exhausting-all-administrative remedies-under-this-subsection,-an--owner--from--whom--the--use--is transferred-may-file-suit-to-recover-or-determine-the-amount-due-in a--district--court-in-the-county-where-the-owner-resides-or-has-its headquarters:--The-prevailing-party-in--a--suit--filed--under--this subsection--is--entitled--to--recover--court--costs--and-reasonable attorney's-fees-

[(k)--The-commission-may-prescribe-rules-and-adopt-fees-which are-necessary-to-carry-out-the-provisions-of-this-section-

[ (1)--An-emergency-authorization-does-not-vest-in-the-grantee any-right-to-the-diversion;-impoundment;-or-use-of-water-and-shall expire-and-be-cancelled-in-accordance-with-its-terms;]

SECTION 19. Section 11.173(b), Water Code, is amended to

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#### read as follows:

- (b) A permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, or certificate of adjudication is exempt from cancellation under Subsection (a) of this section:
- (1) to the extent of the owner's participation in the Conservation Reserve Program authorized by the Food Security Act, Pub.L. No. 99-198, Secs. 1231-1236, 99 Stat. 1354, 1509-1514 (1985) or a similar governmental program; [or]
- (2) if any portion of the water authorized to be used pursuant to a permit, certified filing, or certificate of adjudication has been used in accordance with a regional water plan approved pursuant to Section 16.053 of this code;
- (3) if the permit, certified filing, or certificate of adjudication was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan; or
- (4) if the permit, certified filing, or certificate of adjudication was obtained as the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified filing, or certificate of adjudication as part of the holder's long-term water planning.
- SECTION 20. Section 11.177(b), Water Code, is amended to read as follows:
  - (b) In determining what constitutes reasonable diligence or

- a justified nonuse as used in Subsection (a)(2) of this section, the commission shall give consideration to:
- (1) whether sufficient water is available in the source of supply to meet all or part of the appropriation during the 10-year period of nonuse;
- (2) whether the nonuse is justified by the holder's participation in the federal Conservation Reserve Program or a similar governmental program as provided by Section 11.173(b)(1) of this code;
- (3) [whether--the---permit7---certified---filing7---or certificate--of--adjudication--was--obtained--to--meet-demonstrated long-term-public-water--supply--or--electric--generation--needs--as evidenced--by--a--water-management-plan-developed-by-the-holder-and consistent-with-projections-of-future-water-needs-contained-in--the state-water-plan;
- [ (4)--whether---the---permit7---certified---filing7--or certificate-of-adjudication-was--obtained--as--the--result--of--the construction--of--a--reservoir--funded7-in-whole-or-in-part7-by-the holder--of--the--permit7--certified--filing7--or--certificate---of adjudication-as-part-of-the-holder's-long-term-water-planning7
- [(5)] whether the existing or proposed authorized purpose and place of use are consistent with an approved regional water plan as provided by Section 16.053 of this code;
- (4) [+6+] whether the permit, certified filing, or certificate of adjudication has been deposited into the Texas Water Bank as provided by Sections 15.7031 and 15.704 of this code or whether it can be shown that the water right or water available

under the right is currently being made available for purchase through private marketing efforts; or

(5) [+7+] whether the permit, certified filing, or certificate of adjudication has been reserved to provide for instream flows or bay and estuary inflows.

SECTION 21. Sections 12.052(c), (d), (e), and (f), Water Code, are amended to read as follows:

- (c) The [ff--the] owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this section may not wilfully fail [faits] or refuse [refuses] to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and may not [or-if-a-person] wilfully fail [faits] to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order[7-he-is-liable-to-a penalty-of-not-more-than-\$57000-a-day-for-each-day-he-continues-to violate--this--section---The-state-may-recover-the-penalty-by-suit brought-for-that-purpose-in-the-district-court-of-Travis-County].
- under Section 5.519 [#f-the-commission-determines-that-the-existing condition-of-the-dam-is-creating-or-will-cause-extensive-or-severe property-damage--or-economic--loss--to--others--or--is--posing--an immediate-and-serious-threat-to-human-life-or-health-and-that-other procedures--available--to--the--commission-to-remedy-or-prevent-the occurrence-of-the-situation-will-result-in-unreasonable-delay;--the commission--may--issue--an--emergency--order;--either--mandatory-or

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prohibitory-in-nature; directing-the-owner-of-a-dam-to-repair; modify; --maintain; --dewater; -or-remove-the-dam-which-the-commission determines-is-unsafe; --The-emergency-order-may--be--issued--without notice--to--the--dam--owner-or-with-notice-the-commission-considers practicable-under-the-circumstances; --The-notice-does-not--have--to comply-with-Chapter-2001; -Government-Code].

- (e) [Hf--the--commission--issues--an--emergency--order-under authority-of-this-section-without-notice--to--the--dam--owner;--the commission--shall-fix-a-time-and-place-for-a-hearing-which-shall-be held-as-soon-as-practicable-to-affirm;-modify;--or--set--aside--the emergency--order;---The-notice-does-not-have-to-comply-with-Chapter 2001;-Government-Code;--If-the-nature-of--the--commission-s--action requires--further-proceedings;-those-proceedings-shall-be-conducted as--appropriate--under--the--Administrative--Procedure--and---Texas Register--Act;--as--amended-(Article-6252-13a;-Vernon-s-Texas-Civil Statutes);
- [<del>{f}</del>] Nothing in this section or in rules or orders made by the commission shall be construed to relieve an owner or operator of a dam or reservoir of the legal duties, obligations, or liabilities incident to ownership or operation.
- SECTION 22. Section 13.411, Water Code, is transferred to Subchapter B, Chapter 7, Water Code, renumbered as Section 7.0325, and amended to read as follows:
- Sec. 7.0325 [+3.4++]. ACTION TO ENJOIN OR REQUIRE COMPLIANCE: RETAIL PUBLIC UTILITIES. (a) If the commission has reason to believe that any retail public utility or any other person or corporation is engaged in or is about to engage in any

act in violation of <u>Chapter 13</u> [this-chapter] or of any order or rule of the commission entered or adopted under <u>Chapter 13</u> [this chapter] or that any retail public utility or any other person or corporation is failing to comply with <u>Chapter 13</u>, [this-chapter] or with any rule or order, the attorney general on request of the commission, in addition to any other remedies provided in this chapter, shall bring an action in a court of competent jurisdiction in the name of and on behalf of the commission against the retail public utility or other person or corporation to enjoin the commencement or continuation of any act or to require compliance with <u>Chapter 13</u> [this-chapter] or the rule or order.

- (b) If the executive director has reason to believe that the failure of the owner or operator of a water utility to properly operate, maintain, or provide adequate facilities presents an imminent threat to human health or safety, the executive director shall immediately:
  - (1) notify the utility's representative; and
  - (2) initiate enforcement action consistent with:
    - (A) this subchapter; and
    - (B) procedural rules adopted by the commission.

SECTION 23. Chapter 7, Water Code, is amended by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water Code, are transferred to Subchapter I, Chapter 7, Water Code, redesignated as Sections 7.401, 7.402, and 7.403, and amended to read as follows:

26 <u>SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES</u>
27 Sec. 7.401 [<del>13.412</del>]. RECEIVERSHIP. (a) At the request of

the commission, the attorney general shall bring suit for the appointment of a receiver to collect the assets and carry on the business of a water or sewer utility that:

- (1) has abandoned operation of its facilities;
- (2) informs the commission that the owner is abandoning the system;
  - (3) violates a final order of the commission; or
  - (4) allows any property owned or controlled by it to be used in violation of a final order of the commission.
  - (b) The court shall appoint a receiver if an appointment is necessary:
  - (1) to guarantee the collection of assessments, fees, penalties, or interest;
  - (2) to guarantee continuous and adequate service to the customers of the utility; or
  - (3) to prevent continued or repeated violation of the final order.
  - (c) The receiver shall execute a bond to assure the proper performance of the receiver's duties in an amount to be set by the court.
  - (d) After appointment and execution of bond, the receiver shall take possession of the assets of the utility specified by the court. Until discharged by the court, the receiver shall perform the duties that the court directs to preserve the assets and carry on the business of the utility and shall strictly observe the final order involved.
    - (e) On a showing of good cause by the utility, the court may

dissolve the receivership and order the assets and control of the business returned to the utility.

- (f) For purposes of this section and Section 7.403 [13.4132], abandonment may include but is not limited to:
- (1) failure to pay a bill or obligation owed to a retail public utility or to an electric or gas utility with the result that the utility service provider has issued a notice of discontinuance of necessary services;
- (2) failure to provide appropriate water or wastewater treatment so that a potential health hazard results;
- (3) failure to adequately maintain facilities, resulting in potential health hazards, extended outages, or repeated service interruptions;
- (4) failure to provide customers adequate notice of a health hazard or potential health hazard;
- (5) failure to secure an alternative available water supply during an outage;
- (6) displaying a pattern of hostility toward or repeatedly failing to respond to the commission or the utility's customers; and
- (7) failure to provide the commission with adequate information on how to contact the utility for normal business and emergency purposes.
- (g) Notwithstanding Section 64.021, Civil Practice and Remedies Code, a receiver appointed under this section may seek commission approval to acquire the water or sewer utility's facilities and transfer the utility's certificate of convenience

and necessity. The receiver must apply in accordance with Subchapter H, Chapter 13.

Sec. 7.402 [+3.4+3+]. SUPERVISION OF CERTAIN UTILITIES. (a) The commission, after providing to the utility notice and an opportunity for a hearing, may place a utility under supervision for gross or continuing mismanagement, gross or continuing noncompliance with <a href="Chapter 13">Chapter 13</a> [this-chapter] or commission rules, or noncompliance with commission orders.

- (b) While supervising a utility, the commission may require the utility to:
- (1) meet [abide---by] conditions and requirements prescribed by the commission, including:
  - (A) [(1)] management requirements;
  - (B) [<del>{2}</del>] additional reporting requirements;
- (C) [(3)] restrictions on hiring, salary or benefit increases, capital investment, borrowing, stock issuance or dividend declarations, and liquidation of assets; and
- (D) [(4)] a requirement that the utility place the utility's funds into an account in a financial institution approved by the commission and use of those funds shall be restricted to reasonable and necessary utility expenses; and[]
- (2) [(c)--While-supervising-a-utility;--the--commission may--require--that--the--utility] obtain commission approval before taking an [any] action [that-may-be] restricted under Subdivision (1) [Subsection-(b)] of this section.
- (c) An [Any] action or transaction for which commission approval is required by this section that [which] occurs without

commission approval may be voided by the commission.

Sec. 7.403 [+3.4+32]. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. (a) The commission, after providing to the utility notice and an opportunity to be heard by the commissioners at a commission meeting, may authorize a willing person to temporarily manage and operate a utility if the utility:

- (1) has discontinued or abandoned operations or the provision of services; or
- (2) has been or is being referred to the attorney general for the appointment of a receiver under Section 7.401 [13.412].
- (b) The commission may appoint a person under this section by emergency order under Section 5.507 and may authorize an emergency rate increase by emergency order under Section 5.508[7 and—notice—of—the—action—is—adequate—if—the—notice—is—mailed—or hand—delivered—to—the—last—known—address—of——the—utility\*s headquarters].
- (c) A person appointed under this section has the powers and duties necessary to ensure the continued operation of the utility and the provision of continuous and adequate services to customers, including the power and duty to:
  - (1) read meters;
  - (2) bill for utility services;
  - (3) collect revenues;
  - (4) disburse funds;
  - (5) access all system components; and

(6) request rate increases.

(d) This section does not affect the authority of the commission to pursue an enforcement claim against a utility or an affiliated interest.

SECTION 24. Section 13.414, Water Code, is amended to read as follows:

Sec. 13.414. <u>VIOLATION BY [PENABTY--AGAINST]</u> RETAIL PUBLIC UTILITY OR AFFILIATED INTEREST. <u>A [{a}-Any]</u> retail public utility or affiliated interest <u>may not violate</u> [that--violates] this chapter, <u>fail</u> [fails] to perform a duty imposed on it, or <u>fail</u>, <u>neglect</u>, [fails,-neglects,] or <u>refuse</u> [refuses] to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court [is-subject-to-a-civil-penalty-of-not-less-than \$100-nor-more-than-\$5,000-for-each-violation].

[(b)--A-retail-public-utility-or-affiliated-interest--commits a--separate--violation--each-day-it-continues-to-violate-Subsection (a)-of-this-section-

[(c)--The-attorney-general-shall-institute-suit--on--his--own initiative--or--at-the-request-of,-in-the-name-of,-and-on-behalf-of the-commission-in-a-court-of-competent-jurisdiction-to-recover--the penalty-under-this-section-]

SECTION 25. Section 13.417, Water Code, is transferred to Subchapter B, Chapter 7, Water Code, renumbered as Section 7.034, Water Code, and amended to read as follows:

Sec. 7.034 [13.417]. CONTEMPT PROCEEDINGS IN UTILITY ACTION.

If any person or retail public utility fails to comply with any lawful order of the commission issued under Chapter 13 or with any

subpoena or subpoena duces tecum <u>issued in a proceeding under</u>

<u>Chapter 13</u> or if any witness refuses to testify about any matter on which he may be lawfully interrogated <u>in a proceeding under Chapter 13</u>, the commission may apply to any court of competent jurisdiction to compel obedience by proceedings for contempt.

SECTION 26. Sections 35.008(b), (c), and (d), Water Code, are amended to read as follows:

- (b) The commission shall call a public comment [an evidentiary] hearing to consider:
- (1) the designation of a priority groundwater management area;
- (2) whether a district should be created over all or part of a priority groundwater management area; or
- (3) whether all or part of the land in the priority groundwater management area should be added to an existing district.
- (c) <u>Public comment</u> [Evidentiary] hearings shall be held at a location in one of the counties in which the priority groundwater management area is located, or proposed to be located, or in the nearest convenient location if adequate facilities are not available in those counties.
- (d) At the <u>public comment</u> hearing, the commission shall hear testimony and receive evidence from affected persons. The commission shall consider the executive director's report and supporting information and the testimony and evidence received at the <u>public comment</u> hearing. If the commission considers further information necessary, the commission may request such information

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from any source. Any testimony, evidence, report, comments, or other information received by the commission at a public comment hearing becomes part of the record of the contested case hearing on designation of the priority groundwater management area, creation of a district over all or part of the priority groundwater management area, or addition of any part of the land in the priority groundwater management area to an existing district.

SECTION 27. Chapter 35, Water Code, is amended by adding Section 35.010 to read as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. The commission may not consider the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority groundwater management area.

SECTION 28. Section 35.012, Water Code, is amended by adding new Subsections (c) and (d), relettering existing Subsections (c), (d), (e), and (f) as Subsections (e), (f), (g), and (h), and amending existing Subsection (d), to read as follows:

(c) Not later than the 10th day after the date on which the commission order designating a priority groundwater management area is issued, the commission shall send written notice of the commission's actions to each landowner in the designated priority groundwater management area at the landowner's most recent known

address as shown in the tax rolls of the county in which the land is located. The notice must include the commission's findings and conclusions from the data and information considered in designating the priority groundwater management area and the commission's recommendation regarding the need for a groundwater conservation district in the priority groundwater management area.

- (d) As soon as possible after a commission order designating a priority groundwater management area, the Texas Agricultural Extension Service shall begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, the commission, other state agencies, and existing districts to inform the residents of the status of the area's water resources and management options including possible formation of a district.
- (e) Following the issuance of a commission order under Subsection (b), the landowners in the priority groundwater management area may:
- (1) create one or more districts under Subchapter B,Chapter 36;
- (2) have the area annexed to a district that adjoins the area; or
- (3) create one or more districts through the legislative process.
- (f) [+d+] The commission shall identify the areas subject to the order of the commission issued under Subsection (b) that have not been incorporated into a district and shall delineate proposed boundaries of a district to include those areas. [#f--the

commission-proposes-the-creation-of--one--or--more--districts7--the
Texas--Agricultural--Extension--Service--shall-begin-an-educational
program-within-such-areas-with-the-assistance--and--cooperation--of
the--Texas--Water--Development--Board7--the-commission7-other-state
agencies7-and-existing-districts-to-inform--the--residents--of--the
status--of--the--area's--water--resources--and--management--options
including--possible--formation--of-a-district7-before-beginning-the
procedures-for-creation-of-a-district--provided--in--Subchapter--B7
Chapter-36-]

(g) [fe] If the commission fails to find that the district would be a benefit to the land and other property within the priority groundwater management area, that there is a public need for the district, or that creation of the district will further the public welfare, the commission shall issue an order stating that a district should not be created within the boundaries of the priority groundwater management area.

(h) [+f+] An order of the commission issued under this section may not be appealed.

SECTION 29. Section 36.014, Water Code, is amended to read as follows:

Sec. 36.014. NOTICE AND HEARING ON DISTRICT CREATION. [{a}]

If a petition is filed under Section 36.013 or the commission proposes that a district be created under Section 35.012(b), the commission shall give notice of the [an] application or proposal as required by Section 49.011(a) and may conduct a hearing on the application or proposal if the commission determines that a hearing is necessary under Section 49.011.

[(b)--If---the--petition--contains--a--request--to--create--a management-area-in-all-or-part-of-the-proposed-district; the-notice must-also-be-given-in-accordance-with-the-requirements--in--Section 35-006-for-the-designation-of-management-areas-]

SECTION 30. Section 36.015, Water Code, is amended to read as follows:

Sec. 36.015. FINDINGS. (a) If the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, [that-it] would be a benefit to the land in the district, and [that-it] would be a public benefit or utility, the commission shall issue an order containing these findings granting the petition or adopting the proposal, as appropriate.

- (b) If the commission finds that a district is not feasible and practicable, that it would not be a benefit to the land in the district, that it would not be a public benefit or utility, or that it is not needed, the commission by order shall deny the petition or reject the proposal, as appropriate.
- (c) The commission may adjust the boundaries of the proposed district to exclude any land that would not be benefited by inclusion in the district and is not necessary to the district for proper regulation of the groundwater reservoir.
- (d) If the commission grants the petition or adopts the proposal to create the district, it shall direct in its order creating the district that an election be called by the temporary directors to confirm the creation of the district and to elect permanent directors.

2	does-not-invalidate of affect the debighderen of any management
3	area-requested-in-the-same-petition-
4	[+f] The commission shall act on the petition or its
5	proposal within a reasonable amount of time.
6	SECTION 31. Subchapter D, Chapter 36, Water Code, is amended
7	by adding Section 36.1074 to read as follows:
8	Sec. 36.1074. EXTENSION OF DISTRICT AUTHORITY TO ADDITIONAL
9	AQUIFERS WITHIN DISTRICT'S GEOGRAPHIC BOUNDARIES. (a) The
10	commission by rule shall establish a procedure by which a district
11	created by special law may petition to extend the district's
12	authority to include management of any aquifer within the
13	geographic boundaries of the district the management of which is
14	not provided for by the special law creating any district.
15	(b) Rules adopted by the commission under this section shall
16	establish grounds for a petition described by Subsection (a),
17	including:
18	(1) a change in pumping conditions;
19	(2) a change in water quality conditions;
20	(3) a finding that another aquifer is affecting water
21	levels in the primary managed aquifer; and
22	(4) other grounds the commission may specify.
23	(c) A petition under this section may be granted only by
24	order of the commission.
25	SECTION 32. Section 36.0151, Water Code, is amended to read
26	as follows:
27	Sec. 36.0151. NOTICE OF CREATION BY COMMISSION OF DISTRICT

(e) [The-refusal-to-grant-a-petition-to-create--a--district

27

FOR PRIORITY GROUNDWATER MANAGEMENT AREA. [{a}--if-the--commission proposes--that--a--district--be-created-under-Section-35.012(d)7-it shall-in-its-order-creating-the--district--provide--that--temporary directors-be-appointed-under-Section-36.016-and-that-an-election-be called--by--the--temporary-directors-to-confirm-the-creation-of-the district-and-to-elect-permanent-directors.

[(b)] The commission shall notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a [the] district proposed by the commission under Section 35.012(b).

SECTION 33. Section 36.108, Water Code, is amended to read as follows:

Sec. 36.108. JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. (a) If two or more districts are located within the boundaries of the same management area or priority groundwater management area, each district shall prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory. On completion of the plan, each district shall forward a copy of the new revised management plan to the other districts in the management area or priority groundwater management area.

(b) The board of directors of each district in the management area or priority groundwater management area may, by resolution, call a joint meeting with the boards of directors of the other districts in the management area or priority groundwater management area to review the management plans and accomplishments

for the management area <u>or priority groundwater management area</u>. The boards shall meet to consider the plans individually and shall compare them to other management plans then in force in the management area. In reviewing the management plans, the boards shall consider:

- (1) the goals of each management plan and its impact on planning throughout the management area or priority groundwater management area;
- (2) the effectiveness of the measures established by each management plan for conserving and protecting groundwater and preventing waste, and the effectiveness of these measures in the management area or priority groundwater management area generally; and
- (3) any other matters that the boards consider relevant to the protection and conservation of groundwater and the prevention of waste in the management area or priority groundwater management area.
- (c) A joint meeting of the boards of directors must be held in accordance with the Open Meetings Act, Chapter 551, Government Code. Notice of the meeting shall be given in accordance with the requirements for notice of district board of directors meetings under that Act. In addition, notice of the meeting shall be published not later than the 30th day before the date of the scheduled meeting in a newspaper with general circulation in each county in the management area or priority groundwater management area.
  - (d) A district in the management area or priority

groundwater management area may file a petition with the commission requesting an inquiry if the petitioner district believes that:

- (1) another district in the management area or priority groundwater management area has failed to adopt rules;
- (2) the groundwater in the management area or priority groundwater management area is not adequately protected by the rules adopted by another district; or
- (3) the groundwater in the management area <u>or priority</u> groundwater <u>management area</u> is not adequately protected due to the failure of another district to enforce substantial compliance with its rules.
- (e) Not later than the 90th day after the date the petition is filed, the commission shall review the petition and either:
- (1) dismiss it if it finds that the evidence is not adequate to show that any of the conditions alleged in the petition exist; or
- (2) select a review panel as provided in Subsection(f).
- (f) The commission may appoint a review panel consisting of a chairman and four other members. A director or general manager of a district located outside the management area or priority groundwater management area that is the subject of the petition may be appointed to the review panel. The commission may not appoint more than two members of the review panel from any one district. The commission also shall appoint a disinterested person to serve as a nonvoting recording secretary for the review panel. The recording secretary may be an employee of the commission. The

### **BILL ANALYSIS**

Senate Research Center 76R3732 MI-D

S.B. 1311 By: Brown Natural Resources 3/29/1999 As Filed

#### **DIGEST**

The 75th Texas Legislature established a comprehensive framework for planning the development and management of the state's water resources in Senate Bill 1. The consolidation of such authority relating to water rights and water utilities was intentionally avoided so as not to interfere with changes to those provisions in S.B. 1. The Interim Committee on Water Resource Development and Management, through its monitoring of the implementation of S.B. 1 also developed recommendations pertaining to the related activities of the Texas Natural Resource Conservation Commission (commission) under S.B.1, including the process for creating priority groundwater management areas and groundwater conservation districts. S.B. 1311 consolidates the emergency order and enforcement authorities of the commission related to water rights and water utilities.

#### **PURPOSE**

As proposed, S.B. 1311 regulates development and management of water resources.

## **RULEMAKING AUTHORITY**

Rulemaking authority is granted to the Texas Natural Resource Conservation Commission in SECTION 2 (Sections 5.517(d) and Section 5.518(d), Water Code), SECTION 17 (Section 11.138(a), Water Code), and SECTION 31 (Section 36.1074(a), Water Code) of this bill.

# **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Section 5.504(a), Water Code, to require an emergency order to set a time for the hearing not later than the 20th day after the date the emergency order is issued, if the emergency order is issued under Section 5.517 or 5.518.

SECTION 2. Amends Chapter 5L, Water Code, by adding Section 5.517, 5.518, 5.519, and 5.520, as follows:

Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER; AMENDMENT TO WATER RIGHT. Authorizes the Texas Natural Resource Conservation Commission (commission) by emergency order to issue a permit to divert and use water or amend an existing permit, certified filing, or certificate of adjudication for an initial period not to exceed 120 days if the commission finds that certain actions have taken place, except as provided by Section 5.506 and after notification to the governor. Authorizes the executive director to issue an emergency order if an imminent threat to the public health, safety, and welfare or the environment exists that requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative. Requires the commission to hold hearing as provided for in Section 5.504 as soon as practicable but, not later than a certain date after issuance of the order t affirm, modify, or set aside the order, the executive director issues an emergency order under this subsection. Requires the person desiring the emergency to comply with Section 5.502 before the executive director may act on the request for emergency action. Provides that the notice requirements of Section 11.132 relating to the time for notice, newspaper notice, and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. Requires the commission to give the general notice of the hearing that the commission considers practicable under the circumstances. Authorizes the commission to adopt rules and impose fees necessary to carry out the provisions of this section. Provides that an emergency order under this section does not vest in the grantee of any right to the diversion, impoundment, or use of water and expires by its terms.

Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF WATER RIGHT. Authorizes the commission by emergency order to grant the temporary transfer and use of all or part of a surface water right for other than domestic or municipal use to a retail or wholesale water supplier for public health and safety purposes. Authorizes the commission to direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, executive director, and the commission from any and all liability for the order sought. Authorizes the commission to order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. Prohibits the commission from granting an emergency authorization under this section that would cause a violation of a federal regulation. Provides that a person granted an emergency authorization under this section is liable to the owner from whom the use is transferred and for any damages proximately caused by the transfer of use. Authorizes either party to file a complaint with the commission to determine the amount due, if, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made. Requires the commission, by rule, to establish a dispute resolution procedure for a complaint filed under this section. Authorizes an owner from whom the use is transferred to file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. Provides that the prevailing party in a suit filed under this subsection is entitled to recover court cost and reasonable attorney's fees.

Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. Authorizes the commission to issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood control work to repair, modify, maintain, dewater, or remove a work if the commission finds certain conditions exist.

Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. Authorizes the commission to issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.403. Provides that notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 3. Amends Section 7.004, Water Code, to provide that nothing in this chapter affects the right of a private corporation, individual, or political subdivision that has a justiciable interest to pursue any available common law remedy to enforce a right, to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for violation of a right or otherwise redress an injury.

SECTION 4. Amends Chapter 7B, Water Code, by adding Section 7.034, as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. Authorizes a district court to award the cost of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 5. Amends Section 7.051(b), Water Code, to provide that except as provided by this subsection, this subchapter does not apply to violations of Chapter 12, 13, 16, or 36. Provides that this chapter does apply to Section 16.236. Deletes text regarding Chapter 11 and Chapter 341, Health and Safety Code. Makes a conforming change.

SECTION 6. Amends Section 7.052, Water Code, to set forth certain penalties for violations. Makes conforming changes.

SECTION 7. Amend Section 7.054, Water Code, to require a report regarding a possible violation under Chapter 11 to state the facts on which the conclusion was based and recommend the amount of any penalty. Requires the executive director to base the recommended amount of the proposed penalty on the factors provided by Section 7.053 and to analyze each factor for the benefit of the commission.

SECTION 8. Amends Section 7.069, Water Code, to require a penalty collected under this subchapter to be deposited to the credit of the general revenue fund, except as provided by Subsection (b). Requires a penalty collected under this subchapter from a public utility to be paid to the commission and deposited

in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 9. Amends Chapter 7B, Water Code, by adding Section 7.076, as follows:

Sec. 7.076. COMPROMISE, MODIFICATION, OR REMISSION OF CERTAIN PENALTIES. Authorizes the commission, notwithstanding any other provision to the contrary, to compromise, modify, or remit, with or without condition, any penalty imposed under this subchapter for a violation under Chapter 11.

SECTION 10. Amends Section 7.102, Water Code, to prohibit the amount of a penalty for a violation of a rule under Section 12.052 from exceeding \$5000. Requires a person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 11, to be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.

SECTION 11. Amends Sections 7.1059(a) and (c), Water Code, to authorize the attorney general to initiate a suit for recovery of a penalty under this section for a violation under Section 13.414. Authorizes the suit to be brought in Travis County, in the county in which the defendant resides, or in the county in which the violation or threat of violation occurs, except as provided by this subsection. Authorizes a suit to recover a penalty for a violation of a rule or order issued by the commission under Section 12.052 to be brought in Travis County.

SECTION 12. Amends Chapter 7D, Water Code, by adding Section 7.1075, as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. Requires a penalty collected under this subchapter from a public utility to be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 13. Amends Chapter 7D, Water Code, by adding Section 7.112, as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION 11.082. Requires an action to collect the penalty provided by Section 7.102 for a violation of Section 11.082 to be brought within two years from the date of the alleged violation.

SECTION 14. Amends Section 7.351, Water Code, to make a conforming change.

SECTION 15. Amends Section 11.0843, Water Code, by transferring it to Chapter 7C, Water Code, and renumbering it as Section 7.077, to delete text requiring a penalty collected under this section to be deposited in the state treasury to the credit of the general revenue fund. Makes conforming changes,

SECTION 16. Amends Section 11.085, Water Code, by adding Subsection (w), to provide that the requirements of this section apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.

SECTION 17. Amends Section 11.138(a), Water Code, to authorize the commission, by rule, to authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

SECTION 18. Amends Section 11.139, Water Code, to authorize the commission to grant an emergency permit, order, or amendment to an existing permit, certified filing, or certificate of adjudication under Subchapter L, Chapter 5. Deletes text regarding emergency authorizations.

SECTION 19. Amends Section 11.173(b), Water Code, to provide that a permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, or certificate or adjudication is exempt from cancellation under Subsection (a) if it was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan or if it was obtained as the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified

filing, or certificate of adjudication as part of the holder's long-term planning.

SECTION 20. Amends Section 11.177(b), Water Code, to make conforming changes.

SECTION 21. Amends Sections 12.052(c), (d), (e) and (f), Water Code, to prohibit the owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this section from wilfully failing or refusing to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and from wilfully failing to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order. Authorizes the commission to issue an emergency works safety order under Section 5.519. Deletes text regarding existing conditions of a dam. Makes conforming changes.

SECTION 22. Amends Section 13.411, Water Code, by transferring it to Chapter 7B, Water Code, and renumbering it as Section 7.0325, as follows:

Sec. 7.0325. New heading: ACTION TO ENJOIN OR REQUIRE COMPLIANCE: RETAIL PUBLIC UTILITIES. Makes conforming changes.

SECTION 23. Amends Chapter 7, Water Code, by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water Code, transferred to Chapter 7I, Water Code, redesignated as Section 7.401, 7.402, and 7.403, as follows:

SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES

Sec. 7.401. RECEIVERSHIP. Makes a conforming change.

Sec. 7.402. SUPERVISION OF CERTAIN UTILITIES. Authorizes the commission to require the utility to meet, rather than abide by, conditions and requirements prescribed by the commission and to obtain commission approval before taking an action under Subdivision (1), rather than Subsection (b), of this section. Authorizes an action or transaction for which commission approval is required by this section that occurs without commission approval to be void by the commission. Deletes text regarding the commission's supervision of a utility. Makes conforming and nonsubstantive changes.

Sec. 7.403. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. Authorizes the commission to appoint a person under this section by emergency order under Section 5.507 and to authorize an emergency rate increase by emergency order under Section 5.508, rather than notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 24. Amends Section 13.414, Water Code, as follows:

Sec. 13.414. New heading: VIOLATION BY RETAIL PUBLIC UTILITY OR AFFILIATE INTEREST. Prohibits a retail public utility or affiliated interest from violating this chapter, failing to perform a duty imposed on it, or failing, neglect, or refusing to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court. Deletes text regarding civil penalty. Makes conforming changes.

SECTION 25. Amends Section 13.417, Water Code, by transferring it to Chapter 7B, Water Code, renumbered as Section 7.034, Water Code, as follows:

Sec. 7.034. New heading: CONTEMPT PROCEEDINGS IN UTILITY ACTION. Makes conforming changes.

SECTION 26. Amends Sections 35.008(b), (c), and (d), Water Code, to require the commission to call a public comment, rather than evidentiary hearing, to consider certain actions. Provides that any testimony, evidence, report, comment, or other information received by the commission at a public comment hearing becomes part of the record of the contested case hearing on designation of the priority groundwater management area, creation of a district over all or part of the priority groundwater management area, or addition of any part of the land in the priority groundwater management area to an existing district.

SECTION 27. Amends Chapter 35, Water Code, by adding Section 35.010, as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. Prohibits the commission from considering the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority ground water management area.

SECTION 28. Amends Section 35.012, Water Code, by adding new Subsections (c) and (d) and amending existing Subsection (d), to require the commission not later than a certain date on which the commission order designating a priority groundwater management area is issued, to send a written notice of the commission's actions to each landowner in the designation priority groundwater management area at the landowner's most recent known address as shown in the tax rolls of the county in which the land is located. Requires the notice to include the commission's findings and conclusions from the data and information considered in designating the priority groundwater management area and the commission's recommendation regarding the need for a groundwater conservation district in the priority groundwater management area. Requires the Texas Agricultural Extension Service to begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, the commission, other state agencies, and existing districts to inform the residents of the status of the area's water resources and management options including possible formation of a district. Makes conforming changes.

SECTION 29. Amends Section 36.014, Water Code, to require the commission to give notice of the application or proposal as required by Section 49.011(a) and may conduct a hearing on the application or proposal if the commission determines that a hearing is necessary under Section 49.011. Deletes text regarding management areas.

SECTION 30. Amends Section 36.015, Water Code, to require the commission to issue an order containing findings granting the petition or adopting the proposal, as appropriate, if the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, a benefit to the land in the district, and would be a public benefit or utility. Requires the commission by order to deny the petition or reject the proposal, as appropriate. Requires the commission to direct in its orders creating the district that an election be called by the temporary directors to confirm the creation of the district and to elect permanent directors, if the commission grants the petition or adopts the proposal. Requires the commission to act on the petition or its proposal within a reasonable amount of time. Deletes text regarding the refusal to grant a petition.

SECTION 31. Amends Chapter 36D, Water Code, by adding Section 36.1074, as follows:

Sec. 36.1074. EXTENSION OF DISTRICT AUTHORITY TO ADDITIONAL AQUIFERS WITHIN DISTRICT'S GEOGRAPHIC BOUNDARIES. Requires the commission, by rule, to establish a procedure by which a district created by special law may petition to extend the district's authority to include management of any aquifer within the geographic boundaries of the district the management of which is not provided for by the special law creating any district. Requires the rules adopted by the commission under this section to establish grounds for a petition described by Subsection (a) including certain conditions. Authorizes a petition under this section to be granted only by order of the commission.

SECTION 32. Amends Section 36.0151, Water Code, as follows:

Sec. 36.0151. New heading: NOTICE OF CREATION BY COMMISSION OF DISTRICT FOR PRIORITY GROUNDWATER MANAGEMENT AREA. Requires the commission to notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a district proposed by the commission under Section 35.012(b).

SECTION 33. Amends Section 36.108, Water Code, as follows:

Sec. 36.108. New heading: JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY

GROUNDWATER MANAGEMENT AREA. Requires each district to prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory, if two or more districts are located within the boundaries of the same management area or priority groundwater management area. Making conforming changes.

SECTION 34. Amends Section 341.047, Health and Safety Code, by transferring it to Chapter 7E, Water Code, redesignating it as Section 7.1605, Water Code, as follows:

Sec. 7.1605. New heading: VIOLATIONS RELATING TO PUBLIC DRINKING WATER. Makes conforming changes.

SECTION 35. Amends Section 341.048, Health and Safety Code, as follows:

Sec. 341.048. New heading: VIOLATION. Deletes text regarding certain violations.

SECTION 36. (a) Repealer: (1) Section 11.082, Water Code (Unlawful Use: Civil Penalty).

- (2) Section 11.0841, Water Code (Civil Remedy) and Section 11.0842, Water Code (Administrative Penalty).
- (3) Section 13.4151, Water Code (Administrative Penalty) and Section 13.416, Water Code (Penalties Cumulative).
- (4) Section 35.004, Water Code (Designation of Management Areas), Section 35.005, Water Code (Petition to Designate a Groundwater Management Area), and Section 35.006, Water Code (Notice for Designation of Management Area).
- (b) Section 341.049 Health and Safety Code (Administrative Penalty) and Section 341.050, Health and Safety Code (Penalties Cumulative).

SECTION 37. Effective date: September 1, 1999.

SECTION 38. Makes application of this Act prospective.

SECTION 39. Emergency clause.

1-1 By: Brown (In the Senate - Filed March 11, 1999; March 15, 1999, read 1-2 first time and referred to Committee on Natural Resources; April 6, 1999, reported adversely, with favorable Committee Substitute by the following vote: Yeas 6, Nays 0; April 6, 1999, 1-3 1-4 1-5 sent to printer.) 1-7 COMMITTEE SUBSTITUTE FOR S.B. No. 1311 1-8 A BILL TO BE ENTITLED 1 - 9AN ACT relating to the development and management of the water resources. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-10 1-11 1-12 SECTION 1. Subsection (a), Section 5.504, 1-13 amended to read as follows: If the commission, the executive director, or the 1-14 (a) 1-15 1-16 executive director's representative issues an emergency order under this subchapter without a hearing, the order shall set a time and place for a hearing to affirm, modify, or set aside the emergency 1-17 1 - 18to be held before the commission or its designee as soon as practicable after the order is issued. If the emergency order is 1-19 issued under Section 5.517 or 5.518, the order shall set a time for the hearing not later than the 20th day after the date the 1-20 1-21 emergency order is issued. 1-22 1-23 SECTION 2. Subchapter L, Chapter 5, Water Code, adding Sections 5.517, 5.518, 5.519, and 5.520 to read as 1 - 241-25 1-26 follows: Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATEK; AMENDMENT TO WATER RIGHT. (a) Except as provided by Section 5.506 1-27 and after notification to the governor, the commission by emergency 1-28 order may issue a permit to divert and use water or amend an existing permit, certified filing, or certificate of adjudication for an initial period not to exceed 120 days if the commission 1-29 1-30 1-31 1-32 finds that: emergency conditions 1-33 <u>exist</u> that imminent threat to the public health, safety, and welfare or the environment and that override the necessity to comply with established statutory procedures; and

(2) there is no feasible practicable alternative to the emergency authorization. The emergency authorization may be renewed once for a period not to exceed 60 days. 1-34 1-35 1-36 1 - 371-38 renewed once for a period not to exceed 60 days. 1-39 1 - 40(b) The executive director may issue an emergency order if 1 - 41an imminent threat to the public health, safety, and welfare or the environment exists that requires emergency action before the 1-42 commission can take action under Subsection (a) and there is no feasible alternative. If the executive director issues an emergency order under this subsection, the commission shall hold a hearing as provided for in Section 5.504 as soon as practicable but not later than 20 days after issuance of the order to affirm, 1-43 1-44 1-45 1-46 1 - 47modify, or set aside the order. 1 - 48(c) The notice requirements of Section 11.132 relating to time for notice, newspaper notice, and method of giving a 1 - 491-50 <u>t</u>he person notice do not apply to a hearing held on an application for an emergency order under this section. The commission shall give the general notice of the hearing that the commission considers 1-51 1-52 1-53 practicable under the circumstances. 1-54 1-55 (d) The commission may adopt rules and impose fees necessary to carry out the provisions of this section.

(e) An emergency order under this section does not vest in the grantee any right to the diversion, impoundment, or use of 1-56 1-57 1-58 water and expires by its terms. 1-59 Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF 1-60 WATER RIGHT. (a) The commission by emergency order may grant the temporary transfer and use of all or part of a surface water right 1-61 1-62 1-63 for other than domestic or municipal use to a retail or wholesale 1-64 water supplier for public health and safety purposes.

S.B. No. 1311 By: Brown Water Code, present

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The commission may direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, the executive director, and the commission from any and all liability for the order sought. The commission may order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. The commission may not grant an emergency authorization under this section that would cause a violation of a federal regulation.

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(c) In transferring the amount of water requested by the applicant, the executive director or the commission shall allocate requested amount among two or more permits, certified filings, or certificates of adjudication for other than domestic or municipal use.

(d) A person granted an emergency order under this section liable to the owner from whom the use is transferred for the fair market value of the water transferred and for any damages proximately caused by the transfer of use. If, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made, either party may file a complaint with the commission to determine the amount due.

(e) The commission by rule shall establish a dispute resolution procedure for a complaint filed under this section. After exhausting all administrative remedies under this section, an owner from whom the use is transferred may file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. The prevailing party in a suit filed under this subsection is entitled to recover court

costs and reasonable attorney's fees.

Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. The commission may issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood-control work to repair, modify, maintain, dewater, or remove a work if the commission finds that:

(1) the existing condition of the work is causing or will cause extensive or severe property damage or economic loss others or is posing an immediate and serious threat to human li or health; and

(2) other procedures available to the commission to remedy or prevent the occurrence will result in unreasonable delay.

Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT
DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section Notice of the action is adequate if the notice is mailed or 7.404. hand delivered to the last known address of the utility's headquarters.

SECTION 3. Section 7.004, Water Code, is amended to read as follows:

Sec. 7.004. REMEDIES CUMULATIVE. The remedies under this chapter are cumulative of all other remedies. Nothing in this chapter affects the right of a private corporation, [or] individual, or political subdivision that has a justiciable interest to pursue any available common law remedy to enforce a right, to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for the violation of a right or otherwise redress an injury.

SECTION 4. Subchapter B, Chapter 7, Water Code, is by adding Section 7.034 to read as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. A district court may award the costs of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 5. Subsection (b), Section 7.051, Water Code, is

amended to read as follows:

(b) Except as provided by this subsection, this [This] subchapter does not apply to violations of Chapter [117] 12 or [7 137] 16[7-or-36-of-this-code7-or-Chapter-3417-Health-and-Safety Code]. This subchapter does apply to Section 16.236.

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SECTION 6. Section 7.052, Water Code, is amended to read as follows:

Sec. 7.052. MAXIMUM PENALTY. (a) The amount of the penalty for a violation of Chapter 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, may not exceed \$2,500 a day for each violation.

(b) The amount of the penalty for a violation of Chapter 11 or a rule or order adopted under or a permit, certified filing, or certificate of adjudication issued under Chapter 11 may not exceed \$5,000 a day for each violation.

(c) The penalty for a violation of a rule or order adopted under Section 16.236 may not exceed \$1,000 a day for each violation.

violation.

(d) The amount of the penalty for a violation under Chapter 341, Health and Safety Code, may not be less than \$50 or more than \$1,000 for each violation.

\$1,000 for each violation.

(e) The amount of the penalty for all other violations within the jurisdiction of the commission to enforce may not exceed \$10,000 a day for each violation.

(f) [(e)] Each day that a continuing violation occurs may be considered a separate violation. The commission may authorize an installment payment schedule for an administrative penalty assessed under this subchapter, except for an administrative penalty assessed under Section 7.057 or assessed after a hearing under Section 7.058.

SECTION 7. Section 7.054, Water Code, is amended to read as follows:

Sec. 7.054. REPORT OF VIOLATION. (a) If, after examination of a possible violation and the facts surrounding that possible violation, the executive director concludes that a violation has occurred, the executive director may issue a preliminary report in accordance with commission rules that includes recommendations regarding any penalty or corrective action.

(b) A report regarding a possible violation under Chapter 11 must state the facts on which the conclusion was based and recommend the amount of any penalty. The executive director shall base the recommended amount of the proposed penalty on the factors provided by Section 7.053 and shall analyze each factor for the benefit of the commission.

benefit of the commission.

SECTION 8. Section 7.069, Water Code, is amended to read as follows:

Sec. 7.069. DISPOSITION OF PENALTY. (a) Except as provided by Subsection (b), a [A] penalty collected under this subchapter shall be deposited to the credit of the general revenue fund.

(b) A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 9. Section 7.102, Water Code, is amended to read as follows:

Sec. 7.102. MAXIMUM PENALTY. (a) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 11, 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, shall be assessed for each violation a civil penalty not less than \$50 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.

(b) The amount of a penalty for a violation of a rule or order issued by the commission under Section 12.052 may not exceed \$5,000.

(c) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 13 shall be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.

(d) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to any other matter within the commission's jurisdiction to enforce, other than violations of Chapter [117]12 or[7-137] 16[7-07-36] of this code, or Chapter 341, Health and Safety Code, shall be assessed for each violation of a civil penalty not less than \$50 nor greater than \$25,000 for each day of each violation as the court or jury considers proper.

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(e) Each day of a continuing violation is a separate violation.

SECTION 10. Subsections (a) and (c), Section 7.105, Water Code, are amended to read as follows:

- (a) On the request of the executive director or the commission, the attorney general shall institute a suit in the name of the state for injunctive relief under Section 7.032, to recover a civil penalty, or for both injunctive relief and a civil penalty. The attorney general may initiate a suit for recovery of a penalty under this section for a violation under Section 13.414.
- under this section for a violation under Section 13.414.

  (c) Except as provided by this subsection, the [The] suit may be brought in Travis County, in the county in which the defendant resides, or in the county in which the violation or threat of violation occurs. A suit to recover a penalty for a violation of a rule or order issued by the commission under Section 12.052 may be brought in Travis County.

12.052 may be brought in Travis County.

SECTION 11. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.1075 to read as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 12. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.112 to read as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION 11.081. An action to collect the penalty provided by Section 7.102 for a violation of Section 11.081 must be brought within two years from the date of the alleged violation.

SECTION 13. Section 7.351, Water Code, is amended to read as follows:

Sec. 7.351. CIVIL SUITS. If it appears that a violation or threat of violation of Chapter 16, 26, 28, or 34 of this code or Chapter 341, 361, 371, 372, or 382, Health and Safety Code, or a provision of Chapter 401, Health and Safety Code, under the commission's jurisdiction or a rule adopted or an order or a permit issued under those chapters or provisions has occurred or is occurring in the jurisdiction of a local government, the local government or, in the case of a violation of Chapter 401, Health and Safety Code, a person affected as defined in that chapter, may institute a civil suit under Subchapter D in the same manner as the commission in a district court by its own attorney for the injunctive relief or civil penalty, or both, as authorized by this chapter against the person who committed, is committing, or is threatening to commit the violation.

SECTION 14. Section 11.0843, Water Code, is amended to read as follows:

Sec. 11.0843. FIELD CITATION. [(a)] Upon witnessing a violation of this chapter or a rule or order or a water right issued under this chapter, a watermaster or the watermaster's deputy, as defined by commission rule, may issue the alleged violator a field citation alleging that a violation has occurred [and-providing-the-alleged-violator-the-option-of-either:

[++-without-admitting-to-or-denying-the-alleged violation,-paying-an-administrative-penalty-in-accordance-with-the predetermined-penalty-amount-established-under-Subsection-+(b)--of this--section-and-taking-remedial-action-as-provided-in-the citation,-or

[+2)--requesting--a-hearing-on-the-alleged-violation-in accordance-with-Section-11-0842-of-this-code-

[(b)--By-rule-the-commission-shall-establish-penalty--amounts

corresponding--to--types--of-violations-of-this-chapter-or-rules-or orders-adopted-or-water-rights-issued-under-this-chapter-

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[(c)--A--penalty--collected--under--this--section--shall---be deposited--in--the--state--treasury--to--the--credit-of-the-general revenue-fund].

SECTION 15. Section 11.085, Water Code, is amended by adding Subsection (w) to read as follows:

The requirements of this section apply to the (w) water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.

SECTION 16. Subsection (a), Section 11.138, Water Code, amended to read as follows:

(a) The commission may issue temporar beneficial purposes to the extent that they do not for temporary permits interfere with adversely affect prior appropriations or vested rights on the stream from which water is to be diverted under such temporary The commission may, by appropriate order, authorize any member of the commission to approve and issue temporary permits without notice and hearing if it appears to such issuing party that sufficient water is available at the proposed point of diversion to satisfy the requirements of the temporary permit as well as all existing rights. No temporary permit issued without notice and hearing shall authorize more than 10 acre-feet of water, nor may it a term in excess of one year. The commission by rule may for authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

SECTION 17. Section 11.139, Water Code, is amended to read

as follows:

Sec. 11.139. **EMERGENCY** AUTHORIZATIONS. [<del>ta</del>] Except provided by Section 5.506 [11-148] of this code, the commission may grant an emergency permit, order, or amendment to an permit, certified filing, or certificate of adjudicat existing or certificate of adjudication under Subchapter L, Chapter 5 [after--notice--to--the--governor--for-an initial--period--of--not-more-than-120-days-if-the-commission-finds that-emergency-conditions-exist-which-present-an-imminent-threat-to the-public-health-and-safety-and-which-override--the--necessity--to comply--with--established--statutory--procedures--and--there-are-no feasible-practicable-alternatives-to-the--emergency--authorization-Such--emergency--action--may-be-renewed-once-for-not-longer-than-60

[ (b)--A-person-desiring-to-obtain-an-emergency--authorization this--section--shall--submit--to--the--commission--a--sworn application-containing-the-following-information:

[(++)--a--description--of--the--condition--of--emergency justifying-the-granting-of-the-emergency-authorization;

[+2)--a-statement-setting-forth-facts-which-support-the findings-required-under-this-section;

[(3)--an-estimate-of-the-dates-on--which--the--proposed authorization-should-begin-and-end;

[+4)--a--description--of--the--action--sought--and--the activity-proposed-to-be-allowed,-mandated,-or-prohibited,-and

[(5)--any--other--statements-or-information-required-by the-commission-

[ (c)--If-the-commission-finds-the-applicant's-statement--made under--Subsection-(b)-of-this-section-to-be-correct;-the-commission may-grant--emergency--authorizations--under--this--section--without notice--and--hearing--or--with--such--notice--and--hearing--as--the commission-considers-practicable-under-the-circumstances-

[ (d)--If--the--commission--grants--an-emergency-authorization under-this-section-without-a-hearing,-the-authorization-shall-fix-a time-and-place-for-a-hearing-to-be-held-before-the-commission---The hearing-shall-be-held-as-soon-after-the-emergency-authorization--is granted--as--is--practicable--but--not-later-than-20-days-after-the emergency-authorization-is-granted-

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[ (e)--At-the-hearing; -the-commission-shall-affirm; -modify; -or set-aside-the-emergency-authorization. -- Any-hearing-on-an-emergency authorization-shall-be-conducted-in-accordance-with--Chapter--2001; Government-Code; -and-rules-of-the-commission.

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[(g)--The--requirements--of--Section--11-132--of--this---code relating--to--the--time-for-notice; newspaper-notice; and method-of giving-a-person-notice-do--not--apply--to--a--hearing--held--on--an application--for-an-emergency-authorization-under-this-section; but such--general--notice--of--the--hearing--shall--be--given--as---the commission; ---under--Subsections--(c)--and--(e)--of--this--section; considers-practicable-under-the-circumstances.

[(h)--The-commission-may-grant-an-emergency-authorization under-this-section-for-the-temporary-transfer-and-use-of-all-or part-of-a-permity-certified-filingy-or-certificate-of-adjudication for-other-than-domestic-or-municipal-use-to-a-retail-or-wholesale water-supplier-for-public-health-and-safety-purposes--In-addition to-the-requirements-contained-in-Subsection-(b)-of-this-section-the-commission-may-direct-that-the-applicant-will-timely-pay--the amounts--for-which--the-applicant-may-be-potentially-liable-under Subsection-(j)-of-this-section-and-to-the-extent-authorized-by--law will--fully--indemnify--and--hold-harmless-the-state--the-executive directory-and-the-commission-from-any-and--all--liability--for--the authorization--sought----The--commission--may--order--bond-or-other surety-in-a-form-acceptable-to-the-commission-as--a--condition--for such--emergency--authorization---The--commission--may-not-grant-an emergency-authorization-under-this--section--which--would--cause--a violation-of-a-federal-regulation-

[(i)--In--transferring--the--amount-of-water-requested-by-the applicanty-the-executive-director-or-the-commission-shall--allocate the--requested-amount-among-two-or-more-permitsy-certified-filingsy or--certificates--of--adjudication--for--other--than--domestic---or municipal-use-

[ (j)--The--person--granted--an--emergency-authorization-under Subsection-{h}-of-this-section-is--liable--to--the--owner--and--the owner's--agent--or--lessee-from-whom-the-use-is-transferred-for-the fair-market-value-of-the-water--transferred--as--well--as--for--any termination-of-the-authorization,-the-parties-do-not-agree--on--the amount-due;-or-if-full-payment-is-not-made;-either-party-may-file-a complaint--with--the--commission--to-determine-the-amount-due---The commission-may-use-dispute-resolution-procedures--for--a--complaint filed--under--this-subsection---After-exhausting-all-administrative remedies-under-this-subsection;-an--owner--from--whom--the--use--is transferred-may-file-suit-to-recover-or-determine-the-amount-due-in a--district--court-in-the-county-where-the-owner-resides-or-has-its headquarters:--The-prevailing-party-in--a--suit--filed--under--this subsection--is--entitled--to--recover--court--costs--and-reasonable attorney's-fees-

[(k)--The-commission-may-prescribe-rules-and-adopt-fees-which are-necessary-to-carry-out-the-provisions-of-this-section:

[(1)-An-emergency-authorization-does-not-vest-in-the-grantee any-right-to-the-diversion;-impoundment;-or-use-of-water-and-shall expire-and-be-cancelled-in-accordance-with-its-terms;]

SECTION 18. Subsection (a), Section 11.142, Water Code, is amended to read as follows:

(a) Without obtaining a permit, a person may construct on his own property a dam or reservoir with normal storage of not more than 200 acre-feet of water for domestic and livestock purposes.

Normal storage may involve the temporary storage of greater 200 acre-feet if the owner of the structure maintains records which can demonstrate that throughout a 12-month period an average of not more than 200 acre-feet of water is impounded in such a structure.

SECTION 19. Subsection (b), Section 11.173, Water Code, is

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amended to read as follows:

- (b) A permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, or certificate of adjudication is exempt from cancellation under Subsection (a) of this section:
- (1) to the extent of the owner's participation in the Conservation Reserve Program authorized by the Food Security Act, Pub.L. No. 99-198, Secs. 1231-1236, 99 Stat. 1354, 1509-1514 (1985)
- or a similar governmental program; [or]

  (2) if any portion of the water authorized to be used pursuant to a permit, certified filing, or certificate of adjudication has been used in accordance with a regional water plan approved pursuant to Section 16.053 of this code;
- (3) if the permit, certified filing, or certificate of adjudication was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan; or
- (4)if the permit, certified filing, or certificate of adjudication was obtained as the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified filing, or certificate of adjudication as part of the holder's long-term water planning.
  SECTION 20. Subsection (b), Section 11.177, Water Code,

amended to read as follows:

- (b) In determining what constitutes reasonable diligence or a justified nonuse as used in Subsection (a)(2) of this section, the commission shall give consideration to:
- (1) whether sufficient water is available in the source of supply to meet all or part of the appropriation during the 10-year period of nonuse;
- (2) whether the nonuse is justified by the holder's participation in the federal Conservation Reserve Program or a similar governmental program as provided by Section 11.173(b)(1) of this code;
- [whether--the---permity---certified---filingy---or certificate--of--adjudication--was--obtained--to--meet-demonstrated long-term-public-water--supply--or--electric--generation--needs--as evidenced--by--a--water-management-plan-developed-by-the-holder-and consistent-with-projections-of-future-water-needs-contained-in--the state-water-plan;

[ (4) -- whether -- - the -- - permit, -- - certified -- - filing, -- or certificate-of-adjudication-was--obtained--as--the--result--of--the construction--of--a--reservoir--fundedy-in-whole-or-in-party-by-the holder--of--the--permit,--certified--filing,--or--certificateadjudication-as-part-of-the-holder's-long-term-water-planning;

[(5)] whether the existing or proposed authorized purpose and place of use are consistent with an approved regional water plan as provided by Section 16.053 of this code;

- (4) [(6)] whether the permit, certified filing, or certificate of adjudication has been deposited into the Texas Water Bank as provided by Sections 15.7031 and 15.704 of this code or whether it can be shown that the water right or water available under the right is currently being made available for purchase through private marketing efforts; or
- (5) [(7)] whether the permit, certified filing, or certificate of adjudication has been reserved to provide for instream flows or bay and estuary inflows.

SECTION 21. Subsections (c), (d), and (f), (e), Section 12.052, Water Code, are amended to read as follows:

(c) The [#f--the] owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this

11-1

section may not wilfully fail [fails] or refuse [refuses] to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and may not [or--if--a--person] wilfully fail [fails] to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order[r--he--is--liable--to--a penalty--of-not-more-than-\$5,000-a-day-for-each-day-he-continues-to violate-this-section---The-state-may-recover-the--penalty--by--suit brought-for-that-purpose-in-the-district-court-of-Travis-County].

- (d) The commission may issue an emergency works safety order under Section 5.519. [#f--the--commission--determines--that-the existing-condition-of-the-dam-is-creating-or-will--cause--extensive or--severe--property-damage-or-economic-loss-to-others-or-is-posing an-immediate-and-serious-threat-to-human-life-or--health--and--that other--procedures--available-to-the-commission-to-remedy-or-prevent the-occurrence-of-the-situation-will-result-in-unreasonable--delayy the--commission--may--issue-an-emergency-ordery-either-mandatory-or prohibitory-in-naturey-directing-the-owner--of--a--dam--to--repairy modifyy--maintainy--dewatery-or-remove-the-dam-which-the-commission determines-is-unsafe---The-emergency-order-may--be--issued--without notice--to--the--dam--owner-or-with-notice-the-commission-considers practicable-under-the-circumstances---The-notice-does-not--have--to comply-with-Chapter-2001y-Government-Code-]
- (e) [\(\frac{\text{Hf}}{-\text{the}}\)-commission--issues--an--emergency--order-under authority-of-this-section-without-notice--to--the-dam--owner;--the commission--shall-fix-a-time-and-place-for-a-hearing-which-shall-be held-as-soon-as-practicable-to-affirm;-modify;--or--set--aside--the emergency--order:---The-notice-does-not-have-to-comply-with-Chapter 2001;-Government-Code:--If-the-nature-of--the--commission-s--action requires--further-proceedings;-those-proceedings-shall-be-conducted as--appropriate--under--the--Administrative--Procedure--and---Texas Register--Act;--as--amended-(Article-6252-13a;-Vernon-s-Texas-Civil Statutes):

 $[\{f\}]$  Nothing in this section or in rules or orders made by the commission shall be construed to relieve an owner or operator of a dam or reservoir of the legal duties, obligations, or liabilities incident to ownership or operation.

SECTION 22. Chapter 7, Water Code, is amended by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water Code, are transferred to Subchapter I, Chapter 7, Water Code, redesignated as Sections 7.402, 7.403, and 7.404, and amended to read as follows:

SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES

Sec. 7.401. DEFINITIONS. In this subchapter, "affiliated interest" and "affiliate" have the meanings assigned by Section

13.002.

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Sec. 7.402 [+3.4+2]. RECEIVERSHIP. (a) At the request of the commission, the attorney general shall bring suit for the appointment of a receiver to collect the assets and carry on the business of a water or sewer utility that:

(1) has abandoned operation of its facilities;

- (2) informs the commission that the owner is abandoning the system;
  - (3) violates a final order of the commission; or
- (4) allows any property owned or controlled by it to be used in violation of a final order of the commission.
- (b) The court shall appoint a receiver if an appointment is necessary:
- (1) to guarantee the collection of assessments, fees, penalties, or interest;
- (2) to guarantee continuous and adequate service to the customers of the utility; or
- (3) to prevent continued or repeated violation of the final order.
- (c) The receiver shall execute a bond to assure the proper performance of the receiver's duties in an amount to be set by the court.
- (d) After appointment and execution of bond, the receiver shall take possession of the assets of the utility specified by the

court. Until discharged by the court, the receiver shall perform the duties that the court directs to preserve the assets and carry on the business of the utility and shall strictly observe the final order involved.

On a showing of good cause by the utility, the court may the receivership and order the assets and control of the (e) dissolve business returned to the utility.

7.404 (f) For purposes of this section and Section

[13-4132], abandonment may include but is not limited to:

(1) failure to pay a bill or obligation owed to a retail public utility or to an electric or gas utility with the result that the utility service provider has issued a notice of discontinuance of necessary services;

(2) failure to provide appropriate water or wastewater

treatment so that a potential health hazard results;

facilities, maintain to adequately (3) failure in potential health hazards, extended outages, resulting repeated service interruptions;

(4) failure to provide customers adequate notice of a health hazard or potential health hazard;

(5) failure to secure an alternative available water

supply during an outage;

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a pattern of hostility toward (6) displaying or repeatedly failing to respond to the commission or the utility's customers; and

failure to provide the commission with adequate (7) information on how to contact the utility for normal business emergency purposes.

Section 64.021, Civil Practice and Notwithstanding (g) Remedies Code, a receiver appointed under this section seek commission approval to acquire the water or sewer utility's facilities and transfer the utility's certificate of convenience necessity. in accordance The receiver must apply with Subchapter H, Chapter 13.

Sec. 7.403 [ $\pm 3.413$  $\pm 3$ ]. SUPERVISION OF CERTAIN UTILITIES. (a) The commission, after providing to the utility notice and an opportunity for a hearing, may place a utility under supervision for gross or continuing mismanagement, gross or continuing noncompliance with Chapter 13 [this-chapter] or commission rules, or noncompliance with commission rules, or noncompliance with commission orders.

While supervising a utility, the commission may require (b) the utility to:

 $(1\overline{)}$ meet [abide---by] conditions and requirements prescribed by the commission, including:

(A) [(++)] management requirements;

additional reporting requirements;

(B) [<del>12</del>] (C) [<del>13</del>] restrictions on hiring, salary benefit increases, capital investment, borrowing, stock issuance or

financial institution approved by the commission and use of those funds shall be restricted to reasonable and necessary utility expenses; and[-]

(2) [(c)--While-supervising-a-utility,--the--commission may--require--that--the--utility] obtain commission approval before taking <u>an</u> [any] action [that-may-be] restricted under (1) [Subsection-(b)] of this section. Subdivision

(c) An [Any] action or transaction for which commission approval is required by this section that [which] occurs without

commission approval may be voided by the commission.

Sec. 7.404 [13.4132]. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. (a) The commission, after providing to the utility notice and an opportunity to be heard by the commissioners at a commission meeting, may authorize a willing person to temporarily manage operate a utility if the utility:

has discontinued or abandoned operations or the (1)provision of services; or

(2) has been or is being referred to the attorney

general for the appointment of a receiver under Section 7.402 [<del>13-412</del>].

- The commission may appoint a person under this (b) emergency order under Section 5.507 and may authorize an emergency rate increase by emergency order under Section 5.508[7 and-notice-of-the-action-is-adequate-if-the-notice-is-mailed-or hand-delivered--to--the--last--known--address--of---the---utility's headquarters].
- (c) A person appointed under this section has the powers and duties necessary to ensure the continued operation of the utility and the provision of continuous and adequate services to customers, including the power and duty to:
  - (1)read meters;

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- (2) bill for utility services;
- (3)collect revenues;
- disburse funds; (4)
- (5) access all system components; and
- request rate increases. (6)
- This section does not affect the authority of the (d) to pursue an enforcement claim against a utility or an commission affiliated interest.

SECTION 23. Section 13.414, Water Code, is amended to read as follows:

Sec. 13.414. <u>VIOLATION BY [PENALTY--AGAINST]</u> RETAIL PUBLIC UTILITY OR AFFILIATED INTEREST. <u>A [{a}--Any</u>] retail public utility or affiliated interest <u>may not violate</u> [that--violates] this chapter, fail [fails] to perform a duty imposed on it, or fail, [fails7--neglects7] or refuse [refuses] to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court [is-subject-to-a-civil-penalty-of-not-less-than \$100-nor-more-than-\$5,000-for-each-violation].

[(b)--A--retail-public-utility-or-affiliated-interest-commits a-separate-violation-each-day-it-continues--to--violate--Subsection ta)-of-this-section-

[(c)--The--attorney--general--shall-institute-suit-on-his-own initiative-or-at-the-request-of,-in-the-name-of,-and-on--behalf--of the -- commission - in -a - court - of - competent - jurisdiction - to - recover - the penalty-under-this-section.]

SECTION 24. Subsections (b), (c), and (d), Water Code, are amended to read as follows:

(b) The commission shall call a publ Section 35.008,

- commission a public comment evidentiary] hearing to consider:
- (1)the designation of priority a groundwater management area;
- (2) a district should be created over all or whether part of a priority groundwater management area; or
- (3) whether all or part of the land in the priority groundwater management area should be added to an existing district.
- Public comment [Evidentiary] hearings shall be held at (C) a location in one of the counties in which the priority groundwater management area is located, or proposed to be located, or in the nearest convenient location if adequate facilities are not available in those counties.
- At the <u>public comment</u> hearing, the commission shall hear and receive evidence from affected persons. The shall consider the executive director's report and (d) testimony commission shall supporting information and the testimony and evidence received at the <u>public comment</u> hearing. If the commission considers information necessary, the commission may request such information from any source.

SECTION 25. Section 35.009, Water Code, is amended to read as follows:

Sec. 35.009. NOTICE AND PUBLIC COMMENT HEARING. (a) of the public comment commission shall have notice hearing published in at least one newspaper with general circulation in the county or counties in which the area proposed for designation as a priority groundwater management area or the area within a priority groundwater management area being considered for district creation

or for addition to an existing district is located. Notice must be published not later than the 30th day before the date set for the commission to consider the designation of the priority groundwater management area, the creation of a district in a priority groundwater management area, or the addition of land in a priority groundwater management area to an existing district.

(b) The notice must include:

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- (1) if applicable, a statement of the general purpose and effect of designating the proposed priority groundwater management area;
- (2) if applicable, a statement of the general purpose and effect of creating a district in the priority groundwater management area;
- (3) if applicable, a statement of the general purpose and effect of adding all or part of the land in the priority groundwater management area to an existing district;

  (4) a map generally outlining the boundaries of the
- (4) a map generally outlining the boundaries of the area being considered for priority groundwater management area designation or the priority groundwater management area being considered for district creation or for addition to an existing district, or notice of the location at which a copy of the map may be examined or obtained;
- (5) a statement that the executive director's report concerning the priority groundwater management area or proposed area is available at the commission's main office in Austin, Texas, and at regional offices of the commission for regions which include territory within the priority groundwater management area or proposed priority groundwater management area and that the report is available for inspection during regular business hours;
- (6) a description or the name of the locations in the affected area at which the commission has provided copies of the executive director's report to be made available for public inspection;
- (7) the name and address of each public library, each county clerk's office, and each district to which the commission has provided copies of the executive director's report; and

has provided copies of the executive director's report; and
(8) the date, time, and place of the <u>public comment</u>

hearing.

(c) The commission shall also give written notice of the date, time, place, and purpose of the <u>public comment</u> hearing to the governing body of each county, regional water planning group, adjacent groundwater district, municipality, river authority, water district, or other entity which supplies public drinking water, including each holder of a certificate of convenience and necessity issued by the commission, and of each irrigation district, located either in whole or in part in the priority groundwater management area or proposed priority groundwater management area. The notice must be given before the 30th day preceding the date set for the <u>public comment</u> hearing.

SECTION 26. Subsection (a), Section 35.012, Water Code, is amended to read as follows:

(a) At the conclusion of its <u>public comment</u> hearing and considerations, the commission shall issue an order stating its findings and conclusions.

SECTION 27. Chapter 35, Water Code, is amended by adding Section 35.010 to read as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. The commission may not consider the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority groundwater management area.

SECTION 28. Section 35.012, Water Code, is amended by adding new Subsections (c) and (d), relettering existing Subsections (c), (d), (e), and (f) as Subsections (e), (f), (g), and (h), and amending existing Subsection (d) to read as follows:

later than the 10th day after the date on which the commission order designating a priority groundwater management area the commission shall send written notice of is issued, commission's actions to each landowner in the designated priority groundwater management area at the landowner's most recent known address as shown in the tax rolls of the county in which the land is located. The notice must include the commission's findings and conclusions from the data and information considered in designating the priority groundwater management area and the commission's recommendation regarding the need for a groundwater conservation district in the priority groundwater management area.

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(d) As soon as possible after a commission order designating priority groundwater management area, the Texas Agricultural Extension Service shall begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, the commission, the Department of Agriculture, other state agencies, and existing districts to inform residents of the status of the area's water resources and management options including possible formation of a district.

(e) Following the issuance of a commission order under

(e) Following the the landowners in the priority groundwater Subsection (b), management area may:

create one or more districts under Subchapter B, (1)Chapter 36;

have the area annexed to a district that adjoins (2) the area; or

through the (3) more districts create one or legislative process.

(f) [(d)] The commission shall identify the areas subject to the order of the commission issued under Subsection (b) that have not been incorporated into a district and shall delineate proposed of a district to include those areas. [ff--the boundaries commission-proposes-the-creation-of--one--or--more--districts;--the Texas--Agricultural--Extension--Service--shall-begin-an-educational program-within-such-areas-with-the-assistance--and--cooperation--of the--Texas--Water--Development--Board,--the-commission,-other-state agencies,-and-existing-districts-to-inform--the--residents--of--the status--of--the--area+s--water--resources--and--management--options including--possible--formation--of-a-districty-before-beginning-the procedures-for-creation-of-a-district--provided--in--Subchapter--B7 Chapter-36.]

<u>(g)</u> [<del>{e}</del>] If the commission fails to find that the district would be a benefit to the land and other property within the priority groundwater management area, that there is a public need for the district, or that creation of the district will further the public welfare, the commission shall issue an order stating that district should not be created within the boundaries of the priority groundwater management area.

 $\frac{(h)}{(+f)}$  An order of the commission issued under this section may not be appealed. SECTION 29. Section 36.014, Water Code, is amended to read

as follows:

Sec. 36.014. NOTICE AND HEARING ON DISTRICT CREATION. a petition is filed under Section 36.013 the [<del>ta</del>}] Ιf or commission proposes that a district be created under Section 35.012(b), the commission shall give notice of the [an] application or proposal as required by Section 49.011(a) and may conduct a hearing on the application or proposal if the commission determines that a hearing is necessary under Section 49.011.

[ (b)--If--the--petition--contains--a--request--to--create---a management-area-in-all-or-part-of-the-proposed-district;-the-notice must--also--be-given-in-accordance-with-the-requirements-in-Section 35.006-for-the-designation-of-management-areas.]

SECTION 30. Section 36.015, Water Code, is amended to read as follows:

Sec. 36.015. FINDINGS. (a) If the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, [that-it] would be a benefit to the land in the district, and [that--it] would be a public benefit

utility, the commission shall issue an order containing these findings granting the petition or adopting the proposal, as utility, appropriate.

(b) If the commission finds that a district is not feasible practicable, that it would not be a benefit to the land in the and district, that it would not be a public benefit or utility, or that it is not needed, the commission by order shall deny the petition or reject the proposal, as appropriate.

(c) The commission may adjust the boundaries of the proposed district to exclude any land that would not be benefited by inclusion in the district and is not necessary to the district for

proper regulation of the groundwater reservoir.

(d) If the commission grants the petition or adopts the proposal to create the district, it shall direct in its order creating the district that an election be called by the temporary directors to confirm the creation of the district and to elect permanent directors.

[The--refusal--to--grant-a-petition-to-create-a-district (e) does-not-invalidate-or-affect-the--designation--of--any--management

area-requested-in-the-same-petition-

[+f] The commission shall act on the petition or its proposal within a reasonable amount of time.

SECTION 31. Subchapter D, Chapter 36, Water Code, is amended

by adding Section 36.1074 to read as follows:

Sec. 36.1074. EXTENSION OF DISTRICT AUTHORITY TO FERS WITHIN DISTRICT'S GEOGRAPHIC BOUNDARIES. commission by rule shall establish a procedure by which a district created by special law may petition to extend the district's authority to include management of any aquifer within the geographic boundaries of the district the management of which is not provided for by the special law creating any district.

(b) Rules adopted by the commission under this section shall establish grounds for a petition described by Subsection (a),

including:

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a change in pumping conditions

(2) a change in water quality conditions;(3) a finding that another aquifer is affecting water levels in the primary managed aquifer; and

(4) other grounds the commission may specify.

A petition under this section may be granted only by of the commission.
SECTION 32. Section 36.0151, Water Code, is amended to read

as follows:

Sec. 36.0151. NOTICE OF CREATION BY COMMISSION OF DISTRICT PRIORITY GROUNDWATER MANAGEMENT AREA. [ (a) -- If-the-commission proposes-that-a-district-be-created--under--Section--35.012(d),--it shall--in--its--order--creating-the-district-provide-that-temporary directors-be-appointed-under-Section-36-016-and-that-an-election-be called-by-the-temporary-directors-to-confirm-the--creation--of--the district-and-to-elect-permanent-directors-

[ (tb)] The commission shall notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a [the] district proposed by the commission under Section 35.012(b).

SECTION 33. Section 36.108, Water Code, is amended to read

as follows:

Sec. 36.108. JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. (a) If two or more districts are located within the boundaries of the same management area or priority groundwater management area, each district shall prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory. On completion of the plan, each district shall forward a copy of the new revised management plan to the other districts in the management area or priority groundwater management area.

(b) The board of directors of each district in the management area or priority groundwater management area may, by resolution, call a joint meeting with the boards of directors of

the other districts in the management area or priority groundwater management area to review the management plans and accomplishments for the management area or priority groundwater management area. The boards shall meet to consider the plans individually and shall compare them to other management plans then in force in the management area. In reviewing the management plans, the boards management area. shall consider:

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- (1) the goals of each management plan and its on planning throughout the management area or priority groundwater management area;
- the effectiveness of the measures established (2) each management plan for conserving and protecting groundwater and preventing waste, and the effectiveness of these measures in the management area or priority groundwater management area generally;
- any other matters that the (3) boards consider to the protection and conservation of groundwater and the relevant prevention of waste in the management area or priority groundwater management area.
- (c) A joint meeting of the boards of directors must be held in accordance with the Open Meetings Act, Chapter 551, Government Notice of the meeting shall be given in accordance with the requirements for notice of district board of directors meetings under that Act. In addition, notice of the meeting shall be published not later than the 30th day before the date of the scheduled meeting in a newspaper with general circulation in each county in the management area or priority groundwater <u>management</u> area.
- (d) A district in the management area or priority groundwater management area may file a petition with the commission requesting an inquiry if the petitioner district believes that:
- (1) another district in the management area priority groundwater management area has failed to adopt rules;
- (2) the groundwater in the management area or priority groundwater management area is no rules adopted by another district; or is not adequately protected by the
- (3) the groundwater in the management area or priority groundwater management area is not adequately protected due to the failure of another district to enforce substantial compliance with its rules.
- (e) Not later than the 90th day after the date the petition is filed, the commission shall review the petition and either:
- (1) dismiss it if it finds that the evidence is not adequate to show that any of the conditions alleged in the petition exist; or
- (2) select a review panel as provided in Subsection (f).
- (f) The commission may appoint a review panel consisting of a chairman and four other members. A director or general manager of a district located outside the management area or priority groundwater management area that is the subject of the petition may be appointed to the review panel. The commission may not appoint more than two members of the review panel from any one district. The commission also shall appoint a disinterested person to serve as a nonvoting recording secretary for the review panel. recording secretary may be an employee of the commission. The recording secretary shall record and document the proceedings of the panel.
- Not later than the 120th day after (g) appointment, review panel shall review the petition and any evidence relevant to the petition and, in a public meeting, prepare a report to the commission. The commission may direct the review panel to conduct public hearings at a location in the management area or priority groundwater management area to take evidence on the petition. review panel may attempt to negotiate a settlement or resolve the dispute by any lawful means.

  (h) In its report, the review panel shall include:
- (1) a summary of all evidence taken in any hearing on the petition;

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C.S.S.B. No. 1311
                      list
                             of findings and
                                                 recommended actions
appropriate for the commission to take and the reasons
                                                            it finds
those actions appropriate; and
                        other
                                information
                                               the
            (3)
                 any
                                                      panel
                                                             considers
appropriate.
      SECTION 34.
                   Section 341.047,
                                      Health and
                                                    Safety Code,
transferred to Subchapter E, Chapter 7, Water Code, redesignated as
Section 7.1605, Water Code, and amended to read as follows:

Sec. 7.1605 [341-047]. VIOLATIONS RELATING TO

DRINKING WATER [CRIMINAL-PENALTY]. (a) A person com-
                                                                PUBLIC
                                                          commits
                                                                    an
offense if the person:
                 violates a provision of Section 341.031, Health
            (1)
and Safety Code;
             (2)
                 violates a provision of Section 341.032(a) or (b),
Health and Safety Code;
            (3)
                 violates a provision of Section 341.033(a)-(f),
Health and Safety Code;
            (4) constructs a drinking water supply system without
submitting
            completed plans and specifications as required by
Section 341.035(c), Health and Safety Code; (5) begins construction of a
                                                drinking water supply
system without the commission's approval
                                                required by Section
                                            as
341.035(a), Health and Safety Code;
            (6) violates
                            a provision
                                            of
                                                Section 341.0351
                                                                    or
341.0352, Health and Safety Code;
            (7) fails to remove a
                                     sign
                                            as
                                                required by Section
341.0354, Health and Safety Code; or
                               provision of Section 341.036, Health
                 violates
            (8)
                            a
and Safety Code.
      (b)
           An
               offense under Subsection (a)
                                                             Class
                                                   is
misdemeanor.
          Ιf
      (c)
               it is shown on a trial of the defendant that the
defendant has been convicted of an offense under Subsection (a)
within a year before the date on which the offense being tried
occurred, the subsequent offense under Subsection (a) is a Class B
misdemeanor.
      (d)
          Each day of a continuing violation is a
                                                              separate
offense.
      SECTION 35.
                   Section 341.048, Health and Safety
                                                              Code, is
amended to read as follows:
      Sec. 341.048.
                     <u>VIOLATION</u>
                                  [CIVIL---ENFORCEMENT].
                                                              [ <del>(a)</del> ]
person may not cause, suffer, allow, or permit a violation of
                                                                  this
subchapter or a rule or order adopted under this subchapter.
      [ (b)--A--person--who--causes; --suffers; --allows; -or-permits-a
violation-under-this-subchapter-shall-be-assessed-a--civil--penalty
of-not-less-than-$50-nor-more-than-$1,000-for-each-violation---Each
day-of-a-continuing-violation-is-a-separate-violation-
      [tc)--If-it-appears-that-a-person-has-violated,-is-violating,
or--threatens--to--violate--a--provision-under-this-subchapter,-the
commission;-a-county;-or-a-municipality-may-institute-a-civil--suit
in-a-district-court-for:
            [(1)--injunctive--relief--to--restrain--the-person-from
continuing-the-violation-or-threat-of-violation;
            [(2)--the-assessment-and-recovery-of-a--civil--penalty;
Of
            [(3)--both-injunctive-relief-and-a-civil-penalty-
      [ (d) -- The -- commission -- is-a-necessary - and -indispensable - party
in-a-suit-brought-by-a-county-or-municipality-under-this-section-
```

penalty: [{f}--The-suit-may-be-brought-in:

[+1}--Travis-County; [+2}--the-county-in-which-the-defendant-resides;-or [+3}--the--county--in--which-the-violation-or-threat-of

violation-occurs.

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[ (g)--In-a-suit-under-this-section-to-enjoin-a--violation--or threat--of--violation-of-this-subchapter,-the-court-shall-grant-the

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C.S.S.B. No. 1311
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state;-county;-or-municipality;-without-bond-or-other--undertaking; any--injunction--that--the--facts--may--warrant-including-temporary restraining-orders,-temporary-injunctions-after-notice-and-hearing, and-permanent-injunctions.

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[ (h)--Civil-penalties-recovered-in-a-suit-brought-under--this section--by--a--county--or--municipality--shall--be-equally-divided between:

> [+1)--the-state;-and [(2)--the-county-or-municipality-that-first-brought-the

suit.] SECTION 36. Section 5.507, Water Code, is amended to read as follows:

EMERGENCY ORDER FOR OPERATION Sec. 5.507. OF UTILITY DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.404 [+3-4+32]. Notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 37. Subsection (a), Section 5.508, Water Code, amended to read as follows:

(a) Notwithstanding the requirements of Section 13.187, the commission may authorize an emergency rate increase for for which a person has been appointed under Section 5.507 or 7.404 [+3-4+2] or for which a receiver has been appointed under Section 7.402 [+3-4+32] if the increase is necessary to ensure the provision of continuous and adequate services to the utility's

SECTION 38. Subsection (c), Section 341.0485, Health and

- Safety Code, is amended to read as follows:

  (c) The comptroller shall manage the account for the benefit of the commission and shall invest the money and deposit other investment proceeds in the account. The comptroller shall release money from the account in the manner provided by commission. Money in the account may be used only for:
- (1) capital improvements to the water or sewer system of a utility that has paid fines or penalties under this chapter or under Chapter 13, Water Code, that have been deposited in the account; or
- capital improvements and operating and maintenance expenses for a utility placed in receivership or under a temporary manager under Section 7.404 [+3.4+32], Water Code.
  SECTION 39. (a) The following sections of the Water Code

are repealed:

- Section 11.082; (1)
- Sections 11.0841 and 11.0842; (2)
- Section 11.148; (3)
- (4)Section 13.411;
- (5) Section 13.4133;
- (6) Sections 13.4151 and 13.416;
- Sections 13.417 and 13.418; and (7)
- Sections 35.004, 35.005, and 35.006. (8)
- (b) Sections 341.049 and 341.050, Health and Safety Code, are repealed.

SECTION 40. This Act takes effect September 1, 1999.

SECTION 41. (a) The changes in law made by this to an offense committed or a violation or threat of violation that occurs on or after September 1, 1999. For purposes of this section an offense is committed and a violation or threat of violation occurs before September 1, 1999, if any element of the offense, violation, or threat of violation occurs before that date.

(b) An offense committed or a violation or threat of violation that occurred before September 1, 1999, is covered by the in effect when the offense was committed or the violation or threat of violation occurred, and the former law is continued in

effect for that purpose.

SECTION 42. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an public imperative necessity that

C.S.S.B. No. 1311 constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended. 17-1 17-2

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## FAVORABLY AS SUBSTITUTED SENATE COMMITTEE REPORT ON

HCR

HJR

SJR SR HB HO By EVOUY

We, your Committee onNATU	JRAL RES	SOURCE	S	, to which was	referred the atta	ched measure,
have on 3.30-99		had tha	ama unda		and I am instruct	
(date of hearing)	,	nau me s	ame unue	Consideration	and I am mistract	eu to report it
back with the recommendation (s) that	it:					
do pass as substituted, and be print () the caption remained the same a () the caption changed with adopti	ed is original i on of the su	neasure Ibstitute				
() do pass as substituted, and be order	ed not prin	ted		-		
and is recommended for placement	on the Loca	l and Un	contested	Bills Calendar.		
A fiscal note was requested.	Xyes	() no				
A revised fiscal note was requested.	yes	() no				
An actuarial analysis was requested.	() yes	X no				
Considered by subcommittee.	() yes	no				
The measure was reported from Commi	ttee by the	following	g vote:			
			YEA	NAY	ABSENT	PNV
Senator Brown, Chairman			X			
Senator Armbrister, Vice-Chairman			X			
Senator Barrientos			X			
Senator Bivins	·		$\dot{\mathbf{x}}$			
Senator Haywood			$\propto$			'.
Senator Lucio			<u>×</u>			
Senator Ratliff						
				ļ	1 1	
TOTAL VOTES			-			
			٢			
	COM	MITTE	E ACTIO	N		
S260 Considered in public hearing S270 Testimony taken			$\bigcap$			

Paper clip the original and one copy of this signed form to the original bill along with TWO copies of the Committee Substitute Retain one copy of this form for Committee files

#### WITNESS LIST

SB 1311 SENATE COMMITTEE REPORT Natural Resources Committee

March 30, 1999 - 2:00P On: Bowers, Richard (North Plains Groundwater District), Dumas

Petersen, Ken (TNRCC - Office of Water), Austin

Registering, but not testifying:
For: Powers, Bill (Texas Farm Bureau), Austin

On: Williams, C.E. (Panhandle Groundwater District - General

Manager), White Deer

#### **BILL ANALYSIS**

Senate Research Center 76R3732 MI-D C.S.S.B. 1311
By: Brown
Natural Resources
4/1/1999
Committee Report (Substituted)

#### **DIGEST**

The 75th Texas Legislature established a comprehensive framework for planning the development and management of the state's water resources in Senate Bill 1. The consolidation of such authority relating to water rights and water utilities was intentionally avoided so as not to interfere with changes to those provisions in S.B. 1. The Interim Committee on Water Resource Development and Management, through its monitoring of the implementation of S.B. 1 also developed recommendations pertaining to the related activities of the Texas Natural Resource Conservation Commission (commission) under S.B.1, including the process for creating priority groundwater management areas and groundwater conservation districts. C.S.S.B. 1311 consolidates the emergency order and enforcement authorities of the commission related to water rights and water utilities.

#### **PURPOSE**

As proposed, C.S.S.B. 1311 regulates development and management of water resources.

#### **RULEMAKING AUTHORITY**

Rulemaking authority is granted to the Texas Natural Resource Conservation Commission in SECTION 2 (Sections 5.517(d) and Section 5.518(d), Water Code), SECTION 17 (Section 11.138(a), Water Code), and SECTION 31 (Section 36.1074(a), Water Code) of this bill.

### **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Section 5.504(a), Water Code, to require an emergency order to set a time for the hearing not later than the 20th day after the date the emergency order is issued, if the emergency order is issued under Section 5.517 or 5.518.

SECTION 2. Amends Chapter 5L, Water Code, by adding Sections 5.517, 5.518, 5.519, and 5.520, as follows:

Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER; AMENDMENT TO WATER RIGHT. Authorizes the Texas Natural Resource Conservation Commission (commission) by emergency order to issue a permit to divert and use water or amend an existing permit, certified filing, or certificate of adjudication for an initial period not to exceed 120 days if the commission finds that certain actions have taken place, except as provided by Section 5.506 and after notification to the governor. Authorizes the executive director to issue an emergency order if an imminent threat to the public health, safety, and welfare or the environment exists that requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative. Requires the commission to hold hearing as provided for in Section 5.504 as soon as practicable but not later than 20, rather than 10, days after issuance of the order to affirm, modify, or set aside the order, the executive director issues an emergency order under this subsection. Provides that the notice requirements of Section 11.132 relating to the time for notice, newspaper notice and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. Requires the commission to give the general notice of the hearing that the commission considers practicable under the circumstances. Authorizes the commission to adopt rules and impose fees necessary to carry out the provisions of this section. Provides that an emergency order under this section does not vest in the grantee of any right to the diversion, impoundment, or use of water and expires by its terms.

Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF WATER

RIGHT. Authorizes the commission by emergency order to grant the temporary transfer and use of all or part of a surface water right for other than domestic or municipal use to a retail or wholesale water supplier for public health and safety purposes. Authorizes the commission to direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, executive director, and the commission from any and all liability for the order sought. Authorizes the commission to order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. Prohibits the commission from granting an emergency authorization under this section that would cause a violation of a federal regulation. Requires the executive director or the commission to allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for other than domestic or municipal use. Provides that a person granted an emergency authorization under this section is liable to the owner from whom use is transferred and for any damages proximately caused by the transfer of use. Authorizes either party to file a complaint with the commission to determine the amount due, if, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made. Requires the commission, by rule, to establish a dispute resolution procedure for a complaint filed under this section. Authorizes an owner from whom the use is transferred to file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. Provides that the prevailing party in a suit filed under this subsection is entitled to recover court cost and reasonable attorney's fees.

Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. Authorizes the commission to issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood control work to repair, modify, maintain, dewater, or remove a work if the commission finds certain conditions exist.

Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. Authorizes the commission to issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.403. Provides that notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 3. Amends Section 7.004, Water Code, to provide that nothing in this chapter affects the right of a private corporation, individual, or political subdivision that has a justiciable interest to pursue any available common law remedy to enforce a right, to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for violation of a right or otherwise redress an injury.

SECTION 4. Amends Chapter 7B, Water Code, by adding Section 7.034, as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. Authorizes a district court to award the cost of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 5. Amends Section 7.051(b), Water Code, to provide that except as provided by this subsection, this subchapter does not apply to violations of Chapter 12, 13, 16, or 36. Provides that this chapter does apply to Section 16.236. Deletes text regarding Chapter 11 and Chapter 341, Health and Safety Code. Makes a conforming change.

SECTION 6. Amends Section 7.052, Water Code, to set forth certain penalties for violations including prohibiting the amount of the penalty for a violation of a rule or order adopted or permit, certified filing, or certificate of adjudication issued under Chapter 11 from exceeding a certain amount. Makes conforming changes.

SECTION 7. Amend Section 7.054, Water Code, to require a report regarding a possible violation under Chapter 11 to state the facts on which the conclusion was based and recommend the amount of any penalty. Requires the executive director to base the recommended amount of the proposed penalty on the factors provided by Section 7.053 and to analyze each factor for the benefit of the commission.

SECTION 8. Amends Section 7.069, Water Code, to require a penalty collected under this subchapter to be deposited to the credit of the general revenue fund, except as provided by Subsection (b). Requires a penalty collected under this subchapter from a public utility to be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 9. Amends Section 7.102, Water Code, to prohibit the amount of a penalty for a violation of a rule under Section 12.052 from exceeding \$5000. Requires a person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 11, to be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper. Make conforming changes.

SECTION 10. Amends Sections 7.105(a) and (c), Water Code, to authorize the attorney general to initiate a suit for recovery of a penalty under this section for a violation under Section 13.414. Authorizes the suit to be brought in Travis County, in the county in which the defendant resides, or in the county in which the violation or threat of violation occurs, except as provided by this subsection. Authorizes a suit to recover a penalty for a violation of a rule or order issued by the commission under Section 12.052 to be brought in Travis County.

SECTION 11. Amends Chapter 7D, Water Code, by adding Section 7.1075, as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. Requires a penalty collected under this subchapter from a public utility to be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 12. Amends Chapter 7D, Water Code, by adding Section 7.112, as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION 11.081. Requires an action to collect the penalty provided by Section 7.102 for a violation of Section 11.081 to be brought within two years from the date of the alleged violation.

SECTION 13. Amends Section 7.351, Water Code, to make a conforming change.

SECTION 14. Amends Section 11.0843, Water Code, to delete text requiring a penalty collected under this section to be deposited in the state treasury to the credit of the general revenue fund. Makes conforming changes,

SECTION 15. Amends Section 11.085, Water Code, by adding Subsection (w), to provide that the requirements of this section apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.

SECTION 16. Amends Section 11.138(a), Water Code, to authorize the commission, by rule, to authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

SECTION 17. Amends Section 11.139, Water Code, to authorize the commission to grant an emergency permit, order, or amendment to an existing permit, certified filing, or certificate of adjudication under Subchapter L, Chapter 5. Deletes text regarding emergency authorizations.

SECTION 18. Amends Section 11.142(a), Water Code, to provide that normal storage may involve the temporary storage of greater than 200 acre-feet if the owner of the structure maintains records which can demonstrate that throughout a 12 month period an average of not more than 200 acre-feet of water is impounded in such a structure.

SECTION 19. Amends Section 11.173(b), Water Code, to provide that a permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, or certificate or adjudication is exempt from cancellation under Subsection (a) if it was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan or if it was obtained as

the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified filing, or certificate of adjudication as part of the holder's long-term planning.

SECTION 20. Amends Section 11.177(b), Water Code, to make conforming changes.

SECTION 21. Amends Sections 12.052(c), (d), (e) and (f), Water Code, to prohibit the owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this section from wilfully failing or refusing to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and from wilfully failing to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order. Authorizes the commission to issue an emergency works safety order under Section 5.519. Deletes text regarding existing conditions of a dam. Makes conforming changes.

SECTION 22. Amends Chapter 7, Water Code, by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water Code, transferred to Chapter 7I, Water Code, redesignated as Section 7.401, 7.402, 7.403, and 7.404 as follows:

SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES

Sec. 7.401. DEFINITIONS. Defines "affiliated interests" and "affiliate."

Sec. 7.402. RECEIVERSHIP. Makes a conforming change.

Sec. 7.403. SUPERVISION OF CERTAIN UTILITIES. Authorizes the commission to require the utility to meet, rather than abide by, conditions and requirements prescribed by the commission and to obtain commission approval before taking an action under Subdivision (1), rather than Subsection (b), of this section. Authorizes an action or transaction for which commission approval is required by this section that occurs without commission approval to be void by the commission. Deletes text regarding the commission's supervision of a utility. Makes conforming and nonsubstantive changes.

Sec. 7.404. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. Authorizes the commission to appoint a person under this section by emergency order under Section 5.507 and to authorize an emergency rate increase by emergency order under Section 5.508, rather than notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 23. Amends Section 13.414, Water Code, as follows:

Sec. 13.414. New heading: VIOLATION BY RETAIL PUBLIC UTILITY OR AFFILIATE INTEREST. Prohibits a retail public utility or affiliated interest from violating this chapter, failing to perform a duty imposed on it, or failing, neglect, or refusing to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court. Deletes text regarding civil penalty. Makes conforming changes.

SECTION 24. Amends Sections 35.008(b), (c), and (d), Water Code, to require the commission to call a public comment, rather than evidentiary hearing, to consider certain actions. Provides that any testimony, evidence, report, comment, or other information received by the commission at a public comment hearing becomes part of the record of the contested case hearing on designation of the priority groundwater management area, creation of a district over all or part of the priority groundwater management area, or addition of any part of the land in the priority groundwater management area to an existing district.

SECTION 25. Amends Section 35.009, Water Code, as follows:

Sec. 35.009. New heading: NOTICE AND PUBLIC COMMENT HEARING. Makes conforming changes.

SECTION 26. Amends Section 35.012(a), Water Code, to make a conforming change.

SECTION 27. Amends Chapter 35, Water Code, by adding Section 35.010, as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. Prohibits the commission from considering the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority ground water management area.

SECTION 28. Amends Section 35.012, Water Code, by adding new Subsections (c) and (d), reletering existing Subsections (c)-(f) as Subsections (e)-(h), and amending existing Subsection (d), to require the commission not later than a certain date on which the commission order designating a priority groundwater management area is issued, to send a written notice of the commission's actions to each landowner in the designation priority groundwater management area at the landowner's most recent known address as shown in the tax rolls of the county in which the land is located. Requires the notice to include the commission's findings and conclusions from the data and information considered in designating the priority groundwater management area and the commission's recommendation regarding the need for a groundwater conservation district in the priority groundwater management area. Requires the Texas Agricultural Extension Service to begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, the commission, other state agencies, and existing districts to inform the residents of the status of the area's water resources and management options including possible formation of a district. Makes conforming changes.

SECTION 29. Amends Section 36.014, Water Code, to require the commission to give notice of the application or proposal as required by Section 49.011(a) and may conduct a hearing on the application or proposal if the commission determines that a hearing is necessary under Section 49.011. Deletes text regarding management areas.

SECTION 30. Amends Section 36.015, Water Code, to require the commission to issue an order containing findings granting the petition or adopting the proposal, as appropriate, if the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, a benefit to the land in the district, and would be a public benefit or utility. Requires the commission by order to deny the petition or reject the proposal, as appropriate. Requires the commission to direct in its orders creating the district that an election be called by the temporary directors to confirm the creation of the district and to elect permanent directors, if the commission grants the petition or adopts the proposal. Requires the commission to act on the petition or its proposal within a reasonable amount of time. Deletes text regarding the refusal to grant a petition.

SECTION 31. Amends Chapter 36D, Water Code, by adding Section 36.1074, as follows:

Sec. 36.1074. EXTENSION OF DISTRICT AUTHORITY TO ADDITIONAL AQUIFERS WITHIN DISTRICT'S GEOGRAPHIC BOUNDARIES. Requires the commission, by rule, to establish a procedure by which a district created by special law may petition to extend the district's authority to include management of any aquifer within the geographic boundaries of the district the management of which is not provided for by the special law creating any district. Requires the rules adopted by the commission under this section to establish grounds for a petition described by Subsection (a) including certain conditions. Authorizes a petition under this section to be granted only by order of the commission.

SECTION 32. Amends Section 36.0151, Water Code, as follows:

Sec. 36.0151. New heading: NOTICE OF CREATION BY COMMISSION OF DISTRICT FOR PRIORITY GROUNDWATER MANAGEMENT AREA. Requires the commission to notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a district proposed by the commission under Section 35.012(b).

SECTION 33. Amends Section 36.108, Water Code, as follows:

Sec. 36.108. New heading: JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. Requires each district to prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory, if two

or more districts are located within the boundaries of the same management area or priority groundwater management area. Making conforming changes.

SECTION 34. Amends Section 341.047, Health and Safety Code, by transferring it to Chapter 7E, Water Code, redesignating it as Section 7.1605, Water Code, as follows:

Sec. 7.1605. New heading: VIOLATIONS RELATING TO PUBLIC DRINKING WATER. Makes conforming changes.

SECTION 35. Amends Section 341.048, Health and Safety Code, as follows:

Sec. 341.048. New heading: VIOLATION. Deletes text regarding certain violations.

SECTION 36. Amends Section 5.07, Water Code, to make a conforming change.

SECTION 37. Amends Section 5.08(a), Water Code, to make a conforming change.

SECTION 38. Amends Section 341.0485, Water Code, to make conforming change

SECTION 39. Repealer: (1) Section 11.082, Water Code (Unlawful Use: Civil Penalty).

- (2) Section 11.0841, Water Code (Civil Remedy) and Section 11.0842, Water Code (Administrative Penalty).
- (3) Section 11.148, Water Code, (Emergency Suspension of Permit Conditions).
- (4) Section 13.411, Water Code, (Action to Enjoin or Require Compliance).
- (5) Section 13.4133, Water Code, (Emergency Rate Increase in Certain Circumstances).
- (6) Section 13.4151, Water Code, (Administrative Penalty) and Section 13.416, Water Code (Penalties Cumulative).
- (7) Section 13.417, Water Code, (Contemp Proceedings) and Section 13.418, Water Code, (Disposition of Fines and Penalties; Water Utility Improvement Account).
- (8) Section 35.004, Water Code, (Designation of Management Areas), Section 35.005, Water Code, (Petition to Designate a Groundwater Management Area), and Section 35.006, Water Code (Notice for Designation of Management Area).
- (b) Repealer: Section 341.049 Health and Safety Code (Administrative Penalty) and Section 341.050, Health and Safety Code (Penalties Cumulative).

SECTION 40. Effective date: September 1, 1999.

SECTION 41. Makes application of this Act prospective.

SECTION 42. Emergency clause.

#### **SUMMARY OF COMMITTEE CHANGES**

SECTION 2.

Amends Section 5.17(b), Water Code, to require the commission to hold a hearing as provided for in Section 5.504 as soon as practicable but, not later than 20, rather than 10, days after issuance of the a certain order. Deletes text regarding emergency action.

Amends Section 5.518, Water Code, to require the executive director or the commission to allocate certain requested amounts of water.

SECTION 6.

Amends Section 7.052, Water Code, sets forth certain penalties for violations including the amount of the penalty for a violation of a rule or order adopted under a certain permit.

## SECTION 9.

Deletes proposed SECTION 9 and redesignates SECTIONS 10-17.

#### SECTION 18.

Amends Section 11.142(a), Water Code, to provide that normal storage may involve the temporary storage of certain amounts of water.

#### SECTION 22.

Amends Chapter 7, Water Code, to define "affiliated interests," and "affiliate." Deletes proposed Section 7.325, Water Code, regarding action to enjoin or require compliance: retail public utilities. Makes conforming changes.

#### SECTION 24.

Deletes proposed Section 13.417, Water Code, regarding contempt proceedings in utility actions.

#### SECTION 25.

Amends Section, 35.009 Water Code, to add a new heading and makes conforming changes.

#### SECTION 26.

Amends Section 35.012(a), Water Code, to make a conforming change.

#### SECTION 36.

Amends Section 5.07, Water Code, to make a conforming change.

#### SECTION 37.

Amends Section 5.08(a), Water Code, to make a conforming change.

## SECTION 38.

Amends Section 341.0485, Water Code, to make conforming change SECTION 39.

Deletes certain sections of the Water Code.

## LEGISLATIVE BUDGET BOARD Austin, Texas

## FISCAL NOTE, 76th Regular Session

April 1, 1999

TO: Honorable J.E. "Buster" Brown, Chair, Senate Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 1311 by Brown, J. E. "Buster" (relating to the development and management of

water resources), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

## **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 582 Natural Resource Conservation Commission

LBB Staff: JK, DE, DM

## LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable J.E. "Buster" Brown, Chair, Senate Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB1311 by Brown, J. E. "Buster" (Relating to the development and management of

water resources.), As Introduced

No significant fiscal implication to the State is anticipated.

## **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 360 State Office of Administrative Hearings, 555 Agricultural Extension

Service Texas, 302 Office Of The Attorney General, 580 Water

Development Board, 582 Natural Resource Conservation Commission, 304

Comptroller of Public Accounts

LBB Staff: JK, DE, DM

# REQUEST FOR LOCAL & UNCONTESTED CALENDAR PLACEMENT

SENATOR CHRIS HARRIS, CHAIRMAN SENATE COMMITTEE ON ADMINISTRATION	
Notice is hereby given that CSB 1311, by:	Brown,
was heard by the VIII WOLL KISTUCES	(Author/Sponsor) Committee on, 1999,
and reported out with the recommendation that it be placed or	
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(Clerk of the reporting committee)

IMPORTANT: THE YELLOW COPY OF THIS FORM AND (1) COPY OF YOUR BILL OR RESOLUTION (COMMITTEE PRINTED VERSION) MUST BE DELIVERED TO THE ADMINISTRATION OFFICE, E1.714. DEADLINES FOR SUBMITTING BILLS WILL BE ANNOUNCED ON A REGULAR BASIS.

MOWNE

5.B. No. 1311

the following for 5.B. No. 1311

#### A BILL TO BE ENTITLED.

1 AN ACT

2 relating to the development and management of water resources.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
Subsection (a),
SECTION 1. Section 5.504(a), Water Code, is amended to read as follows:

- (a) If the commission, the executive director, or the executive director's representative issues an emergency order under this subchapter without a hearing, the order shall set a time and place for a hearing to affirm, modify, or set aside the emergency order to be held before the commission or its designee as soon as practicable after the order is issued. If the emergency order is issued under Section 5.517 or 5.518, the order shall set a time for the hearing not later than the 20th day after the date the emergency order is issued.
- SECTION 2. Subchapter L, Chapter 5, Water Code, is amended by adding Sections 5.517, 5.518, 5.519, and 5.520 to read as follows:
  - Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER; AMENDMENT TO WATER RIGHT. (a) Except as provided by Section 5.506 and after notification to the governor, the commission by emergency order may issue a permit to divert and use water or amend an existing permit, certified filing, or certificate of adjudication for an initial period not to exceed 120 days if the commission

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4	statutory	proc	cedures	; and	Į							

- (2) there is no feasible practicable alternative to the emergency authorization. The emergency authorization may be renewed once for a period not to exceed 60 days.
- (b) The executive director may issue an emergency order if an imminent threat to the public health, safety, and welfare or the environment exists that requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative. If the executive director issues an emergency order under this subsection, the commission shall hold a hearing as provided for in Section 5.504 as soon as practicable but not later than 20 days after issuance of the order to affirm, modify, or set aside the order.
- (c) The notice requirements of Section 11.132 relating to the time for notice, newspaper notice, and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. The commission shall give the general notice of the hearing that the commission considers practicable under the circumstances.
- (d) The commission may adopt rules and impose fees necessary to carry out the provisions of this section.
- (e) An emergency order under this section does not vest in the grantee any right to the diversion, impoundment, or use of water and expires by its terms.

Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF

WATER RIGHT. (a) The commission by emergency order may grant the

temporary transfer and use of all or part of a surface water right

for other than domestic or municipal use to a retail or wholesale

water supplier for public health and safety purposes.

(b) The commission may direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, the executive director, and the commission from any and all liability for the order sought. The commission may order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. The commission may not grant an emergency authorization under this section that would cause a violation of a federal regulation.

(c) In transferring the amount of water requested by the applicant, the executive director or the commission shall allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for other than domestic or municipal use.

(d) A person granted an emergency order under this section is liable to the owner from whom the use is transferred for the fair market value of the water transferred and for any damages proximately caused by the transfer of use. If, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made, either party may file a complaint with the commission to determine the amount due.

(e) The commission by rule shall establish a dispute

resolution procedure for a complaint filed under this section.

After exhausting all administrative remedies under this section, an owner from whom the use is transferred may file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. The prevailing party in a suit filed under this subsection is entitled to recover court costs and reasonable attorney's fees.

Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. The commission may

headquarters.

Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. The commission may issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood-control work to repair, modify, maintain, dewater, or remove a work if the commission finds that:

(1) the existing condition of the work is causing or will cause extensive or severe property damage or economic loss to others or is posing an immediate and serious threat to human life or health; and

(2) other procedures available to the commission to remedy or prevent the occurrence will result in unreasonable delay.

Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER.

The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.404. Notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's

SECTION 3. Section 7.004, Water Code, is amended to read as follows:

Sec. 7.004. REMEDIES CUMULATIVE. The remedies under this 1 chapter are cumulative of all other remedies. Nothing in this 2 chapter affects the right of a private corporation\_ [OI] 3 individual, or political subdivision that has a justiciable 4 interest to pursue any available common law remedy to enforce a 5 right, to abate a condition of pollution or other nuisance, to 6 recover damages to enforce a right, or to prevent or seek redress 7 or compensation for the violation of a right or otherwise redress 8 9 an injury. SECTION 4. Subchapter B, Chapter 7, Water Code, is amended by 10 adding Section 7.034 to read as follows: 11 12

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Sec. 7.034. ATTORNEY'S FEES; COSTS. A district court may award the costs of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 5. (Section 7.051(b), Water Code, is amended to read 19 as follows: 20

- Except as provided by this subsection, this [This] (b) subchapter does not apply to violations of Chapter [11,] 12 or[7 13,] 16[, or 36 of this code, or Chapter 341, Health and Safety Code]. This subchapter does apply to Section 16.236.
- SECTION 6. Section 7.052, Water Code, is amended to read as 25 follows: 26
- Sec. 7.052. MAXIMUM PENALTY. (a) The amount of the penalty 27

- for a violation of Chapter 18, 32, 33, or 34 of this code or
- 2 Chapter 366, 371, or 372, Health and Safety Code, may not exceed
- \$2,500 a day for each violation.
- 4 (b) The amount of the penalty for a violation of Chapter 11
- or a rule or order adopted under or a permit, certified filing, or .
- 6 certificate of adjudication issued under Chapter 11 may not exceed
- 5,000 a day for each violation.
- 8 (c) The penalty for a violation of a rule or order adopted
- 9 under Section 16.236 may not exceed \$1,000 a day for each
- 10 violation.
- 11 (d) The amount of the penalty for a violation under Chapter
- 12 341, Health and Safety Code, may not be less than \$50 or more than
- 13 \$1,000 for each violation.
- 14 (e) The amount of the penalty for all other violations within
- 15 the jurisdiction of the commission to enforce may not exceed
- 16 \$10,000 a day for each violation.
- 17 (f) [(c)] Each day that a continuing violation occurs may be
- 18 considered a separate violation. The commission may authorize an
- 19 installment payment schedule for an administrative penalty
- 20 assessed under this subchapter, except for an administrative
- 21 penalty assessed under Section 7.057 or assessed after a hearing
- 22 under Section 7.058.
- SECTION 7. Section 7.054, Water Code, is amended to read as
- ! follows:
  - Sec. 7.054. REPORT OF VIOLATION. (a) If, after examination of a possible violation and the facts surrounding that possible violation, the executive director concludes that a violation has

- occurred, the executive director may issue a preliminary report in
- 2 accordance with commission rules that includes recommendations
- 3 regarding any penalty or corrective action.
- 4 (b) A report regarding a possible violation under Chapter 11
- 5 must state the facts on which the conclusion was based and
- 6 recommend the amount of any penalty. The executive director shall
- 7 base the recommended amount of the proposed penalty on the factors
- 8 provided by Section 7.053 and shall analyze each factor for the
- 9 benefit of the commission.
- SECTION 8. Section 7.069, Water Code, is amended to read as
- 11 follows:
- 12 Sec. 7.069. DISPOSITION OF PENALTY. (a) Except as provided
- by Subsection (b), a [\*] penalty collected under this subchapter
- 14 shall be deposited to the credit of the general revenue fund.
- 15 (b) A penalty collected under this subchapter from a public
- 16 utility shall be paid to the commission and deposited in the water
- 17 <u>utility improvement account as provided by Section 341.0485, Health</u>
- 18 <u>and Safety Code.</u>
- 19 SECTION 9. Section 7.102, Water Code, is amended to read as
- 20 follows:
- Sec. 7.102. MAXIMUM PENALTY. (a) A person who causes,
- 22 suffers, allows, or permits a violation of a statute, rule, order,
- or permit relating to Chapter 11, 18, 32, 33, or 34 of this code or
- Chapter 366, 371, or 372, Health and Safety Code, shall be assessed
- for each violation a civil penalty not less than \$50 nor greater
- than \$5,000 for each day of each violation as the court or jury
- 27 considers proper.

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	<u>(b)</u>	The	amount	<u>of</u>	a	penalty	for	a	<u>violation</u>	of	a	rule	or
order	issu	ed by	y the c	ommi	SS	ion under	Sec	tic	on 12.052	may	noi	exc	eed
<u>\$5,00</u>	0.												

- (c) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter

  13 shall be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.
- (d) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to any other matter within the commission's jurisdiction to enforce, other than violations of Chapter [117] 12 or [7, 137] 16 [7, or 36] of this code, or Chapter 341, Health and Safety Code, shall be assessed for each violation a civil penalty not less than \$50 nor greater than \$25,000 for each day of each violation as the court or jury considers proper.
- (e) Each day of a continuing violation is a separate violation.

  Sections 7.105(a) and (c), Water Code, are
- SECTION 10. Sections 7.105(a) and (4), Water Code, are amended to read as follows:
  - (a) On the request of the executive director or the commission, the attorney general shall institute a suit in the name of the state for injunctive relief under Section 7.032, to recover a civil penalty, or for both injunctive relief and a civil penalty. The attorney general may initiate a suit for recovery of a penalty under this section for a violation under Section 13.414.
    - (c) Except as provided by this subsection, the [The] suit may

- 1 be brought in Travis County, in the county in which the defendant
- 2 resides, or in the county in which the violation or threat of
- 3 violation occurs. A suit to recover a penalty for a violation of
- 4 a rule or order issued by the commission under Section 12.052 may
- 5 be brought in Travis County.
- 6 SECTION 11. Subchapter D, Chapter 7, Water Code, is amended
- 7 by adding Section 7.1075 to read as follows:
- 8 Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC
- 9 <u>UTILITY</u>. A penalty collected under this subchapter from a public
- 10 <u>utility shall be paid to the commission and deposited in the water</u>
- 11 <u>utility improvement account as provided by Section 341.0485, Health</u>
- 12 and Safety Code.
- 13 SECTION 12. Subchapter D, Chapter 7, Water Code, is amended
- 14 by adding Section 7.112 to read as follows:
- 15 Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION
- 16 11.081. An action to collect the penalty provided by Section 7.102
- for a violation of Section 11.081 must be brought within two years
- from the date of the alleged violation.
- 19 SECTION 13. Section 7.351, Water Code, is amended to read as
- 20 follows:
- Sec. 7.351. CIVIL SUITS. If it appears that a violation or
- threat of violation of Chapter 16, 26, 28, or 34 of this code or
- 23 Chapter 341, 361, 371, 372, or 382, Health and Safety Code, or a
- 24 provision of Chapter 401, Health and Safety Code, under the
- commission's jurisdiction or a rule adopted or an order or a permit
- 26 issued under those chapters or provisions has occurred or is
- occurring in the jurisdiction of a local government, the local

government or, in the case of a violation of Chapter 401, Health
and Safety Code, a person affected as defined in that chapter, may
institute a civil suit under Subchapter D in the same manner as the
commission in a district court by its own attorney for the
injunctive relief or civil penalty, or both, as authorized by this
chapter against the person who committed, is committing, or is

threatening to commit the violation.

SECTION 14. Section 11.0843, Water Code, is amended to read

as follows:

Sec. 11.0843. FIELD CITATION. (a) Upon witnessing a violation of this chapter or a rule or order or a water right

issued under this chapter, a watermaster or the watermaster's deputy, as defined by commission rule, may issue the alleged

violator a field citation alleging that a violation has occurred [and providing the alleged violator the option of either:

[(1) without admitting to or denying the alleged violation, paying an administrative penalty in accordance with the predetermined penalty amount established under Subsection (b) of this section and taking remedial action as provided in the citation; or

[(2) requesting a hearing on the alleged violation in accordance with Section 11.0842 of this code.

- [(b) By rule the commission shall establish penalty amounts corresponding to types of violations of this chapter or rules or orders adopted or water rights issued under this chapter.
- (c) A penalty collected under this section shall be deposited in the state treasury to the credit of the general

revenue fund].

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2 SECTION 15. Section 11.085, Water Code, is amended by adding 3 Subsection (w) to read as follows:

(w) The requirements of this section apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.

Section (a), Section 11.138 (a), Water Code, is amended to read as follows:

(a) The commission may issue temporary permits for beneficial purposes to the extent that they do not interfere with or adversely affect prior appropriations or vested rights on the stream from which water is to be diverted under such temporary permit. The commission may, by appropriate order, authorize any member of the commission to approve and issue temporary permits without notice and hearing if it appears to such issuing party that sufficient water is available at the proposed point of diversion to satisfy the requirements of the temporary permit as well as all existing rights. No temporary permit issued without notice and hearing shall authorize more than 10 acre-feet of water, nor may it be for a term in excess of one year. The commission by rule may authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

1 SECTION 17. Section 11.139, Water Code, is amended to read as follows:

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Sec. 11.139. EMERGENCY AUTHORIZATIONS. [\(\frac{1}{4}\)] Except as provided by Section 5.506 [\(\frac{11.148}{11.148}\)] of this code, the commission may grant an emergency permit, order, or amendment to an existing permit, certified filing, or certificate of adjudication under Subchapter L, Chapter 5 [after notice to the governor for an initial period of not more than 120 days if the commission finds that emergency conditions exist which present an imminent threat to the public health and safety and which override the necessity to comply with established statutory procedures and there are no feasible practicable alternatives to the emergency authorization. Such emergency action may be renewed once for not longer than 60 days].

- [(b) A person desiring to obtain an emergency authorization under this section shall submit to the commission a sworn application containing the following information:
- [<del>(1)</del> a description of the condition of emergency
  19 justifying the granting of the emergency authorization;
  - [(2) a statement setting forth facts which support the findings required under this section;
- [(3) an estimate of the dates on which the proposed authorization should begin and end;
- [(4) a description of the action sought and the activity proposed to be allowed, mandated, or prohibited; and
- [(5) any other statements or information required by the commission.

[(c) If the commission finds the applicant's statement made under Subsection (b) of this section to be correct, the commission may grant emergency authorizations under this section without notice and hearing or with such notice and hearing as the commission considers practicable under the circumstances.

(d) If the commission grants an emergency authorization under this section without a hearing, the authorization shall fix a time and place for a hearing to be held before the commission. The hearing shall be held as soon after the emergency authorization is granted as is practicable but not later than 20 days after the emergency authorization is granted.

[(e) At the hearing, the commission shall affirm, modify, or set aside the emergency authorization. Any hearing on an emergency authorization shall be conducted in accordance with Chapter 2001, Government Code, and rules of the commission.

exists which requires emergency action before the commission can take action as provided by Subsections (a) through (c) of this section and there are no feasible alternatives, the executive director may grant an emergency authorization after notice to the governor. If the executive director issues an emergency authorization under this subsection, the commission shall hold a hearing as provided for in Subsections (d) and (e) of this section. The requirements of Subsection (b) of this section shall be satisfied by the applicant before action is taken by the executive director on the request for emergency authorization.

[(g) The requirements of Section 11.132 of this code relating

person notice do not apply to a hearing held on an application for an emergency authorization under this section, but such general notice of the hearing shall be given as the commission, under Subsections (c) and (e) of this section, considers practicable under the circumstances.

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The commission may grant an emergency authorization [<del>(h) --</del> under this section for the temporary transfer and use of all or part of a permit, certified filing, or certificate of adjudication for other than domestic or municipal use to a retail or wholesale water supplier for public health and safety purposes. In addition to the requirements contained in Subsection (b) of this section, the commission may direct that the applicant will timely pay the amounts for which the applicant may be potentially liable under Subsection (j) of this section and to the extent authorized by law will fully indemnify and hold harmless the state, the executive director, and the commission from any and all liability for the authorization sought. The commission may order bond or other surety in a form acceptable to the commission as a condition for such emergency authorization. The commission may not grant an emergency authorization under this section which would cause a violation of a federal regulation.

[(i) In transferring the amount of water requested by the applicant, the executive director or the commission shall allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for other than domestic or municipal use.

[ <del>(j) The person granted an emergency authorization under</del>
Subsection (h) of this section is liable to the owner and the
owner's agent or lessee from whom the use is transferred for the
fair market value of the water transferred as well as for any
damages caused by the transfer of use. If; within 60 days of the
termination of the authorization, the parties do not agree on the
amount due, or if full payment is not made, either party may file
a complaint with the commission to determine the amount due. The
commission may use dispute resolution procedures for a complaint
filed under this subsection. After exhausting all administrative
remedies under this subsection, an owner from whom the use is
transferred may file suit to recover or determine the amount due in
a district court in the county where the owner resides or has its
headquarters. The prevailing party in a suit filed under this
subsection is entitled to recover court costs and reasonable
attorney's fees.

- [(k) The commission may prescribe rules and adopt fees which are necessary to carry out the provisions of this section.
- [(1) An emergency authorization does not vest in the grantee any right to the diversion, impoundment, or use of water and shall expire and be cancelled in accordance with its terms.]
- SECTION 18. (Section 11.142 a), Water Code, is amended to read as follows:
- (a) Without obtaining a permit, a person may construct on his own property a dam or reservoir with normal storage of not more than 200 acre-feet of water for domestic and livestock purposes.

  Normal storage may involve the temporary storage of greater than

2 200 acre-feet if the owner of the structure maintains records which
2 can demonstrate that throughout a twolve-month period an average of
3 not more than 200 acre-feet of water is impounded in such a
4 structure.
5 Substitute (b),
5 SECTION 19. (Section 11.173(b), Water Code, is amended to read

- as follows:

  (b) A permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, or certificate of adjudication is exempt from cancellation under
- 10 Subsection (a) of this section:

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- (1) to the extent of the owner's participation in the Conservation Reserve Program authorized by the Food Security Act, Pub.L. No. 99-198, Secs. 1231-1236, 99 Stat. 1354, 1509-1514 (1985) or a similar governmental program; [or]
- 15 (2) if any portion of the water authorized to be used 16 pursuant to a permit, certified filing, or certificate of 17 adjudication has been used in accordance with a regional water plan 18 approved pursuant to Section 16.053 of this code;
- (3) if the permit, certified filing, or certificate of
  adjudication was obtained to meet demonstrated long-term public
  water supply or electric generation needs as evidenced by a water
  management plan developed by the holder and consistent with
  projections of future water needs contained in the state water
  plan; or
- 25 (4) if the permit, certified filing, or certificate of
  26 adjudication was obtained as the result of the construction of a
  27 reservoir funded, in whole or in part, by the holder of the

permit, certified filing, or certificate of adjudication as part of 1

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the holder's long-term water planning.

Subsetion (b),

SECTION 20. (Section 11.177(b), Water Code, is amended to read 3 as follows: 4

- In determining what constitutes reasonable diligence or 5 (b) 6 a justified nonuse as used in Subsection (a)(2) of this section, 7 the commission shall give consideration to:
- whether sufficient water is available in the source 8 of supply to meet all or part of the appropriation during the 9 10 10-year period of nonuse;
  - (2) whether the nonuse is justified by the holder's participation in the federal Conservation Reserve Program or a similar governmental program as provided by Section 11.173(b)(1) of this code;
  - (3) [whether the permit, certified filing, or certificate of adjudication was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan;
  - whether the permit, certified filing, [-(4)certificate of adjudication was obtained as the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified filing, or certificate of adjudication as part of the holder's long-term water planning;
  - [<del>(5)</del>] whether the existing or proposed authorized purpose and place of use are consistent with an approved regional water

plan as provided by Section 16.053 of this code;

(4) [(6)] whether the permit, certified filing, or certificate of adjudication has been deposited into the Texas Water Bank as provided by Sections 15.7031 and 15.704 of this code or whether it can be shown that the water right or water available under the right is currently being made available for purchase through private marketing efforts; or

(5) [(7)] whether the permit, certified filing, or certificate of adjudication has been reserved to provide for instream flows or bay and estuary inflows.

Subjections 12 0509(a) (d) (e) and (f) Water

SECTION 21. Sections 42.052(c), (d), (e), and (f), Water Code, are amended to read as follows:

- (c) The [If the] owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this section may not wilfully fail [fails] or refuse [refuses] to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and may not [or if a person] wilfully fail [fails] to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order[, he is liable to a penalty of not more than \$5,000 a day for each day he continues to violate this section. The state may recover the penalty by suit brought for that purpose in the district court of Travis County].
- (d) The commission may issue an emergency works safety order under Section 5.519. [If the commission determines that the existing condition of the dam is creating or will cause extensive

or severe property damage or economic loss to others or is posing an immediate and serious threat to human life or health and that other procedures available to the commission to remedy or prevent the occurrence of the situation will result in unreasonable delay, the commission may issue an emergency order, either mandatory or prohibitory in nature, directing the owner of a dam to repair, modify, maintain, dewater, or remove the dam which the commission determines is unsafe. The emergency order may be issued without notice to the dam owner or with notice the commission considers practicable under the circumstances. The notice does not have to comply with Chapter 2001, Government Code.]

(e) [If the commission issues an emergency order under authority of this section without notice to the dam owner, the commission shall fix a time and place for a hearing which shall be held as soon as practicable to affirm, modify, or set aside the emergency order. The notice does not have to comply with Chapter 2001, Government Code. If the nature of the commission's action requires further proceedings, those proceedings shall be conducted as appropriate under the Administrative Procedure and Texas Register Act, as amended (Article 6252-13a, Vernon's Texas Civil Statutes).

[\(\frac{(f)}{f}\)] Nothing in this section or in rules or orders made by the commission shall be construed to relieve an owner or operator of a dam or reservoir of the legal duties, obligations, or liabilities incident to ownership or operation.

SECTION 22. Chapter 7, Water Code, is amended by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water

- 1 Code, are transferred to Subchapter I, Chapter 7, Water Code,
- 2 redesignated as Sections 7.402, 7.403, and 7.404, and amended to
- 3 read as follows:
- 4 <u>SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES</u>
- 5 Sec. 7.401. DEFINITIONS. In this subchapter, "affiliated."
- 6 interest" and "affiliate" have the meanings assigned by Section
- 7 13.002.
- 8 Sec. 7.402 [13.412]. RECEIVERSHIP. (a) At the request of
- 9 the commission, the attorney general shall bring suit for the
- appointment of a receiver to collect the assets and carry on the collect the assets and carry on the
- 11 business of a water or sewer utility that:
- 12 (1) has abandoned operation of its facilities;
- 13 (2) informs the commission that the owner is abandoning
- 14 the system;
- 15 (3) violates a final order of the commission; or
- 16 (4) allows any property owned or controlled by it to be
- 17 used in violation of a final order of the commission.
- 18 (b) The court shall appoint a receiver if an appointment is
- 19 necessary:
- 20 (1) to guarantee the collection of assessments, fees,
- 21 penalties, or interest;
- (2) to guarantee continuous and adequate service to the
- 23 customers of the utility; or
- 24 (3) to prevent continued or repeated violation of the
- 25 final order.
- 26 (c) The receiver shall execute a bond to assure the proper
- 27 performance of the receiver's duties in an amount to be set by the

1 court.

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2 (d) After appointment and execution of bond, the receiver 3 shall take possession of the assets of the utility specified by the 4 court. Until discharged by the court, the receiver shall perform 5 the duties that the court directs to preserve the assets and carry 6 on the business of the utility and shall strictly observe the final 7 order involved. 17.

- 8 (e) On a showing of good cause by the utility, the court may
  9 dissolve the receivership and order the assets and control of the
  10 business returned to the utility.
- (f) For purposes of this section and Section 7.404 [13.4132],
  abandonment may include but is not limited to:
  - (1) failure to pay a bill or obligation owed to a retail public utility or to an electric or gas utility with the result that the utility service provider has issued a notice of discontinuance of necessary services;
- 17 (2) failure to provide appropriate water or wastewater 18 treatment so that a potential health hazard results;
- 19 (3) failure to adequately maintain facilities, resulting 20 in potential health hazards, extended outages, or repeated service 21 interruptions;
- 22 (4) failure to provide customers adequate notice of a 23 health hazard or potential health hazard;
- 24 (5) failure to secure an alternative available water 25 supply during an outage;
- 26 (6) displaying a pattern of hostility toward or 27 repeatedly failing to respond to the commission or the utility's

1 customers; and

- 2 (7) failure to provide the commission with adequate 3 information on how to contact the utility for normal business and emergency purposes.
- Notwithstanding Section 64.021, Civil Practice and 5 (g) Remedies Code, a receiver appointed under this section may seek commission approval to acquire the water or sewer utility's 7 facilities and transfer the utility's certificate of convenience and necessity. The receiver must apply in accordance with 10 Subchapter H. Chapter 13.
- Sec. 7.403 [13.4131]. SUPERVISION OF CERTAIN UTILITIES. 11\_ (a) 12 The commission, after providing to the utility notice and an 13 opportunity for a hearing, may place a utility under supervision for gross or continuing mismanagement, gross or continuing 14 noncompliance with Chapter 13 [this chapter] or commission rules, 15 or noncompliance with commission orders. 16
- (b) While supervising a utility, the commission may require 17 the utility to: 18
- (1) meet [abide by] conditions and requirements 19 prescribed by the commission, including: 20.
- (A) [(1)] management requirements; 21
- (B) [(2)] additional reporting requirements; 22
- (C) [(3)] restrictions on hiring, salary or benefit 23 capital investment, borrowing, stock issuance
- 24 increases, dividend declarations, and liquidation of assets; and
- (D) [(4)] a requirement that the utility place the 26
- utility's funds into an account in a financial institution approved 27

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- by the commission and use of those funds shall be restricted to reasonable and necessary utility expenses; and [-]
- (2) [(c) While supervising a utility, the commission may

  require that the utility] obtain commission approval before taking

  an [any] action [that may be] restricted under Subdivision (1)

  [Subsection (b)] of this section.
- 7 (c) An [Any] action or transaction for which commission / [2]/[8] approval is required by this section that [which] occurs without
  9 commission approval may be voided by the commission.
  - Sec. 7.404 [13.4132]. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. (a) The commission, after providing to the utility notice and an opportunity to be heard by the commissioners at a commission meeting, may authorize a willing person to temporarily manage and operate a utility if the utility:

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- 16 (1) has discontinued or abandoned operations or the 17 provision of services; or
- (2) has been or is being referred to the attorney general for the appointment of a receiver under Section 7.402
  [13.412].
  - (b) The commission may appoint a person under this section by emergency order under Section 5.507 and may authorize an emergency rate increase by emergency order under Section 5.508[, and notice of the action is adequate if the notice is mailed or hand-delivered to the last known address of the utility's headquarters].
  - (c) A person appointed under this section has the powers and duties necessary to ensure the continued operation of the utility

and the provision of continuous and adequate services to customers, including the power and duty to:

3 (1) read meters;

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- (2) bill for utility services;
  - (3) collect revenues;

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- (4) disburse funds;
- (5) access all system components; and
- 8 (6) request rate increases.
  - (d) This section does not affect the authority of the commission to pursue an enforcement claim against a utility or an affiliated interest.
- 12 SECTION 23. Section 13.414, Water Code, is amended to read as follows:
  - Sec. 13.414. <u>VIOLATION BY</u> [PENALTY AGAINST] RETAIL PUBLIC UTILITY OR AFFILIATED INTEREST. A [(a) Any] retail public utility or affiliated interest may not violate [that violates] this chapter, fail [fails] to perform a duty imposed on it, or fail, neglect, [fails, neglects,] or refuse [refuses] to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court [is subject to a civil penalty of not less than \$100 nor more than \$5,000 for each violation].
- [(b) A retail public utility or affiliated interest commits
  a separate violation each day it continues to violate Subsection
  (a) of this section.
  - [(c) The attorney general shall institute suit on his own initiative or at the request of, in the name of, and on behalf of the commission in a court of competent jurisdiction to recover the

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penalty under this section.]

Section 35.008

SECTION 24. Sections 35.008(b), (c), and (d), Water Code, are amended to read as follows:

- 4 (b) The commission shall call <u>a public comment</u> [an / 5 evidentiary] hearing to consider:
- 6 (1) the designation of a priority groundwater management 7 area;
- 8 (2) whether a district should be created over all or 9 part of a priority groundwater management area; or
- 10 (3) whether all or part of the land in the priority
  11 groundwater management area should be added to an existing
  12 district.
- 13 (c) <u>Public comment</u> [Evidentiary] hearings shall be held at a
  14 location in one of the counties in which the priority groundwater
  15 management area is located, or proposed to be located, or in the
  16 nearest convenient location if adequate facilities are not
  17 available in those counties.
- 18 (d) At the <u>public comment</u> hearing, the commission shall hear
  19 testimony and receive evidence from affected persons. The
  20 commission shall consider the executive director's report and
  21 supporting information and the testimony and evidence received at
  22 the <u>public comment</u> hearing. If the commission considers further
  23 information necessary, the commission may request such information
  24 from any source.
- 25 SECTION 25. Section 35.009, Water Code, is amended to read as follows:
- 27 Sec. 35.009. NOTICE AND <u>PUBLIC COMMENT</u> HEARING. (a) The

commission shall have notice of the <u>public comment</u> hearing published in at least one newspaper with general circulation in the county or counties in which the area proposed for designation as a priority groundwater management area or the area within a priority groundwater management area being considered for district creation. or for addition to an existing district is located. Notice must be published not later than the 30th day before the date set for the commission to consider the designation of the priority groundwater management area, the creation of a district in a priority groundwater management area, or the addition of land in a priority groundwater management area to an existing district.

## (b) The notice must include:

- (1) if applicable, a statement of the general purpose and effect of designating the proposed priority groundwater management area;
- (2) if applicable, a statement of the general purpose and effect of creating a district in the priority groundwater management area;
  - (3) if applicable, a statement of the general purpose and effect of adding all or part of the land in the priority groundwater management area to an existing district;
    - (4) a map generally outlining the boundaries of the area being considered for priority groundwater management area designation or the priority groundwater management area being considered for district creation or for addition to an existing district, or notice of the location at which a copy of the map may be examined or obtained;

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(5) a statement that the executive director's report concerning the priority groundwater management area or proposed area is available at the commission's main office in Austin, Texas, and at regional offices of the commission for regions which include territory within the priority groundwater management area or proposed priority groundwater management area and that the report is available for inspection during regular business hours;

- (6) a description or the name of the locations in the affected area at which the commission has provided copies of the executive director's report to be made available for public inspection;
- (7) the name and address of each public library, each county clerk's office, and each district to which the commission has provided copies of the executive director's report; and
- 15 (8) the date, time, and place of the <u>public comment</u>
  16 hearing.
  - (c) The commission shall also give written notice of the date, time, place, and purpose of the <u>public comment</u> hearing to the governing body of each county, regional water planning group, adjacent groundwater district, municipality, river authority, water district, or other entity which supplies public drinking water, including each holder of a certificate of convenience and necessity issued by the commission, and of each irrigation district, located either in whole or in part in the priority groundwater management area or proposed priority groundwater management area. The notice must be given before the 30th day preceding the date set for the <u>public comment</u> hearing.

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SECTION 26. Section 35.012(a), Water Code, is amended to read as follows:

- 3 (a) At the conclusion of its <u>public comment</u> hearing and 4 considerations, the commission shall issue an order stating its 5 findings and conclusions.
- 6 SECTION 27. Chapter 35, Water Code, is amended by adding 7 Section 35.010 to read as follows:
  - Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. The commission may not consider the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority groundwater management area.
  - SECTION 28. Section 35.012, Water Code, is amended by adding new Subsections (c) and (d), relettering existing Subsections (c), (d), (e), and (f) as Subsections (e), (f), (g), and (h), and amending existing Subsection (d), to read as follows:
  - (c) Not later than the 10th day after the date on which the commission order designating a priority groundwater management area is issued, the commission shall send written notice of the commission's actions to each landowner in the designated priority groundwater management area at the landowner's most recent known address as shown in the tax rolls of the county in which the land is located. The notice must include the commission's findings and

conclusions from the data and information considered in designating 1 2 the priority groundwater management area and the commission's 3 recommendation regarding the need for a groundwater conservation district in the priority groundwater management area. 4 5 (d) As soon as possible after a commission order designating a priority groundwater management area, the Texas Agricultural 6 7 Extension Service shall begin an educational program within the 8 area with the assistance and cooperation of the Texas Water 9 Development Board, the commission, the Department of Agriculture, other state agencies, and existing districts to inform the 10 residents of the status of the area's water resources and 11 12 management options including possible formation of a district. 13 Following the issuance of a commission order under Subsection (b), the landowners in the priority groundwater 14 15 management area may: 16 (1) create one or more districts under Subchapter B, Chapter 36; 17 18 (2) have the area annexed to a district that adjoins the 19 area; or 20 (3) create one or more districts through the legislative 21 process. 22 (f) [(d)] The commission shall identify the areas subject to the order of the commission issued under Subsection (b) that have 23 24 not been incorporated into a district and shall delineate proposed boundaries of a district to include those areas. 25

Texas Agricultural Extension Service shall begin an educational

commission proposes the creation of one or more districts, the

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[<del>If the</del>

program within such areas with the assistance and cooperation of
the Texas Water Development Board, the commission, other state
agencies, and existing districts to inform the residents of the
status of the area's water resources and management options
including possible formation of a district, before beginning the
procedures for creation of a district provided in Subchapter B,
Chapter 36.]

(g) [(e)] If the commission fails to find that the district would be a benefit to the land and other property within the priority groundwater management area, that there is a public need for the district, or that creation of the district will further the public welfare, the commission shall issue an order stating that a district should not be created within the boundaries of the priority groundwater management area.

(h) [(f)] An order of the commission issued under this section may not be appealed.

SECTION 29. Section 36.014, Water Code, is amended to read as follows:

Sec. 36.014. NOTICE AND HEARING ON DISTRICT CREATION. [(a)]

If a petition is filed under Section 36.013 or the commission proposes that a district be created under Section 35.012(b), the commission shall give notice of the [an] application or proposal as required by Section 49.011(a) and may conduct a hearing on the application or proposal if the commission determines that a hearing is necessary under Section 49.011./

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26 [(b) If the petition contains a request to create a
27 management area in all or part of the proposed district, the notice

- 1 must also be given in accordance with the requirements in Section
- 2 35.006 for the designation of management areas.]

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- 3 SECTION 30. Section 36.015, Water Code, is amended to read as follows:
- Sec. 36.015. FINDINGS. (a) If the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, [that it] would be a benefit to the land in the district, and [that it] would be a public benefit or utility, the commission shall issue an order containing these findings granting the petition or adopting the proposal, as appropriate.
  - (b) If the commission finds that a district is not feasible and practicable, that it would not be a benefit to the land in the district, that it would not be a public benefit or utility, or that it is not needed, the commission by order shall deny the petition or reject the proposal, as appropriate.
  - (c) The commission may adjust the boundaries of the proposed district to exclude any land that would not be benefited by inclusion in the district and is not necessary to the district for proper regulation of the groundwater reservoir.
- 21 (d) If the commission grants the petition or adopts the
  22 proposal to create the district, it shall direct in its order
  23 creating the district that an election be called by the temporary
  24 directors to confirm the creation of the district and to elect / exp.
  25 permanent directors.
  - (e) [The refusal to grant a petition to create a district does not invalidate or affect the designation of any management

1	area requested in the same petition.
2	$[\frac{f}{f}]$ The commission shall act on the petition or its
3	proposal within a reasonable amount of time.
4	SECTION 31. Subchapter D, Chapter 36, Water Code, is amended
5	by adding Section 36.1074 to read as follows:
6	Sec. 36.1074. EXTENSION OF DISTRICT AUTHORITY TO ADDITIONAL
7	AQUIFERS WITHIN DISTRICT'S GEOGRAPHIC BOUNDARIES. (a) The
8	commission by rule shall establish a procedure by which a district
9	created by special law may petition to extend the district's
10	authority to include management of any aguifer within the
11	geographic boundaries of the district the management of which is
12	not provided for by the special law creating any district.
13	(b) Rules adopted by the commission under this section shall
14	establish grounds for a petition described by Subsection (a),
15	including:
16	(1) a change in pumping conditions;
17	(2) a change in water quality conditions;
18	(3) a finding that another aguifer is affecting water
19	levels in the primary managed aguifer; and
20	(4) other grounds the commission may specify.
21	(c) A petition under this section may be granted only by
22	order of the commission.
23	SECTION 32. Section 36.0151, Water Code, is amended to read
24	as follows:
25	Sec. 36.0151. NOTICE OF CREATION BY COMMISSION OF DISTRICT
26	FOR PRIORITY GROUNDWATER MANAGEMENT AREA. [(a) If the commission

proposes that a district be created under Section 35.012(d), it

shall in its order creating the district provide that temporary
directors be appointed under Section 36.016 and that an election be
called by the temporary directors to confirm the creation of the
district and to elect permanent directors.

[\(\frac{(b)}{l}\)] The commission shall notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a [the] district proposed by the commission under Section 35.012(b).

SECTION 33. Section 36.108, Water Code, is amended to read as follows:

Sec. 36.108. JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. (a) If two or more districts are located within the boundaries of the same management area or priority groundwater management area, each district shall prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory. On completion of the plan, each district shall forward a copy of the new revised management plan to the other districts in the management area or priority groundwater management area.

(b) The board of directors of each district in the management area or priority groundwater management area may, by resolution, call a joint meeting with the boards of directors of the other districts in the management area or priority groundwater management area to review the management plans and accomplishments for the management area or priority groundwater management area. The boards shall meet to consider the plans individually and shall

compare them to other management plans then in force in the management area. In reviewing the management plans, the boards shall consider:

- (1) the goals of each management plan and its impact on planning throughout the management area or priority groundwater management area;
  - each management plan for conserving and protecting groundwater and preventing waste, and the effectiveness of these measures in the management area or priority groundwater management area generally; and
  - (3) any other matters that the boards consider relevant to the protection and conservation of groundwater and the prevention of waste in the management area or priority groundwater management area.
  - (c) A joint meeting of the boards of directors must be held in accordance with the Open Meetings Act, Chapter 551, Government Code. Notice of the meeting shall be given in accordance with the requirements for notice of district board of directors meetings under that Act. In addition, notice of the meeting shall be published not later than the 30th day before the date of the scheduled meeting in a newspaper with general circulation in each county in the management area or priority groundwater management area.
  - (d) A district in the management area or priority groundwater management area may file a petition with the commission requesting an inquiry if the petitioner district believes that:

- 1 (1) another district in the management area <u>or priority</u>
  2 <u>groundwater management area</u> has failed to adopt rules;
- 3 (2) the groundwater in the management area or priority
  4 groundwater management area is not adequately protected by the
  5 rules adopted by another district; or

- (3) the groundwater in the management area or priority groundwater management area is not adequately protected due to the failure of another district to enforce substantial compliance with its rules.
- 10 (e) Not later than the 90th day after the date the petition 11 is filed, the commission shall review the petition and either:
- 12 (1) dismiss it if it finds that the evidence is not 13 adequate to show that any of the conditions alleged in the petition 14 exist; or
- 15 (2) select a review panel as provided in Subsection (f).
  - (f) The commission may appoint a review panel consisting of a chairman and four other members. A director or general manager of a district located outside the management area or priority groundwater management area that is the subject of the petition may be appointed to the review panel. The commission may not appoint more than two members of the review panel from any one district. The commission also shall appoint a disinterested person to serve as a nonvoting recording secretary for the review panel. The recording secretary may be an employee of the commission. The recording secretary shall record and document the proceedings of the panel.
    - (g) Not later than the 120th day after appointment, the

- review panel shall review the petition and any evidence relevant to
  the petition and, in a public meeting, prepare a report to the
  commission. The commission may direct the review panel to conduct
  public hearings at a location in the management area or priority
  groundwater management area to take evidence on the petition. The
  review panel may attempt to negotiate a settlement or resolve the
  dispute by any lawful means.
- 8 (h) In its report, the review panel shall include:
- 9 (1) a summary of all evidence taken in any hearing on the petition;
- 11 (2) a list of findings and recommended actions 12 appropriate for the commission to take and the reasons it finds 13 those actions appropriate; and
- 14 (3) any other information the panel considers
  15 appropriate.
- SECTION 34. Section 341.047, Health and Safety Code, is transferred to Subchapter E, Chapter 7, Water Code, redesignated as Section 7.1605, Water Code, and amended to read as follows:
- Sec. 7.1605 [341.047]. <u>VIOLATIONS RELATING TO PUBLIC DRINKING</u>

  WATER [CRIMINAL PENALTY]. (a) A person commits an offense if the

  person:
- 22 (1) violates a provision of Section 341.031, Health and Safety Code;
- 24 (2) violates a provision of Section 341.032(a) or (b).

  25 <u>Health and Safety Code</u>;
- 26 (3) violates a provision of Section 341.033(a)-(f)\_
  27 <u>Health and Safety Code</u>;

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- 1 (4) constructs a drinking water supply system without
- 2 submitting completed plans and specifications as required by
- 3 Section 341.035(c), Health and Safety Code;
- 4 (5) begins construction of a drinking water supply
- 5 system without the commission's approval as required by Section
- 6 341.035(a), Health and Safety Code;
- 7 (6) violates a provision of Section 341.0351 or
- 8 341.0352, Health and Safety Code;
- 9 (7) fails to remove a sign as required by Section
- 10 341.0354, Health and Safety Code; or
- 11 (8) violates a provision of Section 341.036, Health and
- 12 <u>Safety Code</u>.

- 13 (b) An offense under Subsection (a) is a Class (
- 14 misdemeanor.
- 15 (c) If it is shown on a trial of the defendant that the
- defendant has been convicted of an offense under Subsection (a)
- 17 within a year before the date on which the offense being tried /  $\frac{3}{2}$
- occurred, the subsequent offense under Subsection (a) is a Class B
- 19 misdemeanor.
- 20 (d) Each day of a continuing violation is a separate offense.
- 21 SECTION 35. Section 341.048, Health and Safety Code, is
- 22 amended to read as follows:
- 23 Sec. 341.048. <u>VIOLATION</u> [CIVIL ENFORCEMENT]. [(a)] A person
- 24 may not cause, suffer, allow, or permit a violation of this
- subchapter or a rule or order adopted under this subchapter.
- 26 [(b) A person who causes, suffers, allows, or permits a
- 27 violation under this subchapter shall be assessed a civil penalty

2	day of a continuing violation is a separate violation.
3	[(c) If it appears that a person has violated, is violating,
4	or threatens to violate a provision under this subchapter, the
5	commission, a county, or a municipality may institute a civil suit .
6	in a district court for:
7	(1) injunctive relief to restrain the person from
8	continuing the violation or threat of violation;
9	(2) the assessment and recovery of a civil penalty; or
10	[(3) both injunctive relief and a civil penalty.
11.	(d) The commission is a necessary and indispensable party in
12	a suit brought by a county or municipality under this section.
13	[(e) On the commission's request, the attorney general shall
14	institute a suit in the name of the state for injunctive relief, to
15	recover a civil penalty, or for both injunctive relief and civil
16	penalty.
17	(f) The suit may be brought in:
18	[ <del>(1) Travis County;</del>
19	[(2) the county in which the defendant resides; or
20	[(3) the county in which the violation or threat of
21	violation occurs:
22	[ <del>(g) In a suit under this section to enjoin a violation or</del>
23	threat of violation of this subchapter, the court shall grant the
24	state, county, or municipality, without bond or other undertaking,
25	any injunction that the facts may warrant including temporary
26	restraining orders, temporary injunctions after notice and hearing,

of not less than \$50 nor more than \$1,000 for each violation. Each

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and permanent injunctions.

1	[(h) Civil penalties recovered in a suit brought under this
2	section by a county or municipality shall be equally divided
3	between:
4	(1) the state; and
5	(2) the county or municipality that first brought the
6	suit.]
7	SECTION 36. Section 5.507, Water Code, is amended to read as
8	follows:
9	Sec. 5.507. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT
10	DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER.
11	The commission may issue an emergency order appointing a willing
12	person to temporarily manage and operate a utility under Section
13	7.404 [13.4132]. Notice of the action is adequate if the notice is $/$
14	mailed or hand delivered to the last known address of the utility's
15	headquarters.
16	Section 5.508 (a), Section 5.508 (b), Water Code, is amended to read
17	as follows:
18	(a) Notwithstanding the requirements of Section 13.187, the
19	commission may authorize an emergency rate increase for a utility
7.40420	for which a person has been appointed under Section 5.507 or $7.402$
21	[ <del>13.412</del> ] or for which a receiver has been appointed under Section
7.402-22	7.40 [13.4132] if the increase is necessary to ensure the
23	provision of continuous and adequate services to the utility's
24	customers. Subsection (c),
25	SECTION 38. Section 341.0485(e), Health and Safety Code, is
26	amended to read as follows:

(c) The comptroller shall manage the account for the benefit

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of the commission and shall invest the money and deposit interest
and other investment proceeds in the account. The comptroller
shall release money from the account in the manner provided by the
commission. Money in the account may be used only for:
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- (1) capital improvements to the water or sewer system of a utility that has paid fines or penalties under this chapter or under Chapter 13, Water Code, that have been deposited in the account; or
- 9 (2) capital improvements and operating and maintenance 10 expenses for a utility placed in receivership or under a temporary 11 manager under Section 7.404 [13.4132], Water Code.
- 12 SECTION 39. (a) The following sections of the Water Code are 13 repealed:
- 14 (1) Section 11.082;

- 15 (2) Sections 11.0841 and 11.0842;
- 16 (3) Section 11.148;
- 17 (4) Section 13.411;
- 18 (5) Section 13.4133;
- 19 (6) Sections 13.4151 and 13.416;
- 20 (7) Sections 13.417 and 13.418; and ,35.005, and
- 21 (8) Sections  $35.004 \times 35.006$ .
- 22 (b) Sections.341.049 and 341.050, Health and Safety Code, are repealed.
- 24 SECTION 40. This Act takes effect September 1, 1999.
- 25 SECTION 41. (a) The changes in law made by this Act apply 26 only to an offense committed or a violation or threat of violation 27 that occurs on or after September 1, 1999. For purposes of this

section an offense is committed and a violation or threat of violation occurs before September 1, 1999, if any element of the offense, violation, or threat of violation occurs before that date.

(b) An offense committed or a violation or threat of violation that occurred before September 1, 1999, is covered by the law in effect when the offense was committed or the violation or threat of violation occurred, and the former law is continued in effect for that purpose.

SECTION 42. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the /  $42/_{45}$  constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

April 15 19 99 Engrossed

May Saw

Engrossing Clerk

By: Brown

S.B. No. 1311

## A BILL TO BE ENTITLED

## AN ACT

relating to the development and management of the water resources.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Subsection (a), Section 5.504, Water Code, is amended to read as follows:

(a) If the commission, the executive director, or the executive director's representative issues an emergency order under this subchapter without a hearing, the order shall set a time and place for a hearing to affirm, modify, or set aside the emergency order to be held before the commission or its designee as soon as practicable after the order is issued. If the emergency order is issued under Section 5.517 or 5.518, the order shall set a time for the hearing not later than the 20th day after the date the emergency order is issued.

SECTION 2. Subchapter L, Chapter 5, Water Code, is amended by adding Sections 5.517, 5.518, 5.519, and 5.520 to read as follows:

Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER;

AMENDMENT TO WATER RIGHT. (a) Except as provided by Section 5.506

and after notification to the governor, the commission by emergency
order may issue a permit to divert and use water or amend an
existing permit, certified filing, or certificate of adjudication
for an initial period not to exceed 120 days if the commission
finds that:

(1) emergency conditions exist that present an

imminent threat to the public health, safety, and welfare or the environment and that override the necessity to comply with established statutory procedures; and

- (2) there is no feasible practicable alternative to the emergency authorization. The emergency authorization may be renewed once for a period not to exceed 60 days.
- (b) The executive director may issue an emergency order if an imminent threat to the public health, safety, and welfare or the environment exists that requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative. If the executive director issues an emergency order under this subsection, the commission shall hold a hearing as provided for in Section 5.504 as soon as practicable but not later than 20 days after issuance of the order to affirm, modify, or set aside the order.
- (c) The notice requirements of Section 11.132 relating to the time for notice, newspaper notice, and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. The commission shall give the general notice of the hearing that the commission considers practicable under the circumstances.
- (d) The commission may adopt rules and impose fees necessary to carry out the provisions of this section.
- (e) An emergency order under this section does not vest in the grantee any right to the diversion, impoundment, or use of water and expires by its terms.

Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF WATER RIGHT. (a) The commission by emergency order may grant the temporary transfer and use of all or part of a surface water right for other than domestic or municipal use to a retail or wholesale water supplier for public health and safety purposes.

- (b) The commission may direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, the executive director, and the commission from any and all liability for the order sought. The commission may order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. The commission may not grant an emergency authorization under this section that would cause a violation of a federal regulation.
- (c) In transferring the amount of water requested by the applicant, the executive director or the commission shall allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for other than domestic or municipal use.
- (d) A person granted an emergency order under this section is liable to the owner from whom the use is transferred for the fair market value of the water transferred and for any damages proximately caused by the transfer of use. If, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made, either party may file a complaint with the commission to determine the amount due.

(e) The commission by rule shall establish a dispute resolution procedure for a complaint filed under this section.

After exhausting all administrative remedies under this section, an owner from whom the use is transferred may file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. The prevailing party in a suit filed under this subsection is entitled to recover court costs and reasonable attorney's fees.

Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. The commission may issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood-control work to repair, modify, maintain, dewater, or remove a work if the commission finds that:

- (1) the existing condition of the work is causing or will cause extensive or severe property damage or economic loss to others or is posing an immediate and serious threat to human life or health; and
- (2) other procedures available to the commission to remedy or prevent the occurrence will result in unreasonable delay.

Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.404. Notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 3. Section 7.004, Water Code, is amended to read as follows:

Sec. 7.004. REMEDIES CUMULATIVE. The remedies under this chapter are cumulative of all other remedies. Nothing in this chapter affects the right of a private corporation, [or] individual, or political subdivision that has a justiciable interest to pursue any available common law remedy to enforce a right, to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for the violation of a right or otherwise redress an injury.

SECTION 4. Subchapter B, Chapter 7, Water Code, is amended by adding Section 7.034 to read as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. A district court may award the costs of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 5. Subsection (b), Section 7.051, Water Code, is amended to read as follows:

(b) Except as provided by this subsection, this [This] subchapter does not apply to violations of Chapter [117] 12 or [7 137] 16[7-or-36-of-this-code7-or-Chapter-3417-Health-and-Safety Code]. This subchapter does apply to Section 16.236.

1	SECTION 6.	Section	7.052, Wat	ter Code,	is amended	to	read	as
2	follows:							

Sec. 7.052. MAXIMUM PENALTY. (a) The amount of the penalty for a violation of Chapter 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, may not exceed \$2,500 a day for each violation.

- (b) The amount of the penalty for a violation of Chapter 11 or a rule or order adopted under or a permit, certified filing, or certificate of adjudication issued under Chapter 11 may not exceed \$5,000 a day for each violation.
- (c) The penalty for a violation of a rule or order adopted under Section 16.236 may not exceed \$1,000 a day for each violation.
- (d) The amount of the penalty for a violation under Chapter 341, Health and Safety Code, may not be less than \$50 or more than \$1,000 for each violation.
- (e) The amount of the penalty for all other violations within the jurisdiction of the commission to enforce may not exceed \$10,000 a day for each violation.
- (f) [(e)] Each day that a continuing violation occurs may be considered a separate violation. The commission may authorize an installment payment schedule for an administrative penalty assessed under this subchapter, except for an administrative penalty assessed under Section 7.057 or assessed after a hearing under Section 7.058.
  - SECTION 7. Section 7.054, Water Code, is amended to read as

follows:

Sec. 7.054. REPORT OF VIOLATION. (a) If, after examination of a possible violation and the facts surrounding that possible violation, the executive director concludes that a violation has occurred, the executive director may issue a preliminary report in accordance with commission rules that includes recommendations regarding any penalty or corrective action.

(b) A report regarding a possible violation under Chapter 11 must state the facts on which the conclusion was based and recommend the amount of any penalty. The executive director shall base the recommended amount of the proposed penalty on the factors provided by Section 7.053 and shall analyze each factor for the benefit of the commission.

SECTION 8. Section 7.069, Water Code, is amended to read as follows:

- Sec. 7.069. DISPOSITION OF PENALTY. (a) Except as provided by Subsection (b), a [A] penalty collected under this subchapter shall be deposited to the credit of the general revenue fund.
- (b) A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.
- SECTION 9. Section 7.102, Water Code, is amended to read as follows:
- Sec. 7.102. MAXIMUM PENALTY. (a) A person who causes, suffers, allows, or permits a violation of a statute, rule, order,

or permit relating to Chapter 11, 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, shall be assessed for each violation a civil penalty not less than \$50 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.

- (b) The amount of a penalty for a violation of a rule or order issued by the commission under Section 12.052 may not exceed \$5,000.
- (c) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 13 shall be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.
- (d) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to any other matter within the commission's jurisdiction to enforce, other than violations of Chapter [‡‡7]12 or[7-‡37] 16[7-or-36] of this code, or Chapter 341, Health and Safety Code, shall be assessed for each violation of a civil penalty not less than \$50 nor greater than \$25,000 for each day of each violation as the court or jury considers proper.
- (e) Each day of a continuing violation is a separate violation.
- SECTION 10. Subsections (a) and (c), Section 7.105, Water Code, are amended to read as follows:
  - (a) On the request of the executive director or the

commission, the attorney general shall institute a suit in the name of the state for injunctive relief under Section 7.032, to recover a civil penalty, or for both injunctive relief and a civil penalty.

The attorney general may initiate a suit for recovery of a penalty under this section for a violation under Section 13.414.

(c) Except as provided by this subsection, the [The] suit may be brought in Travis County, in the county in which the defendant resides, or in the county in which the violation or threat of violation occurs. A suit to recover a penalty for a violation of a rule or order issued by the commission under Section 12.052 may be brought in Travis County.

SECTION 11. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.1075 to read as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 12. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.112 to read as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION

11.081. An action to collect the penalty provided by Section 7.102

for a violation of Section 11.081 must be brought within two years

from the date of the alleged violation.

SECTION 13. Section 7.351, Water Code, is amended to read as follows:

S.B. No. 1311

Sec. 7.351. CIVIL SUITS. If it appears that a violation or threat of violation of Chapter 16, 26, 28, or 34 of this code or Chapter 341, 361, 371, 372, or 382, Health and Safety Code, or a provision of Chapter 401, Health and Safety Code, under the commission's jurisdiction or a rule adopted or an order or a permit issued under those chapters or provisions has occurred or occurring in the jurisdiction of a local government, the local government or, in the case of a violation of Chapter 401, Health and Safety Code, a person affected as defined in that chapter, may institute a civil suit under Subchapter D in the same manner as the commission in a district court by its own attorney for the injunctive relief or civil penalty, or both, as authorized by this chapter against the person who committed, is committing, or threatening to commit the violation.

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SECTION 14. Section 11.0843, Water Code, is amended to read as follows:

Sec. 11.0843. FIELD CITATION. [(a)] Upon witnessing a violation of this chapter or a rule or order or a water right issued under this chapter, a watermaster or the watermaster's deputy, as defined by commission rule, may issue the alleged violator a field citation alleging that a violation has occurred [and-providing-the-alleged-violator-the-option-of-either:

[(+)--without--admitting--to--or--denying--the--alleged violation,--paying-an-administrative-penalty-in-accordance-with-the predetermined-penalty-amount-established-under--Subsection--(b)--of this--section--and--taking--remedial--action--as--provided--in--the

citation;-or

[(2)--requesting--a-hearing-on-the-alleged-violation-in accordance-with-Section-11-0842-of-this-code-

- [(b)--By-rule-the-commission-shall-establish-penalty--amounts corresponding--to--types--of-violations-of-this-chapter-or-rules-or orders-adopted-or-water-rights-issued-under-this-chapter-
- [(c)--A--penalty--collected--under--this--section--shall---be deposited--in--the--state--treasury--to--the--credit-of-the-general revenue-fund].
- SECTION 15. Section 11.085, Water Code, is amended by adding Subsection (w) to read as follows:
- (w) The requirements of this section apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.
- SECTION 16. Subsection (a), Section 11.138, Water Code, is amended to read as follows:
- (a) The commission may issue temporary permits for beneficial purposes to the extent that they do not interfere with or adversely affect prior appropriations or vested rights on the stream from which water is to be diverted under such temporary permit. The commission may, by appropriate order, authorize any member of the commission to approve and issue temporary permits without notice and hearing if it appears to such issuing party that sufficient water is available at the proposed point of diversion to

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satisfy the requirements of the temporary permit as well as all existing rights. No temporary permit issued without notice and hearing shall authorize more than 10 acre-feet of water, nor may it be for a term in excess of one year. The commission by rule may authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

SECTION 17. Section 11.139, Water Code, is amended to read as follows:

Sec. 11.139. EMERGENCY AUTHORIZATIONS. [{a}] Except as provided by Section 5.506 [####48] of this code, the commission may grant an emergency permit, order, or amendment to an existing permit, certified filing, or certificate of adjudication under Subchapter L, Chapter 5 [after--notice--to--the--governor--for--an initial--period--of--not-more-than-#20-days-if-the-commission-finds that-emergency-conditions-exist-which-present-an-imminent-threat-to the-public-health-and-safety-and-which-override--the--necessity--to comply--with--established--statutory--procedures--and--there-are-no feasible-practicable-alternatives-to-the--emergency--authorization-Such--emergency--action--may-be-renewed-once-for-not-longer-than-60 days].

[ (b)--A-person-desiring-to-obtain-an-emergency--authorization under---this--section--shall--submit--to--the--commission--a--sworn application-containing-the-following-information:

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2	justifying-the-granting-of-the-emergency-authorization;
3	[ (2)a-statement-setting-forth-facts-which-support-the
4	findings-required-under-this-section;
5	[ (3)an-estimate-of-the-dates-onwhichtheproposed
6	authorization-should-begin-and-end;
7	[+4)adescriptionoftheactionsoughtandthe
8	activity-proposed-to-be-allowed;-mandated;-or-prohibited;-and
9	[ (5)anyotherstatements-or-information-required-by
10	the-commission-
11	[ (c)If-the-commission-finds-the-applicant's-statementmade
12	underSubsection-(b)-of-this-section-to-be-correcty-the-commission
13	may-grantemergencyauthorizationsunderthissectionwithout
14	noticeandhearingorwithsuchnoticeandhearingasthe
15	commission-considers-practicable-under-the-circumstances.
16	[ (d)Ifthecommissiongrantsan-emergency-authorization
17	under-this-section-without-a-hearing;-the-authorization-shall-fix-a
18	time-and-place-for-a-hearing-to-be-held-before-the-commissionThe
19	hearing-shall-be-held-as-soon-after-the-emergency-authorizationis
20	grantedasispracticablebutnot-later-than-20-days-after-the
21	emergency-authorization-is-granted.
22	[te)At-the-hearing;-the-commission-shall-affirm;-modify;-or
23	set-aside-the-emergency-authorizationAny-hearing-on-an-emergency
24	authorization-shall-be-conducted-in-accordance-withChapter20017
25	Government-Code; -and-rules-of-the-commission:
26	[\ff)Ifanimminent-threat-to-the-public-health-and-safety

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[ (1)--a--description--of--the--condition--of--emergency

exists-which-requires-emergency-action-before-the-commission-can take-action-as-provided-by-Subsections-(a)-through-(c)-of-this section-and-there-are-no-feasible-alternatives7-the-executive director-may-grant-an-emergency-authorization-after-notice-to-the governor:--If--the-executive---director--issues---an--emergency authorization-under-this--subsection7-the-commission-shall-hold-a hearing-as-provided-for-in-Subsections-(d)-and-(e)-of-this-section. The-requirements--of--Subsection--(b)--of--this--section--shall--be satisfied--by-the-applicant-before-action-is-taken-by-the-executive director-on-the-request-for-emergency-authorization.

[ (g)--The--requirements--of--Section--11-132--of--this---code relating--to--the--time-for-notice; newspaper-notice; and-method-of giving-a-person-notice-do--not--apply--to--a--hearing--held--on--an application--for-an-emergency-authorization-under-this-section; but such--general--notice--of--the--hearing--shall--be--given--as---the commission; ---under--Subsections--(c)--and--(e)--of--this--section; considers-practicable-under-the-circumstances.

[(h)--The-commission-may--grant--an--emergency--authorization under--this--section--for--the-temporary-transfer-and-use-of-all-or part-of-a-permit7-certified-filling7-or-certificate-of--adjudication for--other--than-domestic-or-municipal-use-to-a-retail-or-wholesale water-supplier-for-public-health-and-safety-purposes---In--addition to--the--requirements--contained-in-Subsection-(b)-of-this-section7 the-commission-may-direct-that-the-applicant-will--timely--pay--the amounts--for--which--the--applicant-may-be-potentially-liable-under Subsection-(j)-of-this-section-and-to-the-extent-authorized-by--law

will-fully-indemnify-and-hold-harmless-the-state;-the-executive director;-and-the-commission-from-any-and-all-liability-for-the authorization-sought;---The-commission-may-order-bond-or-other surety-in-a-form-acceptable-to-the-commission-as-a-condition-for such-emergency-authorization;---The-commission-may-not-grant-an emergency-authorization-under-this-section-which-would-cause-a violation-of-a-federal-regulation;

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[(i)--In--transferring--the--amount-of-water-requested-by-the applicant;-the-executive-director-or-the-commission-shall--allocate the--requested-amount-among-two-or-more-permits;-certified-filling; or--certificates--of--adjudication--for--other--than--domestic---or municipal-use;

[(j)--The--person--granted--an--emergency-authorization-under Subsection-(h)-of-this-section-is--liable--to--the--owner--and--the owner-s--agent--or--lessee-from-whom-the-use-is-transferred-for-the fair-market-value-of-the-water--transferred--as--well--as--for--any damages--caused--by-the-transfer-of-use---If7-within-60-days-of-the termination-of-the-authorization7-the-parties-do-not-agree--on--the amount-due7-or-if-full-payment-is-not-made7-either-party-may-file-a complaint--with--the--commission--to-determine-the-amount-due7--The commission-may-use-dispute-resolution-procedures--for--a--complaint filed--under--this-subsection7--After-exhausting-all-administrative remedies-under-this-subsection7-an--owner--from--whom--the--use--is transferred-may-file-suit-to-recover-or-determine-the-amount-due-in a--district--court-in-the-county-where-the-owner-resides-or-has-its headquarters---The-prevailing-party-in--a--suit--filed--under--this

subsectionisentitledtorecovercourtcostsand-reasonable
attornev_s-fees-

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- [ (k)--The-commission-may-prescribe-rules-and-adopt-fees-which are-necessary-to-carry-out-the-provisions-of-this-section.
- [(1)--An-emergency-authorization-does-not-vest-in-the-grantee any-right-to-the-diversion;-impoundment;-or-use-of-water-and--shall expire-and-be-cancelled-in-accordance-with-its-terms:]
- SECTION 18. Subsection (a), Section 11.142, Water Code, is amended to read as follows:
- (a) Without obtaining a permit, a person may construct on his own property a dam or reservoir with normal storage of not more than 200 acre-feet of water for domestic and livestock purposes.

  Normal storage may involve the temporary storage of greater than 200 acre-feet if the owner of the structure maintains records which can demonstrate that throughout a 12-month period an average of not more than 200 acre-feet of water is impounded in such a structure.
- SECTION 19. Subsection (b), Section 11.173, Water Code, is amended to read as follows:
- (b) A permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, or certificate of adjudication is exempt from cancellation under Subsection (a) of this section:
- (1) to the extent of the owner's participation in the Conservation Reserve Program authorized by the Food Security Act, Pub.L. No. 99-198, Secs. 1231-1236, 99 Stat. 1354, 1509-1514 (1985) or a similar governmental program; [or]

(2) if any portion of the water authorized to be used pursuant to a permit, certified filing, or certificate of adjudication has been used in accordance with a regional water plan approved pursuant to Section 16.053 of this code;

- (3) if the permit, certified filing, or certificate of adjudication was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan; or
- (4) if the permit, certified filing, or certificate of adjudication was obtained as the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified filing, or certificate of adjudication as part of the holder's long-term water planning.
- SECTION 20. Subsection (b), Section 11.177, Water Code, is amended to read as follows:
- (b) In determining what constitutes reasonable diligence or a justified nonuse as used in Subsection (a)(2) of this section, the commission shall give consideration to:
- (1) whether sufficient water is available in the source of supply to meet all or part of the appropriation during the 10-year period of nonuse;
- (2) whether the nonuse is justified by the holder's participation in the federal Conservation Reserve Program or a similar governmental program as provided by Section 11.173(b)(1) of

this code;

- (3) [whether--the---permity---certified---filingy---or certificate--of--adjudication--was--obtained--to--meet-demonstrated tong-term-public-water--supply--or--electric--generation--needs--as evidenced--by--a--water-management-plan-developed-by-the-holder-and consistent-with-projections-of-future-water-needs-contained-in--the state-water-plan;
- [ (4)--whether---the---permit7---certified---filing7--or certificate-of-adjudication-was--obtained--as--the--result--of--the construction--of--a--reservoir--funded7-in-whole-or-in-part7-by-the holder--of--the--permit7--certified--filing7--or---certificate---of adjudication-as-part-of-the-holder-s-long-term-water-planning7
- [\(\frac{5}{5}\)] whether the existing or proposed authorized purpose and place of use are consistent with an approved regional water plan as provided by Section 16.053 of this code;
- (4) [(6)] whether the permit, certified filing, or certificate of adjudication has been deposited into the Texas Water Bank as provided by Sections 15.7031 and 15.704 of this code or whether it can be shown that the water right or water available under the right is currently being made available for purchase through private marketing efforts; or
- (5) [(7)] whether the permit, certified filing, or certificate of adjudication has been reserved to provide for instream flows or bay and estuary inflows.
- SECTION 21. Subsections (c), (d), (e), and (f), Section 12.052, Water Code, are amended to read as follows:

(c) The [#f--the] owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this section may not wilfully fail [fails] or refuse [refuses] to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and may not [or--if--a--person] wilfully fail [fails] to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order[7--he--is--liable--to--a penalty--of-not-more-than-\$5,000-a-day-for-each-day-he-continues-to violate-this-section.—The-state-may-recover-the--penalty--by--suit brought-for-that-purpose-in-the-district-court-of-Travis-County].

(d) The commission may issue an emergency works safety order under Section 5.519. [#f--the--commission--determines--that-the existing-condition-of-the-dam-is-creating-or-will--cause--extensive or--severe--property-damage-or-economic-loss-to-others-or-is-posing an-immediate-and-serious-threat-to-human-life-or--health--and--that other--procedures--available-to-the-commission-to-remedy-or-prevent the-occurrence-of-the-situation-will-result-in-unreasonable--delay; the--commission--may--issue-an-emergency-order; either-mandatory-or prohibitory-in-nature; directing-the-owner--of--a--dam--to--repair; modify; --maintain; --dewater; -or-remove-the-dam-which-the-commission determines-is-unsafe; --The-emergency-order-may--be--issued--without notice--to--the--dam--owner-or-with-notice-the-commission-considers practicable-under-the-circumstances; --The-notice-does-not--have--to comply-with-Chapter-2001; -Government-Code; ]

(e) [#fthecommissionissuesanemergencyorder-under
authority-of-this-section-without-noticetothedamowner;the
commissionshall-fix-a-time-and-place-for-a-hearing-which-shall-be
held-as-soon-as-practicable-to-affirm,-modify,orsetasidethe
emergencyorderThe-notice-does-not-have-to-comply-with-Chapter
20017-Government-Code:If-the-nature-ofthecommission+saction
requiresfurther-proceedings,-those-proceedings-shall-be-conducted
asappropriateundertheAdministrativeProcedureandTexas
RegisterAct7asamended-(Article-6252-13a7-Vernon's-Texas-Civil
Statutes).

- [(f)] Nothing in this section or in rules or orders made by the commission shall be construed to relieve an owner or operator of a dam or reservoir of the legal duties, obligations, or liabilities incident to ownership or operation.
- SECTION 22. Chapter 7, Water Code, is amended by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water Code, are transferred to Subchapter I, Chapter 7, Water Code, redesignated as Sections 7.402, 7.403, and 7.404, and amended to read as follows:

## SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES

- Sec. 7.401. DEFINITIONS. In this subchapter, "affiliated interest" and "affiliate" have the meanings assigned by Section 13.002.
- Sec. 7.402 [+3.4+2]. RECEIVERSHIP. (a) At the request of the commission, the attorney general shall bring suit for the appointment of a receiver to collect the assets and carry on the

business of a water or sewer utility that:

- (1) has abandoned operation of its facilities;
- (2) informs the commission that the owner is abandoning the system;
  - (3) violates a final order of the commission; or
  - (4) allows any property owned or controlled by it to be used in violation of a final order of the commission.
  - (b) The court shall appoint a receiver if an appointment is necessary:
  - (1) to guarantee the collection of assessments, fees, penalties, or interest;
  - (2) to guarantee continuous and adequate service to the customers of the utility; or
  - (3) to prevent continued or repeated violation of the final order.
  - (c) The receiver shall execute a bond to assure the proper performance of the receiver's duties in an amount to be set by the court.
  - (d) After appointment and execution of bond, the receiver shall take possession of the assets of the utility specified by the court. Until discharged by the court, the receiver shall perform the duties that the court directs to preserve the assets and carry on the business of the utility and shall strictly observe the final order involved.
  - (e) On a showing of good cause by the utility, the court may dissolve the receivership and order the assets and control of the

business returned to the utility.

- (f) For purposes of this section and Section 7.404 [13.4132], abandonment may include but is not limited to:
- (1) failure to pay a bill or obligation owed to a retail public utility or to an electric or gas utility with the result that the utility service provider has issued a notice of discontinuance of necessary services;
- (2) failure to provide appropriate water or wastewater treatment so that a potential health hazard results;
- (3) failure to adequately maintain facilities, resulting in potential health hazards, extended outages, or repeated service interruptions;
- (4) failure to provide customers adequate notice of a health hazard or potential health hazard;
- (5) failure to secure an alternative available water supply during an outage;
- (6) displaying a pattern of hostility toward or repeatedly failing to respond to the commission or the utility's customers; and
- (7) failure to provide the commission with adequate information on how to contact the utility for normal business and emergency purposes.
- (g) Notwithstanding Section 64.021, Civil Practice and Remedies Code, a receiver appointed under this section may seek commission approval to acquire the water or sewer utility's facilities and transfer the utility's certificate of convenience

and	necessity.	The	receiver	must	apply	in	accordance	with
Subc	hapter H. Cha	pter	13.					

- Sec. 7.403 [+3.413+]. SUPERVISION OF CERTAIN UTILITIES.

  (a) The commission, after providing to the utility notice and an opportunity for a hearing, may place a utility under supervision for gross or continuing mismanagement, gross or continuing noncompliance with <a href="Chapter 13">Chapter 13</a> [this-chapter] or commission rules, or noncompliance with commission orders.
- (b) While supervising a utility, the commission may require the utility to:
- (1) meet [abide---by] conditions and requirements
  prescribed by the commission, including:
  - (A) [(++)] management requirements;
  - (B) [+2+] additional reporting requirements;
- (C) [ $\{3\}$ ] restrictions on hiring, salary or benefit increases, capital investment, borrowing, stock issuance or dividend declarations, and liquidation of assets; and
- (D) [(+4)] a requirement that the utility place the utility's funds into an account in a financial institution approved by the commission and use of those funds shall be restricted to reasonable and necessary utility expenses; and[-]
- (2) [(c)--While-supervising-a-utility,--the--commission may--require--that--the--utility] obtain commission approval before taking an [any] action [that-may-be] restricted under Subdivision (1) [Subsection-(b)] of this section.
  - (C) An [Any] action or transaction for which commission

approval is required by this section that [which] occurs without commission approval may be voided by the commission.

Sec. 7.404 [+3.4132]. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. (a) The commission, after providing to the utility notice and an opportunity to be heard by the commissioners at a commission meeting, may authorize a willing person to temporarily manage and operate a utility if the utility:

- (1) has discontinued or abandoned operations or the provision of services; or
- (2) has been or is being referred to the attorney general for the appointment of a receiver under Section 7.402 [13.412].
- (b) The commission may appoint a person under this section by emergency order under Section 5.507 and may authorize an emergency rate increase by emergency order under Section 5.508[7 and—notice—of—the—action—is—adequate—if—the—notice—is—mailed—or hand—delivered—to—the—last—known—address—of——the—utility—s headquarters].
- (c) A person appointed under this section has the powers and duties necessary to ensure the continued operation of the utility and the provision of continuous and adequate services to customers, including the power and duty to:
  - (1) read meters;
  - (2) bill for utility services;
  - (3) collect revenues;

(4	) d:	isbu	rse	fund	is:

- (5) access all system components; and
- (6) request rate increases.
- (d) This section does not affect the authority of the commission to pursue an enforcement claim against a utility or an affiliated interest.

SECTION 23. Section 13.414, Water Code, is amended to read as follows:

Sec. 13.414. <u>VIOLATION BY [PENALTY-AGAINST]</u> RETAIL PUBLIC UTILITY OR AFFILIATED INTEREST. <u>A [(a)-Any]</u> retail public utility or affiliated interest <u>may not violate [that-violates]</u> this chapter, <u>fail [fails]</u> to perform a duty imposed on it, or <u>fail</u>, <u>neglect</u>, [fails,-neglects,] or <u>refuse [refuses]</u> to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court [is-subject-to-a-civil-penalty-of-not-less-than \$100-nor-more-than-\$5,000-for-each-violation].

- [ (b)--A--retail-public-utility-or-affiliated-interest-commits a-separate-violation-each-day-it-continues--to--violate--Subsection (a)-of-this-section-
- [ (c)--The--attorney--general--shall-institute-suit-on-his-own initiative-or-at-the-request-of;-in-the-name-of;-and-on--behalf--of the--commission-in-a-court-of-competent-jurisdiction-to-recover-the penalty-under-this-section:]
- SECTION 24. Subsections (b), (c), and (d), Section 35.008, Water Code, are amended to read as follows:
  - (b) The commission shall call a public comment [an

evidentiary] hearing to consider:

- (1) the designation of a priority groundwater management area;
- (2) whether a district should be created over all or part of a priority groundwater management area; or
- (3) whether all or part of the land in the priority groundwater management area should be added to an existing district.
- (c) <u>Public comment</u> [Evidentiary] hearings shall be held at a location in one of the counties in which the priority groundwater management area is located, or proposed to be located, or in the nearest convenient location if adequate facilities are not available in those counties.
- (d) At the <u>public comment</u> hearing, the commission shall hear testimony and receive evidence from affected persons. The commission shall consider the executive director's report and supporting information and the testimony and evidence received at the <u>public comment</u> hearing. If the commission considers further information necessary, the commission may request such information from any source.

SECTION 25. Section 35.009, Water Code, is amended to read as follows:

Sec. 35.009. NOTICE AND <u>PUBLIC COMMENT</u> HEARING. (a) The commission shall have notice of the <u>public comment</u> hearing published in at least one newspaper with general circulation in the county or counties in which the area proposed for designation as a

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priority groundwater management area or the area within a priority groundwater management area being considered for district creation or for addition to an existing district is located. Notice must be published not later than the 30th day before the date set for the commission to consider the designation of the priority groundwater management area, the creation of a district in a priority groundwater management area, or the addition of land in a priority groundwater management area to an existing district.

## (b) The notice must include:

- (1) if applicable, a statement of the general purpose and effect of designating the proposed priority groundwater management area;
- (2) if applicable, a statement of the general purpose and effect of creating a district in the priority groundwater management area;
- (3) if applicable, a statement of the general purpose and effect of adding all or part of the land in the priority groundwater management area to an existing district;
- (4) a map generally outlining the boundaries of the area being considered for priority groundwater management area designation or the priority groundwater management area being considered for district creation or for addition to an existing district, or notice of the location at which a copy of the map may be examined or obtained;
- (5) a statement that the executive director's report concerning the priority groundwater management area or proposed

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area is available at the commission's main office in Austin, Texas, and at regional offices of the commission for regions which include territory within the priority groundwater management area or proposed priority groundwater management area and that the report is available for inspection during regular business hours;

- (6) a description or the name of the locations in the affected area at which the commission has provided copies of the executive director's report to be made available for public inspection;
- (7) the name and address of each public library, each county clerk's office, and each district to which the commission has provided copies of the executive director's report; and
- (8) the date, time, and place of the <u>public comment</u> hearing.
- (c) The commission shall also give written notice of the date, time, place, and purpose of the <u>public comment</u> hearing to the governing body of each county, regional water planning group, adjacent groundwater district, municipality, river authority, water district, or other entity which supplies public drinking water, including each holder of a certificate of convenience and necessity issued by the commission, and of each irrigation district, located either in whole or in part in the priority groundwater management area or proposed priority groundwater management area. The notice must be given before the 30th day preceding the date set for the <u>public comment</u> hearing.

SECTION 26. Subsection (a), Section 35.012, Water Code, is

amended to read as follows:

(a) At the conclusion of its <u>public comment</u> hearing and considerations, the commission shall issue an order stating its findings and conclusions.

SECTION 27. Chapter 35, Water Code, is amended by adding Section 35.010 to read as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. The commission may not consider the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority groundwater management area.

SECTION 28. Section 35.012, Water Code, is amended by adding new Subsections (c) and (d), relettering existing Subsections (c), (d), (e), and (f) as Subsections (e), (f), (g), and (h), and amending existing Subsection (d) to read as follows:

(c) Not later than the 10th day after the date on which the commission order designating a priority groundwater management area is issued, the commission shall send written notice of the commission's actions to each landowner in the designated priority groundwater management area at the landowner's most recent known address as shown in the tax rolls of the county in which the land is located. The notice must include the commission's findings and

conclusions from the data and information considered in designating the priority groundwater management area and the commission's recommendation regarding the need for a groundwater conservation district in the priority groundwater management area.

- (d) As soon as possible after a commission order designating a priority groundwater management area, the Texas Agricultural Extension Service shall begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, the commission, the Department of Agriculture, other state agencies, and existing districts to inform the residents of the status of the area's water resources and management options including possible formation of a district.
- (e) Following the issuance of a commission order under Subsection (b), the landowners in the priority groundwater management area may:
- (1) create one or more districts under Subchapter B, Chapter 36;
- (2) have the area annexed to a district that adjoins the area; or
- (3) create one or more districts through the legislative process.
- (f) [(d)] The commission shall identify the areas subject to the order of the commission issued under Subsection (b) that have not been incorporated into a district and shall delineate proposed boundaries of a district to include those areas. [#f---the commission--proposes--the--creation--of--one-or-more-districts--the

Texas-Agricultural-Extension-Service--shall--begin--an--educational program--within--such--areas-with-the-assistance-and-cooperation-of the-Texas-Water-Development--Board,--the--commission,--other--state agencies,--and--existing--districts--to-inform-the-residents-of-the status--of--the--area's--water--resources--and--management--options including-possible-formation-of-a-districty--before--beginning--the procedures--for--creation--of--a-district-provided-in-Subchapter-B, Chapter-36-]

(g) [(e)] If the commission fails to find that the district would be a benefit to the land and other property within the priority groundwater management area, that there is a public need for the district, or that creation of the district will further the public welfare, the commission shall issue an order stating that a district should not be created within the boundaries of the priority groundwater management area.

(h)  $\{f\}$  An order of the commission issued under this section may not be appealed.

SECTION 29. Section 36.014, Water Code, is amended to read as follows:

Sec. 36.014. NOTICE AND HEARING ON DISTRICT CREATION.

[(a)] If a petition is filed under Section 36.013 or the commission proposes that a district be created under Section 35.012(b), the commission shall give notice of the [an] application or proposal as required by Section 49.011(a) and may conduct a hearing on the application or proposal if the commission determines that a hearing is necessary under Section 49.011.

[(b)--If---the--petition--contains--a--request--to--create--a management-area-in-all-or-part-of-the-proposed-district; the-notice must-also-be-given-in-accordance-with-the-requirements--in--Section 35:006-for-the-designation-of-management-areas-]

SECTION 30. Section 36.015, Water Code, is amended to read as follows:

Sec. 36.015. FINDINGS. (a) If the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, [that-it] would be a benefit to the land in the district, and [that--it] would be a public benefit or utility, the commission shall issue an order containing these findings granting the petition or adopting the proposal, as appropriate.

- (b) If the commission finds that a district is not feasible and practicable, that it would not be a benefit to the land in the district, that it would not be a public benefit or utility, or that it is not needed, the commission by order shall deny the petition or reject the proposal, as appropriate.
- (c) The commission may adjust the boundaries of the proposed district to exclude any land that would not be benefited by inclusion in the district and is not necessary to the district for proper regulation of the groundwater reservoir.
- (d) If the commission grants the petition or adopts the proposal to create the district, it shall direct in its order creating the district that an election be called by the temporary directors to confirm the creation of the district and to elect

1	permanent directors.
2	(e) [The-refusal-to-grant-a-petition-tocreateadistrict
3	doesnotinvalidateoraffect-the-designation-of-any-management
4	area-requested-in-the-same-petition.
5	$[\{f\}]$ The commission shall act on the petition or its
6	proposal within a reasonable amount of time.
7	SECTION 31. Subchapter D, Chapter 36, Water Code, is amended
8	by adding Section 36.1074 to read as follows:
9	Sec. 36.1074. EXTENSION OF DISTRICT AUTHORITY TO ADDITIONAL
10	AQUIFERS WITHIN DISTRICT'S GEOGRAPHIC BOUNDARIES. (a) The
11	commission by rule shall establish a procedure by which a district
12	created by special law may petition to extend the district's
13	authority to include management of any aquifer within the
14	geographic boundaries of the district the management of which is
15	not provided for by the special law creating any district.
16	(b) Rules adopted by the commission under this section shall
17	establish grounds for a petition described by Subsection (a),
18	including:
19	(1) a change in pumping conditions;
20	(2) a change in water quality conditions;
<b>2</b> 1	(3) a finding that another aquifer is affecting water
22	levels in the primary managed aquifer; and
23	(4) other grounds the commission may specify.
24	(c) A petition under this section may be granted only by
25	order of the commission.

SECTION 32. Section 36.0151, Water Code, is amended to read

as follows:

Sec. 36.0151. NOTICE OF CREATION BY COMMISSION OF DISTRICT FOR PRIORITY GROUNDWATER MANAGEMENT AREA. [(a)--if-the--commission proposes--that--a--district--be-created-under-Section-35.012(d)7-it shall-in-its-order-creating-the--district--provide--that--temporary directors-be-appointed-under-Section-36.016-and-that-an-election-be called--by--the--temporary-directors-to-confirm-the-creation-of-the district-and-to-elect-permanent-directors-

[\(\frac{b}{b}\)] The commission shall notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a [the] district proposed by the commission under Section 35.012(b).

SECTION 33. Section 36.108, Water Code, is amended to read as follows:

Sec. 36.108. JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. (a) If two or more districts are located within the boundaries of the same management area or priority groundwater management area, each district shall prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory. On completion of the plan, each district shall forward a copy of the new revised management plan to the other districts in the management area or priority groundwater management area.

(b) The board of directors of each district in the management area or priority groundwater management area may, by

resolution, call a joint meeting with the boards of directors of the other districts in the management area or priority groundwater management area to review the management plans and accomplishments for the management area or priority groundwater management area. The boards shall meet to consider the plans individually and shall compare them to other management plans then in force in the management area. In reviewing the management plans, the boards shall consider:

- (1) the goals of each management plan and its impact on planning throughout the management area or priority groundwater management area;
- (2) the effectiveness of the measures established by each management plan for conserving and protecting groundwater and preventing waste, and the effectiveness of these measures in the management area or priority groundwater management area generally; and
- (3) any other matters that the boards consider relevant to the protection and conservation of groundwater and the prevention of waste in the management area or priority groundwater management area.
- (c) A joint meeting of the boards of directors must be held in accordance with the Open Meetings Act, Chapter 551, Government Code. Notice of the meeting shall be given in accordance with the requirements for notice of district board of directors meetings under that Act. In addition, notice of the meeting shall be published not later than the 30th day before the date of the

scheduled meeting in a newspaper with general circulation in each county in the management area or priority groundwater management area.

- (d) A district in the management area <u>or priority</u> groundwater management area may file a petition with the commission requesting an inquiry if the petitioner district believes that:
- (1) another district in the management area or priority groundwater management area has failed to adopt rules;
- (2) the groundwater in the management area or priority groundwater management area is not adequately protected by the rules adopted by another district; or
- (3) the groundwater in the management area or priority groundwater management area is not adequately protected due to the failure of another district to enforce substantial compliance with its rules.
- (e) Not later than the 90th day after the date the petition is filed, the commission shall review the petition and either:
- (1) dismiss it if it finds that the evidence is not adequate to show that any of the conditions alleged in the petition exist; or
- (2) select a review panel as provided in Subsection (f).
- (f) The commission may appoint a review panel consisting of a chairman and four other members. A director or general manager of a district located outside the management area or priority groundwater management area that is the subject of the petition may

be appointed to the review panel. The commission may not appoint more than two members of the review panel from any one district. The commission also shall appoint a disinterested person to serve as a nonvoting recording secretary for the review panel. The recording secretary may be an employee of the commission. The recording secretary shall record and document the proceedings of the panel.

- (g) Not later than the 120th day after appointment, the review panel shall review the petition and any evidence relevant to the petition and, in a public meeting, prepare a report to the commission. The commission may direct the review panel to conduct public hearings at a location in the management area or priority groundwater management area to take evidence on the petition. The review panel may attempt to negotiate a settlement or resolve the dispute by any lawful means.
  - (h) In its report, the review panel shall include:
- (1) a summary of all evidence taken in any hearing on the petition;
- (2) a list of findings and recommended actions appropriate for the commission to take and the reasons it finds those actions appropriate; and
- (3) any other information the panel considers appropriate.

SECTION 34. Section 341.047, Health and Safety Code, is transferred to Subchapter E, Chapter 7, Water Code, redesignated as Section 7.1605, Water Code, and amended to read as follows:

1	Sec. 7.1605 [341-047]. VIOLATIONS RELATING TO PUBLIC
2	DRINKING WATER [CRIMINALPENALTY]. (a) A person commits an
3	offense if the person:
4	(1) violates a provision of Section 341.031, Health
5	and Safety Code;
6	(2) violates a provision of Section 341.032(a) or (b).
7	Health and Safety Code;
8	(3) violates a provision of Section 341.033(a)-(f),
9	Health and Safety Code;
10	(4) constructs a drinking water supply system without
11	submitting completed plans and specifications as required by
12	Section 341.035(c), Health and Safety Code;
13	(5) begins construction of a drinking water supply
14	system without the commission's approval as required by Section
15	341.035(a), Health and Safety Code;
16	(6) violates a provision of Section 341.0351 or
17	341.0352, Health and Safety Code;
18	(7) fails to remove a sign as required by Section
19	341.0354, Health and Safety Code; or
20	(8) violates a provision of Section 341.036, Health
21	and Safety Code.

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misdemeanor.

(b) An offense under Subsection (a) is a Class C

(c) If it is shown on a trial of the defendant that the

defendant has been convicted of an offense under Subsection (a)

within a year before the date on which the offense being tried

1	occurred, the subsequent offense under Subsection (a) is a Class B
2	misdemeanor.
3	(d) Each day of a continuing violation is a separate
4	offense.
5	SECTION 35. Section 341.048, Health and Safety Code, is
6	amended to read as follows:
7	Sec. 341.048. VIOLATION [CIVIDENFORCEMENT]. [(a)] A
8	person may not cause, suffer, allow, or permit a violation of this
9	subchapter or a rule or order adopted under this subchapter.
10	[ (b)Apersonwhocauses;suffers;allows; -or-permits-a
11	violation-under-this-subchapter-shall-be-assessed-acivilpenalty
12	of-not-less-than-\$50-nor-more-than-\$17000-for-each-violationEach
13	day-of-a-continuing-violation-is-a-separate-violation.
14	[(c)If-it-appears-that-a-person-has-violated;-is-violating;
15	orthreatenstoviolateaprovision-under-this-subchapter7-the
16	commission,-a-county,-or-a-municipality-may-institute-a-civilsuit
17	in-a-district-court-for:
18	[{++}injunctiverelieftorestrainthe-person-from
19	continuing-the-violation-or-threat-of-violation;
20	[+2}the-assessment-and-recovery-of-acivilpenalty;
21	or
22	[ (3)both-injunctive-relief-and-a-civil-penalty-
23	[ (d)Thecommissionis-a-necessary-and-indispensable-party
24	in-a-suit-brought-by-a-county-or-municipality-under-this-section-

[(e)--On-the-commission's-requesty-the-attorney-general-shall

institute-a-suit-in-the-name-of-the-state-for-injunctive-relief7-to

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1	recover-a-civil-penalty,-or-for-both-injunctivereliefandcivil						
2	penalty.						
3	[ (f)The-suit-may-be-brought-in:						
4	[ <del>(1)</del> Travis-County;						
5	[ +2)the-county-in-which-the-defendant-resides;-or						
6	[+3)thecountyinwhich-the-violation-or-threat-of						
7	violation-occurs.						
8	[ (g)In-a-suit-under-this-section-to-enjoin-aviolationor						
9	threatofviolation-of-this-subchapter,-the-court-shall-grant-the						
10	state7-county7-or-municipality7-without-bond-or-otherundertaking7						
11	anyinjunctionthatthefactsmaywarrant-including-temporary						
12	restraining-orders,-temporary-injunctions-after-notice-and-hearing,						
13	and-permanent-injunctions.						
14	[ th)Civil-penalties-recovered-in-a-suit-brought-underthis						
15	sectionbyacountyormunicipalityshallbe-equally-divided						
16	between:						
17	[+1)the-state;-and						
18	[ (2)the-county-or-municipality-that-first-brought-the						
19	suit.]						
20	SECTION 36. Section 5.507, Water Code, is amended to read as						
21	follows:						
22	Sec. 5.507. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT						
23	DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER.						
24	The commission may issue an emergency order appointing a willing						

person to temporarily manage and operate a utility under Section

7.404 [13.4132]. Notice of the action is adequate if the notice is

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mailed or hand delivered to the last known address of the utility's
headquarters.

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SECTION 37. Subsection (a), Section 5.508, Water Code, is amended to read as follows:

- (a) Notwithstanding the requirements of Section 13.187, the commission may authorize an emergency rate increase for a utility for which a person has been appointed under Section 5.507 or 7.404 [#3.412] or for which a receiver has been appointed under Section 7.402 [#3.4132] if the increase is necessary to ensure the provision of continuous and adequate services to the utility's customers.
- SECTION 38. Subsection (c), Section 341.0485, Health and Safety Code, is amended to read as follows:
- (c) The comptroller shall manage the account for the benefit of the commission and shall invest the money and deposit interest and other investment proceeds in the account. The comptroller shall release money from the account in the manner provided by the commission. Money in the account may be used only for:
- (1) capital improvements to the water or sewer system of a utility that has paid fines or penalties under this chapter or under Chapter 13, Water Code, that have been deposited in the account; or
- (2) capital improvements and operating and maintenance expenses for a utility placed in receivership or under a temporary manager under Section 7.404 [±3.4±32], Water Code.
  - SECTION 39. (a) The following sections of the Water Code

S.B. No. 1311

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are repealed	:
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- (2) Sections 11.0841 and 11.0842;
- (3) Section 11.148;
- (4) Section 13.411;
- (5) Section 13.4133;
- (6) Sections 13.4151 and 13.416;
- (7) Sections 13.417 and 13.418; and
- (8) Sections 35.004, 35.005, and 35.006.
- (b) Sections 341.049 and 341.050, Health and Safety Code, are repealed.
  - SECTION 40. This Act takes effect September 1, 1999.
- SECTION 41. (a) The changes in law made by this Act apply only to an offense committed or a violation or threat of violation that occurs on or after September 1, 1999. For purposes of this section an offense is committed and a violation or threat of violation occurs before September 1, 1999, if any element of the offense, violation, or threat of violation occurs before that date.
- (b) An offense committed or a violation or threat of violation that occurred before September 1, 1999, is covered by the law in effect when the offense was committed or the violation or threat of violation occurred, and the former law is continued in effect for that purpose.
- SECTION 42. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the

S.B. No. 1311

- constitutional rule requiring bills to be read on three several
- 2 days in each house be suspended, and this rule is hereby suspended.

# LEGISLATIVE BUDGET BOARD Austin, Texas

# FISCAL NOTE, 76th Regular Session

April 1, 1999

TO: Honorable J.E. "Buster" Brown, Chair, Senate Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 1311 by Brown, J. E. "Buster" (relating to the development and management of

water resources), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

## **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 582 Natural Resource Conservation Commission

LBB Staff: JK, DE, DM

# LEGISLATIVE BUDGET BOARD Austin, Texas

## FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable J.E. "Buster" Brown, Chair, Senate Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB1311 by Brown, J. E. "Buster" (Relating to the development and management of

water resources.), As Introduced

No significant fiscal implication to the State is anticipated.

# **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 360 State Office of Administrative Hearings, 555 Agricultural Extension

Service Texas, 302 Office Of The Attorney General, 580 Water

Development Board, 582 Natural Resource Conservation Commission, 304

Comptroller of Public Accounts

LBB Staff: JK, DE, DM

# HOUSE COMMITTEE REPORT

# 1<sup>st</sup> Printing

By Brown
(Lewis of Orange)
Substitute the following for S.B. No. 1311:

S.B. No. 1311

By Lewis of Orange

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C.S.S.B. No. 1311

#### A BILL TO BE ENTITLED

#### AN ACT

relating to the development and management of water resources and the powers of the Texas Natural Resource Conservation Commission.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 5.102(a), Water Code, is amended to read as follows:

(a) The commission has the powers to perform any acts whether specifically authorized by this code or other law or necessarily implied by this code or other law, in order [necessary and-convenient] to [the] exercise [of] its jurisdiction and powers as provided by this code and other laws.

SECTION 2. Section 5.103, Water Code, is amended by adding Subsection (d) to read as follows:

(d) In adopting a rule, the commission shall cite the statute granting the specific regulatory authority to be exercised under the proposed rule. Citation to this section or Section 5.013 does not fulfill the commission's obligation under this section.

SECTION 3. Section 5.504(a), Water Code, is amended to read as follows:

(a) If the commission, the executive director, or the executive director's representative issues an emergency order under this subchapter without a hearing, the order shall set a time and place for a hearing to affirm, modify, or set aside the emergency order to be held before the commission or its designee as soon as

practicable after the order is issued. <u>If the emergency order is</u> issued under Section 5.517 or 5.518, the order shall set a time for the hearing not later than the 20th day after the date the emergency order is issued.

SECTION 4. Section 5.507, Water Code, is amended to read as follows:

Sec. 5.507. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.404 [13.4132]. Notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 5. Section 5.508(a), Water Code, is amended to read as follows:

(a) Notwithstanding the requirements of Section 13.187, the commission may authorize an emergency rate increase for a utility for which a person has been appointed under Section 5.507 or 7.404 [13.412] or for which a receiver has been appointed under Section 7.402 [13.4132] if the increase is necessary to ensure the provision of continuous and adequate services to the utility's customers.

SECTION 6. Subchapter L, Chapter 5, Water Code, is amended by adding Sections 5.517, 5.518, 5.519, and 5.520 to read as follows:

Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER;

AMENDMENT TO WATER RIGHT. (a) Except as provided by Section 5.506

and after notification to the governor, the commission by emergency order may issue a permit to divert and use water or amend an existing permit, certified filing, or certificate of adjudication for an initial period not to exceed 120 days if the commission finds that:

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- (1) emergency conditions exist that present an imminent threat to the public health and safety and that override the necessity to comply with established statutory procedures; and
- (2) there is no feasible practicable alternative to the emergency authorization. The emergency authorization may be renewed once for a period not to exceed 60 days.
- (b) The executive director may issue an emergency order if an imminent threat to the public health and safety exists that requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative. If the executive director issues an emergency order under this subsection, the commission shall hold a hearing as provided for in Section 5.504 as soon as practicable but not later than 20 days after issuance of the order to affirm, modify, or set aside the order.
- (c) The notice requirements of Section 11.132 relating to the time for notice, newspaper notice, and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. The commission shall give the general notice of the hearing that the commission considers practicable under the circumstances.
- (d) The commission may adopt rules and impose fees necessary to carry out the provisions of this section.

(e) An emergency order under this section does not vest in the grantee any right to the diversion, impoundment, or use of water and expires by its terms.

- Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF WATER RIGHT. (a) The commission by emergency order may grant the temporary transfer and use of all or part of a surface water right for a use other than domestic or municipal to a retail or wholesale water supplier for public health and safety purposes.
- (b) The commission may direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, the executive director, and the commission from any and all liability for the order sought. The commission may order bond or other surety in a form acceptable to the commission as a condition for an emergency order under this section. The commission may not grant an emergency authorization under this section that would cause a violation of a federal regulation.
- (c) In transferring the amount of water requested by the applicant, the executive director or the commission shall allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for a use other than domestic, municipal, or electric generation.
- (d) A person granted an emergency order under this section is liable to the owner from whom the use is transferred for the fair market value of the water transferred and for any damages proximately caused by the transfer of use. If, within 60 days of the termination of the order, the parties do not agree on the

amount due, or if full payment is not made, either party may file a complaint with the commission to determine the amount due.

- (e) The commission by rule shall establish a dispute resolution procedure for a complaint filed under this section.

  After exhausting all administrative remedies under this section, an owner from whom the use is transferred may file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. The prevailing party in a suit filed under this subsection is entitled to recover court costs and reasonable attorney's fees.
- Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. The commission may issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other water-storage or flood-control work to repair, modify, maintain, dewater, or remove a work if the commission finds that:
- (1) the existing condition of the work is causing or will cause extensive or severe property damage or economic loss to others or is posing an immediate and serious threat to human life or health; and
- (2) other procedures available to the commission to remedy or prevent the occurrence will result in unreasonable delay.
- Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER.

  The commission may issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.404. Notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's

#### headquarters.

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SECTION 7. Section 7.004, Water Code, is amended to read as follows:

Sec. 7.004. REMEDIES CUMULATIVE. The remedies under this chapter are cumulative of all other remedies. Nothing in this chapter affects the right of a private corporation, [or] individual, or political subdivision that has a justiciable interest to pursue any available common law remedy to enforce a right, to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for the violation of a right or otherwise redress an injury.

SECTION 8. Subchapter B, Chapter 7, Water Code, is amended by adding Section 7.034 to read as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. A district court may award the costs of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 or a rule adopted under Chapter 11.

SECTION 9. Section 7.051(b), Water Code, is amended to read as follows:

(b) Except as provided by this subsection, this [This] subchapter does not apply to violations of Chapter [#17] 12 or[7 137] 16[7--or--36--of-this-code7-or-Chapter-3417-Health-and-Safety Code]. This subchapter does apply to Section 16.236.

SECTION 10. Section 7.052, Water Code, is amended to read as follows:

Sec. 7.052. MAXIMUM PENALTY. (a) The amount of the penalty for a violation of Chapter 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, may not exceed \$2,500 a day for each violation.

- (b) The amount of the penalty for a violation of Chapter 11, a rule or order adopted under that chapter, or a permit, certified filing, or certificate of adjudication issued under that chapter may not exceed \$5,000 a day for each violation.
- (c) The penalty for a violation of a rule or order adopted under Section 16.236 may not exceed \$1,000 a day for each violation.
- (d) The amount of the penalty for a violation under Chapter 341, Health and Safety Code, may not be less than \$50 or more than \$1,000 for each violation.
- (e) The amount of the penalty for all other violations within the jurisdiction of the commission to enforce may not exceed \$10,000 a day for each violation.
- (f) [(e)] Each day that a continuing violation occurs may be considered a separate violation. The commission may authorize an installment payment schedule for an administrative penalty assessed under this subchapter, except for an administrative penalty assessed under Section 7.057 or assessed after a hearing under Section 7.058.
- SECTION 11. Section 7.054, Water Code, is amended to read as follows:

Sec. 7.054. REPORT OF VIOLATION. (a) If, after examination of a possible violation and the facts surrounding that possible violation, the executive director concludes that a violation has occurred, the executive director may issue a preliminary report in accordance with commission rules that includes recommendations regarding any penalty or corrective action.

(b) A report regarding a possible violation under Chapter 11 must state the facts on which the conclusion was based and recommend the amount of any penalty. The executive director shall base the recommended amount of the proposed penalty on the factors provided by Section 7.053 and shall analyze each factor for the benefit of the commission.

SECTION 12. Section 7.069, Water Code, is amended to read as follows:

Sec. 7.069. DISPOSITION OF PENALTY. (a) Except as provided by Subsection (b), a [A] penalty collected under this subchapter shall be deposited to the credit of the general revenue fund.

(b) A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 13. Subchapter C, Chapter 7, Water Code, is amended by adding Section 7.076 to read as follows:

Sec. 7.076. COMPROMISE, MODIFICATION, OR REMISSION OF CERTAIN PENALTIES. Notwithstanding any other provision to the contrary, the commission may compromise, modify, or remit, with or without condition, any penalty imposed under this subchapter for a

### violation under Chapter 11.

SECTION 14. Section 7.102, Water Code, is amended to read as follows:

Sec. 7.102. MAXIMUM PENALTY. (a) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 11, 18, 32, 33, or 34 of this code or Chapter 366, 371, or 372, Health and Safety Code, shall be assessed for each violation a civil penalty not less than \$50 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.

- (b) The amount of a penalty for a violation of a rule or order issued by the commission under Section 12.052 may not exceed \$5,000.
- (c) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 13 shall be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper.
- (d) A person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to any other matter within the commission's jurisdiction to enforce, other than violations of Chapter [‡‡7] 12 or[7-‡37] 16[7-or-36] of this code, or Chapter 341, Health and Safety Code, shall be assessed for each violation a civil penalty not less than \$50 nor greater than \$25,000 for each day of each violation as the court or jury considers proper.
  - (e) Each day of a continuing violation is a separate

violation.

SECTION 15. Sections 7.105(a) and (c), Water Code, are amended to read as follows:

- (a) On the request of the executive director or the commission, the attorney general shall institute a suit in the name of the state for injunctive relief under Section 7.032, to recover a civil penalty, or for both injunctive relief and a civil penalty. The attorney general may initiate a suit for recovery of a penalty under this section for a violation under Section 13.414.
- (c) Except as provided by this subsection, the [The] suit may be brought in Travis County, in the county in which the defendant resides, or in the county in which the violation or threat of violation occurs. A suit to recover a penalty for a violation of a rule or order issued by the commission under Section 12.052 may be brought in Travis County.

SECTION 16. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.1075 to read as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. A penalty collected under this subchapter from a public utility shall be paid to the commission and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 17. Subchapter D, Chapter 7, Water Code, is amended by adding Section 7.112 to read as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION

11.081. An action to collect the penalty provided by Section 7.102

for a violation of Section 11.081 must be brought within two years

## from the date of the alleged violation.

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SECTION 18. Section 7.351, Water Code, is amended to read as follows:

Sec. 7.351. CIVIL SUITS. If it appears that a violation or threat of violation of Chapter 16, 26, 28, or 34 of this code or 361, 371, 372, or 382, Health and Safety Code, or a Chapter 341, provision of Chapter 401, Health and Safety Code, commission's jurisdiction or a rule adopted or an order or a permit issued under those chapters or provisions has occurred or is occurring in the jurisdiction of a local government, in the case of a violation of Chapter 401, Health government or, and Safety Code, a person affected as defined in that chapter, may institute a civil suit under Subchapter D in the same manner as the commission in a district court by its own attorney for the injunctive relief or civil penalty, or both, as authorized by this chapter against the person who committed, is committing, or is threatening to commit the violation.

SECTION 19. Section 11.0843(a), Water Code, is amended to read as follows:

- (a) Upon witnessing a violation of this chapter or a rule or order or a water right issued under this chapter, a watermaster or the watermaster's deputy, as defined by commission rule, may issue the alleged violator a field citation alleging that a violation has occurred and providing the alleged violator the option of either:
- (1) without admitting to or denying the alleged violation, paying an administrative penalty in accordance with the predetermined penalty amount established under Subsection (b) [of

this-section] and taking remedial action as provided in the citation; or

(2) requesting a hearing on the alleged violation in accordance with Section 7.058 [11-0842-of-this-code].

SECTION 20. Section 11.085, Water Code, is amended by adding Subsection (w) to read as follows:

- (w) The requirements of this section apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.
- SECTION 21. Section 11.134(c), Water Code, is amended to read as follows:
- (c) Beginning January 5, 2002 [September--1,--2001], the commission may not issue a water right for municipal purposes in a region that does not have an approved regional water plan in accordance with Section 16.053(i) [of--this--code] unless the commission determines that conditions warrant waiver of this requirement.
- SECTION 22. Section 11.138(a), Water Code, is amended to read as follows:
- (a) The commission may issue temporary permits for beneficial purposes to the extent that they do not interfere with or adversely affect prior appropriations or vested rights on the stream from which water is to be diverted under such temporary permit. The commission may, by appropriate order, authorize any member of the commission to approve and issue temporary permits

without notice and hearing if it appears to such issuing party that sufficient water is available at the proposed point of diversion to satisfy the requirements of the temporary permit as well as all existing rights. No temporary permit issued without notice and hearing shall authorize more than 10 acre-feet of water, nor may it be for a term in excess of one year. The commission by rule may authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with the commission in the manner required by the commission.

SECTION 23. Section 11.139, Water Code, is amended to read as follows:

[ (b)--A--person-desiring-to-obtain-an-emergency-authorization under--this--section-shall--submit--to--the--commission--a--sworn

3	justifying-the-granting-of-the-emergency-authorization;
4	[+2)a-statement-setting-forth-facts-which-support-the
5	findings-required-under-this-section;
6	[+3)anestimateofthe-dates-on-which-the-proposed
7	authorization-should-begin-and-end;
8	[+4)adescriptionoftheactionsoughtandthe
9	activity-proposed-to-be-allowed,-mandated,-or-prohibited,-and
10	[ (5)any-other-statements-or-informationrequiredby
11	the-commission-
12	[{c}Ifthe-commission-finds-the-applicant's-statement-made
13	under-Subsection-(b)-of-this-section-to-be-correct;-thecommission
14	maygrantemergencyauthorizationsunderthissection-without
15	noticeandhearingorwithsuchnoticeandhearingasthe
16	commission-considers-practicable-under-the-circumstances.
17	[ (d)If-the-commissiongrantsanemergencyauthorization
18	under-this-section-without-a-hearing,-the-authorization-shall-fix-a
19	time-and-place-for-a-hearing-to-be-held-before-the-commissionThe
20	hearingshall-be-held-as-soon-after-the-emergency-authorization-is
21	granted-as-is-practicable-but-not-laterthan20daysafterthe
22	emergency-authorization-is-granted.
23	[ (e)At-the-hearing; -the-commission-shall-affirm; -modify; -or
24	set-aside-the-emergency-authorizationAny-hearing-on-an-emergency
25	authorizationshallbe-conducted-in-accordance-with-Chapter-20017
26	Government-Code,-and-rules-of-the-commission.
27	[(f)If-an-imminent-threat-to-the-public-healthandsafety

application-containing-the-following-information:

[ (1)--a--description--of--the--condition--of--emergency

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exists—which—requires—emergency—action—before—the—commission—can take—action—as—provided—by—Subsections—(a)——through——(c)—of—this section—and—there—are—no—feasible—alternatives;—the—executive director—may—grant—an—emergency—authorization—after—notice—to—the governor;———If——the——executive——director—issues—an—emergency authorization—under—this—subsection;—the—commission—shall—hold—a hearing—as—provided—for—in—Subsections—(d)—and—(e)—of—this—section;—The—requirements—of—Subsection—(b)—of—this—section—shall—be satisfied—by—the—applicant—before—action—is—taken—by—the—executive director—on—the—request—for—emergency—authorization;

[+g+-The--requirements-of--Section--11-132--of--this--code relating-to-the-time-for-notice;-newspaper-notice;-and-method--of giving-a-person--notice--do--not--apply--to--a-hearing-held-on-an application-for-an-emergency-authorization-under-this-section;-but such---general--notice--of--the--hearing--shall--be--given--as--the commission;--under--Subsections--(c)--and--(e)--of--this---section; considers-practicable-under-the-circumstances:

[(h)--The--commission--may--grant--an-emergency-authorization under-this-section-for-the-temporary-transfer-and--use--of--all--or part--of-a-permity-certified-filingy-or-certificate-of-adjudication for-other-than-domestic-or-municipal-use-to-a-retail--or--wholesale water--supplier-for-public-health-and-safety-purposes:--In-addition to-the-requirements-contained-in-Subsection-(b)--of--this--sectiony the--commission--may--direct-that-the-applicant-will-timely-pay-the amounts-for-which-the-applicant-may--be--potentially--liable--under Subsection--(j)-of-this-section-and-to-the-extent-authorized-by-law will-fully-indemnify-and-hold-harmless--the--statey--the--executive

director,--and--the--commission--from-any-and-all-liability-for-the authorization-sought.--The--commission--may--order--bond--or--other surety--in--a--form-acceptable-to-the-commission-as-a-condition-for such-emergency-authorization.--The--commission--may--not--grant--an emergency--authorization--under--this--section--which-would-cause-a violation-of-a-federal-regulation.

[(i)--In-transferring-the-amount-of-water--requested--by--the applicant;--the-executive-director-or-the-commission-shall-allocate the-requested-amount-among-two-or-more-permits;-certified--filings; or---certificates--of--adjudication--for--other--than--domestic--or municipal-use;

[<del>{j}</del>}--The-person-granted--an--emergency--authorization--under Subsection--(h)--of--this--section--is--liable-to-the-owner-and-the owner's-agent-or-lessee-from-whom-the-use-is--transferred--for--the fair--market--value--of--the--water--transferred-as-well-as-for-any termination--of--the-authorization,-the-parties-do-not-agree-on-the amount-due;-or-if-full-payment-is-not-made;-either-party-may-file-a complaint-with-the-commission-to-determine--the--amount--due----The commission--may--use--dispute-resolution-procedures-for-a-complaint filed-under-this-subsection---After-exhausting--all--administrative remedies--under--this--subsection,--an--owner--from-whom-the-use-is transferred-may-file-suit-to-recover-or-determine-the-amount-due-in a-district-court-in-the-county-where-the-owner-resides-or--has--its headquarters --- The -- prevailing -- party -- in -- a-suit-filed -under-this subsection-is--entitled--to--recover--court--costs--and--reasonable attorney's-fees-

2	are-necessary-to-carry-out-the-provisions-of-this-section-
3	[+1An-emergency-authorization-does-not-vest-in-the-grantee
4	anyright-to-the-diversion;-impoundment;-or-use-of-water-and-shall
5	expire-and-be-cancelled-in-accordance-with-its-terms-]
6	SECTION 24. Section 11.142(a), Water Code, is amended to
7	read as follows:
8	(a) Without obtaining a permit, a person may construct on
9	the person's [his] own property a dam or reservoir with normal
10	storage of not more than 200 acre-feet of water for domestic and
11	livestock purposes. A person who temporarily stores more than 200
12	acre-feet of water in a dam or reservoir described by this
13	subsection is not required to obtain a permit for the dam or
14	reservoir if the person can demonstrate that the person has not
15	stored in the dam or reservoir more than 200 acre-feet of water on
16	average in any 12-month period.
17	SECTION 25. Section 11.146, Water Code, is amended by adding
18	Subsection (g) to read as follows:
19	(g) This section does not apply to a permit that
20	contemplates construction of a reservoir designed for the storage
21	of more than 75,000 acre-feet of water.
22	SECTION 26. Section 11.173(b), Water Code, is amended to
23	read as follows:
24	(b) A permit, certified filing, or certificate of
25	adjudication or a portion of a permit, certified filing, or
26	certificate of adjudication is exempt from cancellation under
27	Subsection (a) of this section:

[ (k)--The-commission-may-prescribe-rules-and-adopt-fees-which

(1) to the extent of the owner's participation in the Conservation Reserve Program authorized by the Food Security Act, Pub.L. No. 99-198, Secs. 1231-1236, 99 Stat. 1354, 1509-1514 (1985) or a similar governmental program; [or]

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- (2) if any portion of the water authorized to be used pursuant to a permit, certified filing, or certificate of adjudication has been used in accordance with a regional water plan approved pursuant to Section 16.053 of this code;
- (3) if the permit, certified filing, or certificate of adjudication was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan; or
- (4) if the permit, certified filing, or certificate of adjudication was obtained as the result of the construction of a reservoir funded, in whole or in part, by the holder of the permit, certified filing, or certificate of adjudication as part of the holder's long-term water planning.
- SECTION 27. Section 11.177(b), Water Code, is amended to read as follows:
  - (b) In determining what constitutes reasonable diligence or a justified nonuse as used in Subsection (a)(2) of this section, the commission shall give consideration to:
  - (1) whether sufficient water is available in the source of supply to meet all or part of the appropriation during the 10-year period of nonuse;

(2) whether the nonuse is justified by the holder's participation in the federal Conservation Reserve Program or a similar governmental program as provided by Section 11.173(b)(1) of this code;

- (3) [whether--the---permit7---certified---filing7---or certificate--of--adjudication--was--obtained--to--meet-demonstrated long-term-public-water--supply--or--electric--generation--needs--as evidenced--by--a--water-management-plan-developed-by-the-holder-and consistent-with-projections-of-future-water-needs-contained-in--the state-water-plan;
- [(4)--whether---the---permit; ---certified---filing; --or certificate-of-adjudication-was--obtained--as--the--result--of--the construction--of--a--reservoir--funded; -in-whole-or-in-part; -by-the holder--of--the--permit; --certified--filing; --or--certificate---of adjudication-as-part-of-the-holder-s-long-term-water-planning;
- [(5)] whether the existing or proposed authorized purpose and place of use are consistent with an approved regional water plan as provided by Section 16.053 of this code;
- (4) [+6+] whether the permit, certified filing, or certificate of adjudication has been deposited into the Texas Water Bank as provided by Sections 15.7031 and 15.704 of this code or whether it can be shown that the water right or water available under the right is currently being made available for purchase through private marketing efforts; or
- (5) [+7+] whether the permit, certified filing, or certificate of adjudication has been reserved to provide for instream flows or bay and estuary inflows.

SECTION 28. Sections 12.052(c), (d), (e), and (f), Water Code, are amended to read as follows:

- (c) The [ff--the] owner of a dam that is required to be constructed, reconstructed, repaired, or removed in order to comply with the rules and orders promulgated under Subsection (a) of this section may not wilfully fail [fails] or refuse [refuses] to comply within the 30-day period following the date of the commission's final, nonappealable order to do so and may not [or-if-a-person] wilfully fail [fails] to comply with any rule or other order issued by the commission under this section within the 30-day period following the effective date of the order[7-he-is-liable-to-a penalty-of-not-more-than-\$5,000-a-day-for-each-day-he-continues--to violate--this--section:---The-state-may-recover-the-penalty-by-suit brought-for-that-purpose-in-the-district-court-of-Travis-County].
- (d) The commission may issue an emergency works safety order under Section 5.519 [If-the-commission-determines-that-the-existing condition-of-the-dam-is-creating-or-will-cause-extensive-or-severe property-damage-or-economic-loss-to-others-or-is-posing-an immediate-and-serious-threat-to-human-life-or-health-and-that-other procedures-available-to-the-commission-to-remedy-or-prevent-the occurrence-of-the-situation-will-result-in-unreasonable-delay;-the commission-may-issue-an-emergency-order;-either-mandatory-or prohibitory-in-nature;-directing-the-owner-of-a-dam-to-repair; modify;-maintain;-dewater;-or-remove-the-dam-which-the-commission determines-is-unsafe;-The-emergency-order-may-be-issued-without notice-to-the-dam-owner-or-with-notice-the-commission-considers practicable-under-the-circumstances:-The-notice-does-not-have-to

comply-with-Chapter-2001,-Government-Code].

- (e) [#f--the--commission--issues--an--emergency--order-under authority-of-this-section-without-notice--to--the--dam--owner;--the commission--shall-fix-a-time-and-place-for-a-hearing-which-shall-be held-as-soon-as-practicable-to-affirm;-modify;--or--set--aside--the emergency--order:---The-notice-does-not-have-to-comply-with-Chapter 2001;-Government-Code:--#f-the-nature-of--the--commission-s--action requires--further-proceedings;-those-proceedings-shall-be-conducted as--appropriate--under--the--Administrative--Procedure--and---Texas Register--Act;--as--amended-(Article-6252-13a;-Vernon-s-Texas-Civil Statutes):
- [<del>{f}</del>] Nothing in this section or in rules or orders made by the commission shall be construed to relieve an owner or operator of a dam or reservoir of the legal duties, obligations, or liabilities incident to ownership or operation.

SECTION 29. Section 13.242(b), Water Code, is amended to read as follows:

(b) A person that is not a retail public utility or a utility or water supply corporation that is operating under provisions pursuant to Subsection (c) may not construct facilities to provide water or sewer service to more than one service connection not on the property owned by the person and that are within the certificated area of a retail public utility without first obtaining written consent from the retail public utility. A person that violates this section or the reasonable and legal terms and conditions of any written consent is subject to the administrative penalties described by Subchapter C, Chapter 7

### [Section-13-4151-of-this-code].

SECTION 30. Chapter 7, Water Code, is amended by adding Subchapter I, and Sections 13.412, 13.4131, and 13.4132, Water Code, are transferred to Subchapter I, Chapter 7, Water Code, redesignated as Sections 7.402, 7.403, and 7.404, and amended to read as follows:

### SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES

Sec. 7.401. DEFINITION. In this subchapter, "affiliated interest" and "affiliate" have the meanings assigned by Section 13.002.

Sec. 7.402 [+3.4+2]. RECEIVERSHIP. (a) At the request of the commission, the attorney general shall bring suit for the appointment of a receiver to collect the assets and carry on the business of a water or sewer utility that:

- (1) has abandoned operation of its facilities;
- (2) informs the commission that the owner is abandoning the system;
  - (3) violates a final order of the commission; or
- (4) allows any property owned or controlled by it to be used in violation of a final order of the commission.
- (b) The court shall appoint a receiver if an appointment is necessary:
- (1) to guarantee the collection of assessments, fees, penalties, or interest;
- (2) to guarantee continuous and adequate service to the customers of the utility; or
  - (3) to prevent continued or repeated violation of the

final order.

- (c) The receiver shall execute a bond to assure the proper performance of the receiver's duties in an amount to be set by the court.
- (d) After appointment and execution of bond, the receiver shall take possession of the assets of the utility specified by the court. Until discharged by the court, the receiver shall perform the duties that the court directs to preserve the assets and carry on the business of the utility and shall strictly observe the final order involved.
- (e) On a showing of good cause by the utility, the court may dissolve the receivership and order the assets and control of the business returned to the utility.
- (f) For purposes of this section and Section 7.404 [13.4132], abandonment may include but is not limited to:
- (1) failure to pay a bill or obligation owed to a retail public utility or to an electric or gas utility with the result that the utility service provider has issued a notice of discontinuance of necessary services;
- (2) failure to provide appropriate water or wastewater treatment so that a potential health hazard results;
- (3) failure to adequately maintain facilities, resulting in potential health hazards, extended outages, or repeated service interruptions;
- (4) failure to provide customers adequate notice of a health hazard or potential health hazard;
  - (5) failure to secure an alternative available water

supply during an outage;

- (6) displaying a pattern of hostility toward or repeatedly failing to respond to the commission or the utility's customers; and
- (7) failure to provide the commission with adequate information on how to contact the utility for normal business and emergency purposes.
- (g) Notwithstanding Section 64.021, Civil Practice and Remedies Code, a receiver appointed under this section may seek commission approval to acquire the water or sewer utility's facilities and transfer the utility's certificate of convenience and necessity. The receiver must apply in accordance with Subchapter H, Chapter 13.
- Sec. 7.403 [+3.413+]. SUPERVISION OF CERTAIN UTILITIES. (a) The commission, after providing to the utility notice and an opportunity for a hearing, may place a utility under supervision for gross or continuing mismanagement, gross or continuing noncompliance with <a href="Chapter 13">Chapter 13</a> [this-chapter] or commission rules, or noncompliance with commission orders.
- (b) While supervising a utility, the commission may require the utility to:
- 22 <u>(1) meet [abide---by]</u> conditions and requirements 23 prescribed by the commission, including:
  - (A) [(1)] management requirements;
  - (B) [(2)] additional reporting requirements;
  - (C) [+3+] restrictions on hiring, salary or benefit increases, capital investment, borrowing, stock issuance or

dividend de	eclarations,	and	liquidation	of	assets;	and
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- (D) [+4+] a requirement that the utility place the utility's funds into an account in a financial institution approved by the commission and use of those funds shall be restricted to reasonable and necessary utility expenses; and
- (2) [:--(c)--While---supervising---a----utility;----the commission-may-require-that-the-utility] obtain commission approval before taking an [any] action [that--may--be] restricted under Subdivision (1) [Subsection-(b)] of this subsection [section].
- (c) An [Any] action or transaction for which commission approval is required by this section that [which] occurs without commission approval may be voided by the commission.
- Sec. 7.404 [+3.4+32]. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. (a) The commission, after providing to the utility notice and an opportunity to be heard by the commissioners at a commission meeting, may authorize a willing person to temporarily manage and operate a utility if the utility:
- (1) has discontinued or abandoned operations or the provision of services; or
- (2) has been or is being referred to the attorney general for the appointment of a receiver under Section 7.402 [13.412].
- (b) The commission may appoint a person under this section by emergency order under Section 5.507 and may authorize an emergency rate increase by emergency order under Section 5.508[7 and-notice-of-the-action-is-adequate-if-the--notice--is--mailed--or

hand-delivered---to---the--last--known--address--of--the--utility's headquarters].

- (c) A person appointed under this section has the powers and duties necessary to ensure the continued operation of the utility and the provision of continuous and adequate services to customers, including the power and duty to:
  - (1) read meters;

- (2) bill for utility services;
- (3) collect revenues:
- (4) disburse funds;
- (5) access all system components; and
- (6) request rate increases.
- (d) This section does not affect the authority of the commission to pursue an enforcement claim against a utility or an affiliated interest.
- SECTION 31. Section 13.414, Water Code, is amended to read as follows:
- Sec. 13.414. <u>VIOLATION BY</u> [PENALTY--AGAINST] RETAIL PUBLIC UTILITY OR AFFILIATED INTEREST. <u>A</u> [+a)-Any] retail public utility or affiliated interest <u>may not violate</u> [that--violates] this chapter, <u>fail</u> [fails] to perform a duty imposed on it, or <u>fail</u>, neglect, [fails,--neglects,] or <u>refuse</u> [refuses] to obey an order, rule, direction, or requirement of the commission or decree or judgment of a court [is-subject-to-a-civil-penalty-of-not-less-than \$100-nor-more-than-\$5,000-for-each-violation].
- [ (b)--A--retail-public-utility-or-affiliated-interest-commits a-separate-violation-each-day-it-continues--to--violate--Subsection

1	(a)-of-this-section:
2	[(c)Theattorneygeneralshall-institute-suit-on-his-own
3	initiative-or-at-the-request-of;-in-the-name-of;-and-onbehalfof
4	thecommission-in-a-court-of-competent-jurisdiction-to-recover-the
5	penalty-under-this-section.
6	SECTION 32. Section 15.102(b), Water Code, is amended to
7	read as follows:
8	(b) The board may use the loan fund [may-also-be-used-by-the
9	<pre>board] to provide grants for:</pre>
10	(1) projects that include the provision of [supplying]
11	water and wastewater services in economically distressed areas,
12	including projects involving retail distribution of those services;
13	<u>and</u>
14	(2) one or more of the following projects, if the
15	legislature appropriates money specifically for that purpose:
16	(A) agricultural water conservation;
17	(B) weather modification;
18	(C) brush control; or
19	(D) production of water in connection with an
20	oil or gas operation.
21	SECTION 33. Section 15.4061(h), Water Code, is amended to
22	read as follows:
23	(h) The board shall require that regional water plans
24	developed or revised under contracts entered into under this

Agriculture, and the Parks and Wildlife Department.

section be made available to the commission, the Department of

SECTION 34. Section 15.7031(c), Water Code, is amended to

25

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read as follows:

(c) The dedication of any water rights placed in trust must be reviewed and approved by the commission, in consultation with the board and the Parks and Wildlife Department. In addition, the Department of Agriculture may provide input to the commission, as appropriate, during the review and approval process for dedication of water rights.

SECTION 35. Sections 16.012(c), (h), and (j), Water Code, are amended to read as follows:

- (c) In performing the duties required under Subdivisions (1), (4), (5), (6), and (7) of Subsection (b), the executive administrator shall consider advice from the Parks and Wildlife Department. In addition, the Department of Agriculture may provide advice to the executive administrator, where appropriate, regarding any of the duties to be performed under Subsection (b).
- (h) Within 90 days of completing a water availability model for a river basin, the commission shall provide to all holders of existing permits, certified filings, and certificates of adjudication in that river basin the projected amount of water that would be available[:] during a drought of record[;-when--flows--are at--75--percent--of--normal;--and--when--flows-are-at-50-percent--of normal].
- (j) Within 90 days of completing a water availability model for a river basin, the commission, in coordination with the Parks and Wildlife Department and with input from the Department of Agriculture, where appropriate, shall determine the potential impact of reusing municipal and industrial effluent on existing

water rights, instream uses, and freshwater inflows to bays and estuaries. Within 30 days of making this determination, the commission shall provide the projections to the board and each regional water planning group created under Section 16.053 of this code in that river basin.

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SECTION 36. Sections 16.051(a) and (d), Water Code, are amended to read as follows:

- (a) later than January 5, 2002 [September-17-2001], and every five years thereafter, the board shall adopt a comprehensive state water plan that incorporates the regional water plans approved under Section 16.053 [of-this-code]. The state water plan shall provide for the orderly development, management, and conservation of water resources and preparation for and response to drought conditions, in order that sufficient water will be available at a reasonable cost to ensure public health, safety, and welfare; further economic development; and protect the agricultural and natural resources of the entire state.
- (d) The board, in coordination with the commission, the Department of Agriculture, and the Parks and Wildlife Department, shall adopt by rule guidance principles for the state water plan which reflect the public interest of the entire state. When adopting guidance principles, due consideration shall be given to the construction and improvement of surface water resources and the application of principles that result in voluntary redistribution of water resources. The board shall review and update the guidance principles, with input from the commission, the Department of Agriculture, and the Parks and Wildlife Department, as necessary

but at least every five years to coincide with the five-year cycle for adoption of a new water plan as described in Subsection (a).

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SECTION 37. Section 16.053, Water Code, is amended by amending Subsections (c), (e), (i), and (j) and adding Subsections (l) through (o) to read as follows:

- (c) No later than 60 days after the designation of the regions under Subsection (b) [of-this--section], the board shall designate representatives within each regional water planning area to serve as the initial coordinating body for planning. The initial coordinating body may [shall] then designate additional representatives to serve on the regional water planning group. The initial coordinating body shall designate additional representatives if necessary to ensure[,---ensuring] adequate representation from the interests comprising that region, including [but---not---limited--to] the public, counties, municipalities, industries, agricultural interests, environmental interests, businesses, electric generating utilities, river authorities, water districts, and water utilities. The regional water planning group shall maintain adequate representation from those interests. In addition, representatives of the board, the Parks and Wildlife Department, and the Department of Agriculture shall serve as ex officio members of each regional water planning group.
- (e) Each regional water planning group shall submit to the board a regional water plan that:
- (1) is consistent with the guidance principles for the state water plan adopted by the board under Section 16.051(d) [of this-code];

•	(1) provides information substantial provided of
2	approved by the board in a format consistent with the guidelines
3	provided by the board under Subsection (d) [of-this-section];
4	(3) <u>identifies:</u>
5	(A) each source of water supply in the regional
6	water planning area in accordance with the guidelines provided by
7	the board under Subsections (d) and (f);
8	(B) factors specific to each source of water
9	supply to be considered in determining whether to initiate a
0 1	drought response; and
11	(C) actions to be taken as part of the response;
12	(4) has specific provisions for water management
13	strategies to be used[:
14	[{A}] during a drought of record[;
15	[ (B)when-flows-are-at-75-percent-of-normal;-and
16	[(e)when-flows-are-at-50-percent-of-normal];
17	(5) [(4)] includes but is not limited to consideration
18	of the following:
19	(A) any existing water or drought planning
20	efforts addressing all or a portion of the region;
21	(B) certified groundwater conservation district
22	management plans and other plans submitted under Section 16.054 [of
23	this-code];
24	(C) all potentially feasible water management
25	strategies, including but not limited to improved conservation,
26	reuse, and management of existing water supplies, acquisition of

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available existing water supplies, and development of new water

supplies;

- - (E) opportunities for and the benefits of developing regional water supply facilities or providing regional management of water supply facilities;
  - (F) appropriate provision for environmental water needs and for the effect of upstream development on the bays, estuaries, and arms of the Gulf of Mexico and the effect of plans on navigation;
  - (G) provisions in Section 11.085(k)(1) [of-this code] if interbasin transfers are contemplated;
  - (H) voluntary transfer of water within the region using, but not limited to, regional water banks, sales, leases, options, subordination agreements, and financing agreements; and
  - (I) emergency transfer of water under Section 11.139 [of-this-code], including information on the part of each permit, certified filing, or certificate of adjudication for nonmunicipal use in the region that may be transferred without causing unreasonable damage to the property of the nonmunicipal water rights holder; and
  - (6) [(5)] identifies river and stream segments of unique ecological value and sites of unique value for the construction of reservoirs that the regional water planning group recommends for protection under Section 16.051 [of-this-code].
    - (i) The regional water planning groups shall submit their

adopted regional water plans to the board by <u>January 5, 2001</u> [September--17-2000], for approval and inclusion in the state water plan. In conjunction with the submission of regional water plans, each planning group should make legislative recommendations, if any, to facilitate more voluntary water transfers in the region. Subsequent regional water plans shall be submitted at least every five years thereafter. Public participation for revised regional plans shall follow the procedures under Subsection (h) [of-this section].

- (j) The board may provide financial assistance to political subdivisions under Subchapters E and F of this chapter, [and] Subchapters C, D, E, F, and J, Chapter 15, and Subchapters D, I, K, and L, Chapter 17, [of-this-code] for water supply projects only if:
- (1) the board determines that the needs to be addressed by the project will be addressed in a manner that is consistent with the state water plan; and
- (2) beginning <u>January 5, 2002</u> [September-1,-2001], the board:
- (A) has approved a regional water plan as provided by Subsection (i) [of--this--section], and any required updates of the plan, for the region of the state that includes the area benefiting from the proposed project; and
- (B) determines that the needs to be addressed by the project will be addressed in a manner that is consistent with that regional water plan.
  - (1) A political subdivision may contract with a regional

water planning group to assist the regional water planning group in developing or revising a regional water plan.

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- (m) A cause of action does not accrue against a regional water planning group, a representative who serves on the regional water planning group, or an employee of a political subdivision that contracts with the regional water planning group under Subsection (1) for an act or omission in the course and scope of the person's work relating to the regional water planning group.
- (n) A regional water planning group, a representative who serves on the regional water planning group, or an employee of a political subdivision that contracts with the regional water planning group under Subsection (1) is not liable for damages that may arise from an act or omission in the course and scope of the person's work relating to the regional water planning group.
- (o) The attorney general, on request, shall represent a regional water planning group, a representative who serves on the regional water planning group, or an employee of a political subdivision that contracts with the regional water planning group under Subsection (1) in a suit arising from an act or omission relating to the regional water planning group.

SECTION 38. Section 16.054(a), Water Code, is amended to read as follows:

(a) It is the policy of the state that water resource management, water conservation, and drought planning should occur on an ongoing basis. The board, commission, and Parks and Wildlife Department shall make available where appropriate technical and financial assistance for such planning. In addition, the

Department of Agriculture may provide input and assistance, as appropriate, for such planning.

SECTION 39. Section 16.237(a), Water Code, is amended to read as follows:

(a) If a person violates a commission rule or order adopted under Section 16.236 [of-this-code], the commission may assess an administrative penalty against that person as provided by Subchapter C, Chapter 7 [Section-11-0842-of-this-code].

SECTION 40. Sections 17.871(2) and (6), Water Code, are amended to read as follows:

- (2) "Borrower district" means a political subdivision, including a district or authority created under Article III, Sections 52(b)(1) and (2), or Article XVI, Section 59, of the Texas Constitution, that receives or is eligible to receive a conservation loan from the board for a purpose described by Section 17.895 or 17.8955 [improvement-to-district-facilities].
- (6) "Lender district" means a <u>political subdivision</u>, <u>including a soil</u> and water conservation district under Chapter 201, Agriculture Code, an underground water conservation district created under Article XVI, Section 59, of the Texas Constitution, or a district or authority created under Article III, Section 52(b)(1), or Article XVI, Section 59, of the Texas Constitution authorized to supply water for irrigation purposes, that is eligible to receive or that receives a loan from the board for the purpose of making conservation loans to individual borrowers.

SECTION 41. Subchapter J, Chapter 17, Water Code, is amended by amending Section 17.895 and adding Section 17.8955 to read as

4	(1) from a lender district that is:
5	(A) a soil and water conservation district under
6	Chapter 201, Agriculture Code;
7	(B) an underground water conservation district
8	created under Section 59, Article XVI, Texas Constitution; or
9	(C) a district or authority created under
10	Section 52(b)(1), Article III, or Section 59, Article XVI, Texas
11	Constitution, authorized to supply water for irrigation purposes;
12	<u>or</u>
13	(2) to a borrower district that is a district or
14	authority created under Sections 52(b)(1) and (2), Article III, or
15	Section 59, Article XVI, Texas Constitution.
16	(b) The board or <u>a</u> lender <u>district</u> [districts] may make
17	conservation loans for capital equipment or materials, labor,
18	preparation costs, and installation costs:
19	(1) to improve water use efficiency of water delivery
20	and application on existing irrigation systems;
21	(2) for preparing irrigated land to be converted to
22	dryland conditions; and
23	(3) for preparing dryland for more efficient use of
24	natural precipitation[;
25	[+4)for-preparing-and-maintaining-land-to-be-used-for
26	brushcontrolactivities;-including-but-not-limited-to-activities
27	conducted-pursuant-to-Chapter-2037-Agriculture-Code;-or

Sec. 17.895. CONSERVATION LOANS. (a) This section applies

1 follows:

only to a conservation loan:

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1	[+5}forimplementingprecipitationenhancement
2	activities-in-areas-of-the-state-where-such-activities-would-bey-in
3	the-board's-judgment,-most-effective].
4	(c) [(b)] Conservation loans for the purposes listed in
5	Subsection (b) [(a)] may be made by lender districts to individual
6	borrowers for use on private property or by the board to borrower
7	districts [for-use-on-district-facilities].
8	(d) [(e)] The board may make conservation loans to borrower
9	districts for the cost of purchasing and installing devices, on
10	public or private property, designed to indicate the amount of
11	water withdrawn for irrigation purposes.
12	(e) For purposes of this subchapter, the board or lender
13	districts may seek the advice of the Department of Agriculture
14	regarding the feasibility of a project for which a conservation
15	loan is sought.
16	Sec. 17.8955. CONSERVATION LOANS FOR BRUSH CONTROL AND
17	PRECIPITATION ENHANCEMENT. (a) The board or a lender district may
18	make a conservation loan for capital equipment or materials, labor,
19	preparation costs, and installation costs for:
20	(1) preparing and maintaining land to be used for
21	brush control activities, including activities conducted under
22	Chapter 203, Agriculture Code; or
23	(2) implementing precipitation enhancement activities
24	in areas of the state where those activities would be, in the
25	board's judgment, most effective.
26	(b) A conservation loan for a purpose listed in Subsection

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(a) may be made by a lender district to an individual borrower for

## use on private property or by the board to a borrower district.

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SECTION 42. Section 26.0135(h), Water Code, is amended to read as follows:

The commission shall apportion, assess, and recover the reasonable costs of administering the water quality management programs under this section from users of water and wastewater permit holders in the watershed according to the records of the commission generally in proportion to their right, through permit contract, to use water from and discharge wastewater in the watershed. Irrigation water rights and hydroelectric rights of facilities of less than five megawatts will not be subject to this assessment. The cost to river authorities and others to conduct water quality monitoring and assessment shall be subject to prior review and approval by the commission as to methods of allocation The commission shall adopt rules and total amount to be recovered. the water quality monitoring, and implement supervise shall ensure that assessment, and associated costs. The rules pay excessive water users and wastewater dischargers do not amounts, that program funds are equitably apportioned among basins, that a river authority may recover no more than the actual costs of administering the water quality management programs called for in this section, and that no municipality shall be assessed cost for any efforts that duplicate water quality management activities described in Section 26.177 of this chapter. The rules concerning the apportionment and assessment of reasonable costs shall provide for a recovery of not more than \$5,000,000 annually. recovered by the commission are to be deposited to the credit of

the water resource management account and may be used only to accomplish the purposes of this section. The commission may apply not more than 10 percent of the costs recovered annually toward the commission's overhead costs for the administration of this section and the implementation of regional water quality assessments. The commission, with the assistance and input of each river authority, shall file a written report accounting for the costs recovered under this section with the governor, the lieutenant governor, and the speaker of the house of representatives on or before December 1 of each even-numbered year.

SECTION 43. Section 26.121(a), Water Code, is amended to read as follows:

- (a) Except as authorized by the commission, no person may:
- (1) discharge sewage, municipal waste, recreational waste, agricultural waste, or industrial waste into or adjacent to any water in the state;
- (2) discharge other waste into or adjacent to any water in the state which in itself or in conjunction with any other discharge or activity causes, continues to cause, or will cause pollution of any of the water in the state, unless the discharge complies with a person's:
- (A) certified water quality management plan approved by the State Soil and Water Conservation Board as provided by Section 201.026, Agriculture Code; or
- (B) water pollution and abatement plan approved by the commission; or
  - (3) commit any other act or engage in any other

activity which in itself or in conjunction with any other discharge or activity causes, continues to cause, or will cause pollution of any of the water in the state, unless the activity is under the jurisdiction of the Parks and Wildlife Department, the General Land Office, the Department of Agriculture, or the Railroad Commission of Texas, in which case this subdivision does not apply.

SECTION 44. Section 26.127, Water Code, is amended to read as follows:

Sec. 26.127. COMMISSION AS PRINCIPAL AUTHORITY. (a) The commission is the principal authority in the state on matters relating to the quality of the water in the state. The executive director has the responsibility for establishing a water quality sampling and monitoring program for the state. All other state agencies engaged in water quality or water pollution control activities shall coordinate those activities with the commission.

(b) The executive director may, on behalf of and with the consent of the commission, enter into contracts or other agreements with the Department of Agriculture for purposes of obtaining laboratory services for water quality testing.

SECTION 45. Section 35.007(e), Water Code, is amended to read as follows:

- (e) The executive director shall request a study from the executive director of the Parks and Wildlife Department for the purpose of preparing the report required by this section. The Department of Agriculture may also provide input to the executive director for purposes of the report. The study must:
  - (1) evaluate the potential effects of the designation

of a priority groundwater management area on an area's natural resources: and

(2) be completed and delivered to the executive director on or before the 180th day following the date of the request. If the study is not delivered within this 180-day period, the executive director may proceed with the preparation of the report.

SECTION 46. Chapter 35, Water Code, is amended by adding Section 35.010 to read as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. The commission may not consider the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority groundwater management area.

SECTION 47. Section 35.012, Water Code, is amended by adding new Subsections (c) and (d), relettering existing Subsections (c), (d), (e), and (f) as Subsections (e), (f), (g), and (h), and amending existing Subsection (d) to read as follows:

(c) Not later than the 10th day after the date on which the commission order designating a priority groundwater management area is issued, the commission shall send written notice of the commission's actions to each entity entitled to written notice under Section 35.009(c). The notice must include the commission's

findings and conclusions from the data and information considered

in designating the priority groundwater management area and the

commission's recommendation regarding the need for a groundwater

conservation district in the priority groundwater management area.

- (d) As soon as possible after a commission order designating a priority groundwater management area, the Texas Agricultural Extension Service shall begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, the commission, the Department of Agriculture, other state agencies, and existing districts to inform the residents of the status of the area's water resources and management options including possible formation of a district.
- (e) [(e)] Following the issuance of a commission order under Subsection (b), the landowners in the priority groundwater management area may:
- (1) create one or more districts under Subchapter B, Chapter 36;
- (2) have the area annexed to a district that adjoins the area; or
- (3) create one or more districts through the legislative process.
- (f) [(d)] The commission shall identify the areas subject to the order of the commission issued under Subsection (b) that have not been incorporated into a district and shall delineate proposed boundaries of a district to include those areas. [#f--the commission-proposes-the-creation-of--one--or--more--districts,--the Texas--Agricultural--Extension--Service--shall-begin-an-educational

program-within-such-areas-with-the-assistance--and--cooperation--of
the--Texas--Water--Development--Board7--the-commission7-other-state
agencies7-and-existing-districts-to-inform--the--residents--of--the
status--of--the--area's--water--resources--and--management--options
including--possible--formation--of-a-district7-before-beginning-the
procedures-for-creation-of-a-district--provided--in--Subchapter--B7
Chapter-36-]

(g) [(e)] If the commission fails to find that the district would be a benefit to the land and other property within the priority groundwater management area, that there is a public need for the district, or that creation of the district will further the public welfare, the commission shall issue an order stating that a district should not be created within the boundaries of the priority groundwater management area.

(h) [(f)] An order of the commission issued under this section may not be appealed.

SECTION 48. Section 35.013(d), Water Code, is amended to read as follows:

- (d) If the board votes to accept the addition of the priority groundwater management area to the district, the board:
- (1) may request the Texas Agricultural Extension Service, the commission, and the Texas Water Development Board, with the cooperation and assistance of the Department of Agriculture and other state agencies, to administer an educational program to inform the residents of the status of the area's water resources and management options including possible annexation into a district;

(2) shall call an election within the priority groundwater management area as delineated by the commission to determine if the priority groundwater management area will be added to the district; and

- (3) shall designate election precincts and polling places for the elections in the order calling an election under this subsection.
- SECTION 49. Section 36.014, Water Code, is amended to read as follows:
- Sec. 36.014. NOTICE AND HEARING ON DISTRICT CREATION. [{a}]

  If a petition is filed under Section 36.013 or the commission

  proposes that a district be created under Section 35.012(b), the

  commission shall give notice of the [an] application or proposal as

  required by Section 49.011(a) and may conduct a hearing on the

  application or proposal if the commission determines that a hearing

  is necessary under Section 49.011.
- [(b)--If--the--petition--contains--a--request--to--create---a management-area-in-all-or-part-of-the-proposed-districty-the-notice must--also--be-given-in-accordance-with-the-requirements-in-Section 35-006-for-the-designation-of-management-areas-]
- SECTION 50. Section 36.015, Water Code, is amended to read as follows:
  - Sec. 36.015. FINDINGS. (a) If the commission finds that a district requested by petition or proposed by the commission is feasible and practicable, [that-it] would be a benefit to the land in the district, and [that-it] would be a public benefit or utility, the commission shall issue an order containing these

findings granting the petition or adopting the proposal, as appropriate.

- (b) If the commission finds that a district is not feasible and practicable, that it would not be a benefit to the land in the district, that it would not be a public benefit or utility, or that it is not needed, the commission by order shall deny the petition or reject the proposal, as appropriate.
- (c) The commission may adjust the boundaries of the proposed district to exclude any land that would not be benefited by inclusion in the district and is not necessary to the district for proper regulation of the groundwater reservoir.
- (d) If the commission grants the petition or adopts the proposal to create the district, it shall direct in its order creating the district that an election be called by the temporary directors to confirm the creation of the district and to elect permanent directors.
- (e) [The--refusal--to--grant-a-petition-to-create-a-district does-not-invalidate-or-affect-the--designation--of--any--management area-requested-in-the-same-petition-
- [<del>(f)</del>] The commission shall act on the petition <u>or its</u> proposal within a reasonable amount of time.
- SECTION 51. Section 36.0151, Water Code, is amended to read as follows:
- Sec. 36.0151. NOTICE OF CREATION BY COMMISSION OF DISTRICT FOR PRIORITY GROUNDWATER MANAGEMENT AREA. [(a)--if-the--commission proposes--that--a--district--be-created-under-Section-35-012(d)7-it shall-in-its-order-creating-the--district--provide--that--temporary

directors-be-appointed-under-Section-36.016-and-that-an-election-be called--by--the--temporary-directors-to-confirm-the-creation-of-the district-and-to-elect-permanent-directors.

[(b)] The commission shall notify the county commissioners court of each county with territory in the district of the district's creation as soon as practicable after issuing the order under Section 36.015(a) creating a [the] district proposed by the commission under Section 35.012(b).

SECTION 52. Section 36.051, Water Code, is amended by amending Subsections (b) and (c) and adding Subsection (d) to read as follows:

- (b) To be qualified to be elected as a director, a person must be a registered voter in the precinct that the person represents.
- (c) A member of a governing body of another political subdivision is ineligible for appointment or election as a director. A director is disqualified and vacates the office of director if the director is appointed or elected as a member of the governing body of another political subdivision. This subsection does not apply to any district with a population less than 50,000.
- (d) [(e)] Vacancies in the office of director shall be filled by appointment of the board. If the vacant office is not scheduled for election for longer than two years at the time of the appointment, the board shall order an election for the unexpired term to be held as part of the next regularly scheduled director's election. The appointed director's term shall end on qualification of the director elected at that election.

SECTION 53. Section 36.059(b), Water Code, is amended to read as follows:

(b) The directors of the district shall be elected according to the precinct method as defined by Chapter 12, page 1105, Special Laws, Acts of the 46th Legislature, Regular Session, 1939. [To-be qualified-to-be-elected-as-a-director,-a-person-must-be-a registered-voter-in-the-precinct-that-the-person-represents:] If any part of a municipal corporation is a part of one precinct, then no part of the municipal corporation shall be included in another precinct, except that a municipal corporation having a population of more than 200,000 may be divided between two or more precincts. In a multicounty district, not more than two of the five precincts may include the same municipal corporation or part of the same municipal corporation.

SECTION 54. Section 36.108, Water Code, is amended to read as follows:

Sec. 36.108. JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. (a) If two or more districts are located within the boundaries of the same management area or priority groundwater management area, each district shall prepare a comprehensive management plan as required by Section 36.1071 covering that district's respective territory. On completion of the plan, each district shall forward a copy of the new revised management plan to the other districts in the management area or priority groundwater management area.

(b) The board of directors of each district in the management area or priority groundwater management area may, by

resolution, call a joint meeting with the boards of directors of the other districts in the management area or priority groundwater management area to review the management plans and accomplishments for the management area or priority groundwater management area. The boards shall meet to consider the plans individually and shall compare them to other management plans then in force in the management area. In reviewing the management plans, the boards shall consider:

- (1) the goals of each management plan and its impact on planning throughout the management area or priority groundwater management area;
- (2) the effectiveness of the measures established by each management plan for conserving and protecting groundwater and preventing waste, and the effectiveness of these measures in the management area or priority groundwater management area generally; and
- (3) any other matters that the boards consider relevant to the protection and conservation of groundwater and the prevention of waste in the management area or priority groundwater management area.
- (c) A joint meeting of the boards of directors must be held in accordance with the Open Meetings Act, Chapter 551, Government Code. Notice of the meeting shall be given in accordance with the requirements for notice of district board of directors meetings under that Act. In addition, notice of the meeting shall be published not later than the 30th day before the date of the scheduled meeting in a newspaper with general circulation in each

county in the management area or priority groundwater management

area.

- (d) A district in the management area <u>or priority</u> groundwater management area may file a petition with the commission requesting an inquiry if the petitioner district believes that:
  - (1) another district in the management area or priority groundwater management area has failed to adopt rules;
  - (2) the groundwater in the management area or priority groundwater management area is not adequately protected by the rules adopted by another district; or
  - (3) the groundwater in the management area or priority groundwater management area is not adequately protected due to the failure of another district to enforce substantial compliance with its rules.
  - (e) Not later than the 90th day after the date the petition is filed, the commission shall review the petition and either:
  - (1) dismiss it if it finds that the evidence is not adequate to show that any of the conditions alleged in the petition exist; or
  - (2) select a review panel as provided in Subsection (f).
  - (f) The commission may appoint a review panel consisting of a chairman and four other members. A director or general manager of a district located outside the management area or priority groundwater management area that is the subject of the petition may be appointed to the review panel. The commission may not appoint more than two members of the review panel from any one district.

The commission also shall appoint a disinterested person to serve as a nonvoting recording secretary for the review panel. The recording secretary may be an employee of the commission. The recording secretary shall record and document the proceedings of the panel.

- (g) Not later than the 120th day after appointment, the review panel shall review the petition and any evidence relevant to the petition and, in a public meeting, prepare a report to the commission. The commission may direct the review panel to conduct public hearings at a location in the management area or priority groundwater management area to take evidence on the petition. The review panel may attempt to negotiate a settlement or resolve the dispute by any lawful means.
  - (h) In its report, the review panel shall include:
- (1) a summary of all evidence taken in any hearing on the petition;
  - (2) a list of findings and recommended actions appropriate for the commission to take and the reasons it finds those actions appropriate; and
  - (3) any other information the panel considers appropriate.
  - SECTION 55. Section 341.047, Health and Safety Code, is transferred to Subchapter E, Chapter 7, Water Code, redesignated as Section 7.1605, Water Code, and amended to read as follows:
- Sec. 7.1605 [341-047]. <u>VIOLATIONS RELATING TO PUBLIC</u>

  DRINKING WATER [CRIMINAL--PENALTY]. (a) A person commits an offense if the person:

1	(1) violates a provision of Section 341.031, Health
2	and Safety Code;
3	(2) violates a provision of Section 341.032(a) or (b)_
4	Health and Safety Code;
5	(3) violates a provision of Section 341.033(a)-(f) <sub><math>\underline{r}</math></sub>
6	Health and Safety Code;
7	(4) constructs a drinking water supply system without
8	submitting completed plans and specifications as required by
9	Section 341.035(c), Health and Safety Code;
10	(5) begins construction of a drinking water supply
11	system without the commission's approval as required by Section
12	341.035(a), Health and Safety Code;
13	(6) violates a provision of Section 341.0351 or
14	341.0352, Health and Safety Code;
15	(7) fails to remove a sign as required by Section
16	341.0354, Health and Safety Code; or
17	(8) violates a provision of Section 341.036, Health
18	and Safety Code.
19	(b) An offense under Subsection (a) is a Class C
20	misdemeanor.
21	(c) If it is shown on a trial of the defendant that the
22	defendant has been convicted of an offense under Subsection (a)
23	within a year before the date on which the offense being tried
24	occurred, the subsequent offense under Subsection (a) is a Class B
25	misdemeanor.
26	(d) Each day of a continuing violation is a separate

offense.

Section 341.048, Health and Safety Code, is

amended to read as follows: 2 Sec. 341.048. VIOLATION [CIVID-ENFORCEMENT]. [(a)] A person 3 4 may not cause, suffer, allow, or permit a violation of this 5 subchapter or a rule or order adopted under this subchapter. 6 [ (b)--A--person--who--causes,--suffers,--allows,-or-permits-a 7 violation-under-this-subchapter-shall-be-assessed-a--civil--penalty R of-not-less-than-\$50-nor-more-than-\$1,000-for-each-violation---Each day-of-a-continuing-violation-is-a-separate-violation-9 10 [(c)--If-it-appears-that-a-person-has-violated,-is-violating, 11 or--threatens--to--violate--a--provision-under-this-subchapter;-the 12 commission,-a-county,-or-a-municipality-may-institute-a-civil--suit 13 in-a-district-court-for-14 [(1)--injunctive--relief--to--restrain--the-person-from 15 continuing-the-violation-or-threat-of-violation; 16 [ (2) -- the-assessment-and-recovery-of-a--civil--penalty; 17 or 18 [(3)--both-injunctive-relief-and-a-civil-penalty-19 [ (d) -- The -- commission -- is -a - necessary - and - indispensable - party 20 in-a-suit-brought-by-a-county-or-municipality-under-this-section-21 [(e)--On-the-commission-s-requesty-the-attorney-general-shall 22 institute-a-suit-in-the-name-of-the-state-for-injunctive-relief,-to 23 recover-a-civil-penalty,-or-for-both-injunctive--relief--and--civil 24 penalty. 25 [(f)--The-suit-may-be-brought-in: 26 [ (1) -- Travis-County; 27 [ (2) -- the-county-in-which-the-defendant-resides; -or

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SECTION 56.

[ (3)--the--county--in--which-the-violation-or-threat-of 1 violation-occurs-2 [ +g -- In-a-suit-under-this-section-to-enjoin-a--violation--or 3 threat--of--violation-of-this-subchapter,-the-court-shall-grant-the 4 state;-county;-or-municipality;-without-bond-or-other--undertaking; 5 any--injunction--that--the--facts--may--warrant-including-temporary 6 restraining-orders,-temporary-injunctions-after-notice-and-hearing, 7 and-permanent-injunctions-R [ (h)--Civil-penalties-recovered-in-a-suit-brought-under--this 9 section-by--a--county--or--municipality--shall--be-equally-divided 10 11 between: [+1+--the-state;-and 12 [ (2)--the-county-or-municipality-that-first-brought-the 13 suit-] 14 SECTION 57. Section 341.0485(c), Health and Safety Code, 15 amended to read as follows: 16 The comptroller shall manage the account for the benefit 17 the commission and shall invest the money and deposit interest 18 and other investment proceeds in the account. The comptroller 19 shall release money from the account in the manner provided by the

> (1) capital improvements to the water or sewer of a utility that has paid fines or penalties under this chapter or under Chapter 13, Water Code, that have been deposited in the account; or

commission. Money in the account may be used only for:

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capital improvements and operating and maintenance (2) expenses for a utility placed in receivership or under a temporary

1	manager under Section $7.404$ [13.4132], Water Code.
2	SECTION 58. The heading to Section 44.901, Education Code,
3	is amended to read as follows:
4	Sec. 44.901. ENERGY OR WATER CONSERVATION MEASURES
5	SECTION 59. Sections 44.901(a)-(f), Education Code, are
6	amended to read as follows:
7	(a) The board of trustees of a school district may enter
8	into a contract for energy or water conservation measures to reduce
9	energy or water consumption or operating costs of school facilities
10	in accordance with this section.
11	(b) A contract to which this section applies includes a
12	contract for the installation of:
13	(1) insulation of the building structures and systems
14	within the building;
15	(2) storm windows or doors, caulking or
16	weatherstripping, multiglazed windows or doors, heat absorbing or
17	heat reflective glazed and coated window or door systems, or other
18	window or door system modifications that reduce energy consumption;
19	(3) automatic energy control systems, including
20	computer software and technical data licenses;
21	(4) heating, ventilating, or air-conditioning system
22	modifications or replacements that reduce energy or water
23	<pre>consumption;</pre>
24	(5) lighting fixtures that increase energy efficiency;
25	<pre>(6) energy recovery systems;</pre>
26	(7) electric systems improvements: [et]

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(8) water-conserving landscape irrigation equipment;

	C.S.S.B. No. 1311
1	(9) water-saving plumbing fixtures, appliances, or
2	equipment;
3	(10) water reuse, rainwater harvesting, or other
4	alternative water source technologies for landscape irrigation,
5	toilet and urinal flushing, or other purposes;
6	(11) substitution of non-water-using fixtures,
7	appliances, equipment, or practices for water-using fixtures,
8	appliances, equipment, or practices, if feasible; or
9	(12) other energy or water conservation-related
10	improvements or equipment (including improvements or equipment
11	relating to renewable energy).
12	(c) All energy or water conservation measures must comply
13	with current local, state, and federal construction and
14	environmental codes and regulations. Notwithstanding anything to
15	the contrary in Subsection (b), a contract for energy or water
16	conservation measures shall not include improvements or equipment
17	that allow or cause water from any condensing, cooling, or
18	industrial process or any system of nonpotable usage over which the
19	public water supply system officials do not have sanitary
20	control[7] to be returned to the potable water supply.

(d) The person with whom the board contracts must be experienced in the design, implementation, and installation of the energy or water conservation measures addressed by the contract.

Section 19, The Texas Engineering Practice Act (Article 3271a, Vernon's Texas Civil Statutes), applies to work performed under the contract.

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(e) Before entering into a contract for energy or water

conservation measures, the board shall require the provider of the energy or water conservation measures to file with the board a payment and performance bond relating to the installation of energy or water conservation measures that is in an amount the board finds reasonable and necessary to protect the interests of the school district and that may also cover the value of the guaranteed savings on the contract and is conditioned on the faithful execution of the terms of the contract.

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A contract for energy or water conservation measures, with respect to existing buildings or facilities, may be lease/purchase contract, with a term not to exceed 10 years, meets federal tax requirements for tax-free municipal leasing or long-term financing. The contract shall contain provisions pursuant to which the provider of the energy or water conservation measures quarantees the amount of the savings to be realized by the school district under the contract. If the term of a contract for energy or water conservation measures exceeds one year, the school district's contractual obligations in any one year during the term the contract may not exceed the total energy or water and operating cost savings, including but not limited to electrical, water, or other utility cost savings and operating cost control savings resulting from automatic monitoring and as determined by the school district in this subsection, divided by the number of years in the contract term.

SECTION 60. Section 51.927, Education Code, as amended by Chapters 627 and 1142, Acts of the 75th Legislature, Regular Session, 1997, is reenacted and amended to read as follows:

2	The governing board of an institution of higher education may enter
3	into a contract for energy or water conservation measures to reduce
4	energy or water consumption or operating costs of institutional
5	facilities in accordance with this section.
6	(b) A contract to which this section applies includes a
7	contract for the installation of:
8	(1) insulation of a building structure and systems
9	within a building;
10	(2) storm windows of doors, caulking or weather
11	stripping, multiglazed windows or doors, heat-absorbing or
12	heat-reflective glazed and coated window or door systems, or other
13	window or door system modifications that reduce energy consumption;
14	(3) automatic energy control systems, including
15	computer software and technical data licenses;
16	(4) heating, ventilating, or air conditioning system
17	modifications or replacements that reduce energy or water
18	<pre>consumption;</pre>
19	(5) lighting fixtures that increase energy efficiency;
20	<pre>(6) energy recovery systems;</pre>
21	(7) electric systems improvements; [or]
22	(8) water-conserving landscape irrigation equipment;
23	(9) water-saving plumbing fixtures, appliances, or
24	<pre>equipment;</pre>
25	(10) water reuse, rainwater harvesting, or other
26	alternative water source technologies for landscape irrigation,
27	toilet and urinal flushing, or other purposes;

Sec. 51.927. ENERGY OR WATER CONSERVATION MEASURES. (a)

(11) substitution of non-water-using fixtures, appliances, equipment, or practices for water-using fixtures, appliances, equipment, or practices, if feasible; or

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- (12) other energy or water conservation-related improvements or equipment (including improvements or equipment related to renewable energy).
- or water conservation measures must comply All energy and and federal construction with current local, state, codes and regulations. Notwithstanding anything to environmental the contrary in Subsection (b), a contract for energy or water conservation measures shall not include improvements or equipment cause water from any condensing, cooling, or that allow or industrial process or any system of nonpotable usage over which the public water supply system officials do sanitary not have control[7] to be returned to the potable water supply.
- (d) The entity with whom the board contracts must be experienced in the design, implementation, and installation of the energy or water conservation measures addressed by the contract.

  Section 19, The Texas Engineering Practice Act (Article 3271a, Vernon's Texas Civil Statutes), applies to work performed under the contract.
- (e) Before entering into a contract for energy or water conservation measures, the board shall require the provider of the energy or water conservation measures to file with the board a payment and performance bond that is in an amount the board finds reasonable and necessary to protect the interests of the institution and is conditioned on the faithful execution of the

terms of the contract.

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- The board may enter into a contract for a period of more than one year for energy or water conservation measures with an entity if the board finds that the amount the institution would spend on the energy or water conservation measures will not exceed the amount to be saved in energy or water and operating costs over 10 years from the date of installation. If the term of a contract energy or water conservation measures exceeds one year, the board's contractual obligation in any year during the term of contract beginning after the final date of installation may not exceed the total energy or water and operating cost savings, including but not limited to electrical, gas, water, or other utility cost savings and operating cost savings resulting from automatic monitoring and control, as determined by the board in this subsection, divided by the number of years in the contract term beginning after the final date of installation. shall consider all costs of the energy or water conservation including costs of design, engineering, installation, measures, maintenance, repairs, and debt service.
- (g) A contract for energy or water conservation measures may be a lease/purchase contract, with a term not to exceed 10 years after the final date of installation, that meets federal tax requirements for tax-free municipal leasing or long-term financing. The contract shall contain provisions pursuant to which the provider of the energy or water conservation measures guarantees the amount of the savings to be realized by the institution of higher education under the contract. The Master Equipment Lease

Purchase Program operated by the Texas Public Finance Authority may institution to fund a contract for energy or be utilized by an water conservation measures so long as the costs of the energy or conservation measures, including costs of design, water engineering, installation, maintenance, repairs, and anticipated debt service requirements of the Master Equipment Lease Purchase Program, do not exceed the total energy or water and operating cost savings, as described in Subsection (f) [(e)], beginning after the final date of installation.

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under (h) A contract under this section may be let competitive sealed proposal procedures. Notice of the request for proposals shall be given in the manner provided for in Chapter The Texas Higher Education Coordinating 2156, Government Code. Board, in consultation with the State Energy Conservation Office Texas Energy Coordination Council with regard to energy and the conservation measures and the Texas Water Development Board with regard to water conservation measures, shall establish guidelines and an approval process for contracts awarded under this section. The guidelines must require that the cost savings projected by offerors be reviewed by a licensed professional engineer selected by the board who is not an officer or employee of an offeror or otherwise associated with a proposed contract. A contract is not required to be reviewed or approved by the [The] State Energy Conservation Office, [and] the Texas Energy Coordination Council, or the Texas Water Development Board [shall-review-the-selected proposal--before--a--contract--is--awarded----The---State---Energy Conservation -- Office -- may -- provide -- a -- cost-benefit-analysis-of-the

proposals-and-an-analysis-of-the-guaranteed--savings--projected--by offerors--and--may--charge--a--fee-for-this-service]. The contract shall be awarded to the responsible offeror whose proposal, following negotiations, is determined by the institution to be the most advantageous to the institution considering the guaranteed savings and other evaluation factors set forth in the request for proposals, except that if the institution finds that no offer is acceptable, it shall refuse all offers.

- (i) In accordance with regulations adopted by the institution, the institution may conduct discussions with offerors who submit proposals and who are determined to be reasonably qualified for the award of the contract. Offerors shall be treated fairly and equally with respect to any opportunity for discussion and revision of proposals. To obtain the best final offers, the institution may allow proposal revisions after submissions and before the award of the contract.
- (j) If provided in a request for proposals under Subsection (h) [fg)--of--this-section], proposals shall be opened in a manner that avoids disclosure of the contents to competing offerors and keeps the proposals secret during negotiations. All proposals are open for public inspection after a contract is awarded unless the information is excepted from disclosure under Chapter 552, Government Code.
- (k) The legislature shall base an institution's appropriation for energy or water costs during a fiscal year on the sum of:
  - (1) the institution's estimated energy or water costs

for that fiscal year; and

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(2) if a contract under this section is in effect, the institution's estimated net savings resulting from the contract during the contract term, divided by the number of years in the contract term.

SECTION 61. The heading to Section 2166.406, Government Code, is amended to read as follows:

Sec. 2166.406. ENERGY OR WATER CONSERVATION MEASURES

SECTION 62. Sections 2166.406(a)-(h), (k), and (1), Government Code, are amended to read as follows:

- (a) Notwithstanding any other provisions of this chapter, the governing body of a state agency, without the consent of the commission, may enter into a contract for energy or water conservation measures to reduce energy or water consumption or operating costs of governmental facilities in accordance with this section.
- (b) A contract authorized under this chapter includes a contract for the installation of:
- (1) insulation of the building structure and systems within the building;
- (2) storm windows or doors, caulking or weather stripping, multiglazed windows or doors, heat absorbing or heat reflective glazed and coated window or door systems, or other window or door system modifications that reduce energy consumption;
- (3) automatic energy control systems, including computer software and technical data licenses;
  - (4) heating, ventilating, or air-conditioning system

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1	modifications or replacements that reduce energy or water
2	<pre>consumption;</pre>
3	(5) lighting fixtures that increase energy efficiency;
4	(6) energy recovery systems;
5	(7) electric systems improvements; [or]
6	(8) water-conserving landscape irrigation equipment;
7	(9) water-saving plumbing fixtures, appliances, or
8	equipment;
9	(10) water reuse, rainwater harvesting, or other
10	alternative water source technologies for landscape irrigation,
11	toilet and urinal flushing, or other purposes;
12	(11) substitution of non-water-using fixtures,
13	appliances, equipment, or practices for water-using fixtures,
14	appliances, equipment, or practices, if feasible; or
15	(12) other energy or water conservation-related
16	improvements or equipment (including improvements or equipment
17	related to renewable energy).
18	(c) All energy or water conservation measures must comply
19	with current local, state, and federal construction and
20	environmental codes and regulations. Notwithstanding anything to
21	the contrary in Subsection (b), a contract for energy or water
. 22	conservation measures shall not include improvements or equipment
23	that allow or cause water from any condensing, cooling, or
24	industrial process or any system of nonpotable usage over which the
25	public water supply system officials do not have sanitary control
26	to be returned to the potable water supply.

(d) The entity with whom the board contracts must be

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experienced in the design, implementation, and installation of the energy or water conservation measures addressed by the contract.

Section 19, The Texas Engineering Practice Act (Article 3271a, Vernon's Texas Civil Statutes), applies to work performed under the contract.

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- (e) Before entering into a contract for energy or water conservation measures, the governing body of the state agency shall require the provider of the energy or water conservation measures to file with the governing body a payment and performance bond that is in an amount the governing body finds reasonable and necessary to protect the interests of the state agency and that is conditioned on the faithful execution of the terms of the contract.
- of more than one year for energy or water conservation measures with an entity if the state agency finds that the amount the state agency would spend on the energy or water conservation measures will not exceed the amount to be saved in energy or water and operating costs over 10 years from the date of installation.
- A contract for energy or water conservation measures, respect to existing buildings or facilities, may with lease/purchase contract with a term not to exceed 10 years, that meets federal tax requirements for tax-free municipal leasing or long-term financing. The contract shall contain provisions pursuant to which the provider of the energy or water conservation measures guarantees the amount of the savings to be realized by the state agency under the contract. If the term of a contract for energy or water conservation measures exceeds one year, the

#### C.S.S.B. No. 1311

agency's contractual obligation in any year during the term of the contract may not exceed the total energy or water and operating cost savings, including but not limited to electrical, gas, water, or other utility cost savings and operating cost savings resulting from automatic monitoring and control, as determined by the state agency in this subsection, divided by the number of years in the contract term.

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(h) A contract under this chapter may be under let competitive sealed proposal procedures. Notice of the request for proposals shall be given in the manner provided for in 2156, Government Code. A contract must comply with the guidelines established under Section 51.927(h), Education Code. savings projected by offerors must be reviewed by a licensed professional engineer selected by the governing body of the state agency having charge and control of the building and facility who is not an officer or employee of an offeror or otherwise associated with a proposed contract. A contract is not required to be reviewed or approved by the State Energy Conservation Office, the Texas Energy Coordination Council, or the Texas Water Development Board [Before-awarding-the-contract,-the-state-agency-shall-submit the--selected--proposal-to-the-State-Energy-Conservation-Office-and the-Texas-Energy-Coordination-Council-for-review-and-comment-before awarding-the-contract:--The-State-Energy--Conservation--Office--and the -- Texas -- Energy-Coordination-Council-will-provide-a-cost-benefit analysis-of-the-proposals-and-an-analysis-of-the-guaranteed-savings projected-by-offerors-and-may-charge-a-fee-for-this-service]. The contract shall be awarded to the responsible offeror whose

proposal, following negotiations, is determined to be the most advantageous to the state agency considering the savings and other evaluation factors set forth in the request for proposals except that if the state agency finds that no offer is acceptable, it shall refuse all offers.

- (k) To obtain the best final offers, the state agency may allow proposal revisions after submissions and before the award of the contract. Final review and approval of a [the] contract for energy conservation measures will be provided by the State Energy Conservation Office.
- (1) The legislature shall base an agency's appropriation for energy or water costs during a fiscal year on the sum of:
- (1) the agency's estimated energy or water costs for that fiscal year; and
- (2) if a contract under this section is in effect, the agency's estimated net savings resulting from the contract during the contract term, divided by the number of years in the contract term.
- SECTION 63. (a) Sections 11.082, 11.0841, 11.0842, 11.148, 13.411, 13.4133, 13.4151, 13.416, 13.417, and 13.418, Water Code, are repealed.
- (b) Sections 341.049 and 341.050, Health and Safety Code, are repealed.
  - SECTION 64. This Act takes effect September 1, 1999.
- SECTION 65. (a) The changes in law made by this Act apply only to an offense committed or a violation or threat of violation that occurs on or after September 1, 1999. For purposes of this

section an offense is committed and a violation or threat of violation occurs before September 1, 1999, if any element of the offense, violation, or threat of violation occurs before that date.

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- (b) An offense committed or a violation or threat of violation that occurred before September 1, 1999, is covered by the law in effect when the offense was committed or the violation or threat of violation occurred, and the former law is continued in effect for that purpose.
- (c) The change in law made by Section 15.102(b), Water Code, as amended by this Act, applies only to an application for a grant from the water loan assistance fund that is filed on or after the effective date of this Act. A grant application that is filed before the effective date of this Act is governed by the law in effect immediately before the effective date of this Act, and that law is continued in effect for that purpose.
- (d) The changes in law made by Sections 16.053(m)-(o), Water Code, as added by this Act, apply only to a cause of action that accrues on or after the effective date of this Act. A cause of action that accrued before the effective date of this Act is governed by the law in effect on the date the cause of action accrued, and that law is continued in effect for that purpose.
- (e) The changes in law made by Sections 17.871 and 17.895, Water Code, as amended by this Act, and Section 17.8955, Water Code, as added by this Act, apply only to a conservation loan for which an application is filed on or after the effective date of this Act. A conservation loan for which an application was filed before the effective date of this Act is governed by the law in

C.S.S.B. No. 1311

effect immediately before the effective date of this Act, and that law is continued in effect for that purpose.

SECTION 66. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

## **COMMITTEE REPORT**

The Honorable James E. "Pete" Laney Speaker of the House of Representatives

5/10/99	
(date)	

Sir:									
We, your COMMITTEE ON NAT	URAL RESOURCES								
to whom was referredback with the recommendation the	SB 1311	have had	the same under consid	eration and beg to report					
<ul><li>( ) do pass, without amendment</li><li>( ) do pass, with amendment(s</li><li>( ) do pass and be not printed;</li></ul>	).	ee Substitute is recor	nmended in lieu of the	original measure.					
do pass and be not printed; a Complete Committee Substitute is recommended in lieu of the original measure.  yes ( ) no A fiscal note was requested.									
( ) yes ( no A criminal ju	yes ( no A criminal justice policy impact statement was requested.								
) yes (Ino An equalized educational funding impact statement was requested.									
) yes ( no An actuarial analysis was requested.									
( ) yes ( ) no A water deve	( ) yes ( ) no A water development policy impact statement was requested.								
( ) yes ( no A tax equity	note was requested.								
( ) The Committee recommend	s that this measure be	sent to the Commit	tee on Local and Conse	ent Calendars.					
For Senate Measures: House S	ponsor <u>Rov</u>	n Lewis							
Joint Sponsors:	,	,	,						
Co-Sponsors:									
The measure was reported from	Committee by the folic	owing vote:							
	AYE	NAY	PNV	ABSENT					
Counts, Chair									
King, T., Vice-chair									
Cook									
Corte									
Hamric									
Lewis, R.									
Puente									
Shields									
Walker									
Total 7									
a 	ye ay resent, not voting bsent	CHAIR	if Secrit						

#### **BILL ANALYSIS**

Office of House Bill Analysis

C.S.S.B. 1311
By: Brown
Natural Resources
5/13/1999
Committee Report (Substituted)

#### **BACKGROUND AND PURPOSE**

The 75th Texas Legislature enacted legislation establishing a comprehensive framework for the development and management of the state's water resources. Follow-up legislation may be needed to consolidate the emergency and enforcement provisions of the Texas Natural Resource Conservation Commission, provide for coordinated management planning districts within the same priority groundwater management area, streamline the issuance of temporary water rights permits, distinguish the issuance of an emergency water right from an emergency transfer of water, and address certain other issues. C.S.S.B. 1311 amends the Water Code and the Health and Safety Code to address these issues.

### **RULEMAKING AUTHORITY**

It is the opinion of the Office of House Bill Analysis that rulemaking authority is expressly delegated to the Texas Natural Resource Conservation Commission (TNRCC) in SECTION 6 (Sections 5.517 and 5.518, Water Code) and SECTION 22 (Section 11.138, Water Code), of this bill. It is the opinion of the Office of House Bill Analysis that rulemaking authority previously delegated to TNRCC is modified in SECTION 2 (Section 5.103, Water Code) of this bill.

### SECTION BY SECTION ANALYSIS

- SECTION 1. Amends Section 5.102(a), Water Code, to provide that the Texas Natural Resource Conservation Commission (TNRCC) has the powers to perform any acts whether specifically authorized by this code or other law or necessarily implied, rather than implied, by this code or other law, in order, rather than necessary and convenient, to exercise its jurisdiction and powers as provided by this code and other laws. Makes conforming changes.
- SECTION 2. Amends Section 5.103, Water Code, by adding Subsection (d), as follows:
  - (d) Requires TNRCC, in adopting a rule, to cite the statute granting the specific regulatory authority to be exercised under the proposed rule. Provides that citation to this section (Rules) or Section 5.013 (General Jurisdiction of Commission) does not fulfill TNRCC's obligation under this section.
- SECTION 3. Amends Section 5.504(a), Water Code, to require that an emergency order issued under Section 5.517 or 5.518 set a time for the hearing not later than the 20th day after the date the emergency order is issued.
- SECTION 4. Amends Section 5.507, Water Code, to make a conforming change.
- SECTION 5. Amends Section 5.508(a), Water Code, to make a conforming change.
- SECTION 6. Amends Subchapter L, Chapter 5, Water Code, by adding Sections 5.517, 5.518, 5.519, and 5.520, as follows:
  - Sec. 5.517. EMERGENCY PERMIT TO DIVERT AND USE WATER; AMENDMENT TO WATER RIGHT. (a) Authorizes the TNRCC, except as provided by Section 5.506 (Emergency Suspension of Permit Condition Relating to Beneficial Inflows to Affected Bays and Estuaries and Instream Uses) and after notification to the governor, to issue by

emergency order a permit to divert and use water or amend an existing permit, certified filing, or certificate of adjudication for an initial period not to exceed 120 days if TNRCC finds that emergency conditions exist that override the necessity to comply with established statutory procedures and there is no feasible alternative to the emergency authorization. Authorizes the renewal of an emergency authorization once for a period not to exceed 60 days.

- (b) Authorizes the executive director of TNRCC (executive director) to issue an emergency order if an imminent threat to the public health and safety that requires emergency action before TNRCC can take action under Subsection (a) and there is no feasible alternative. Requires TNRCC, if the executive director issues an emergency order under this subsection, to hold hearing as provided for in Section 5.504 (Hearing to Affirm, Modify, or Set Aside Order) as soon as practicable but not later than 20 days after issuance of the order to affirm, modify, or set aside the order.
- (c) Provides that the notice requirements of Section 11.132 (Notice) relating to the time for notice, newspaper notice, and method of giving a person notice do not apply to a hearing held on an application for an emergency order under this section. Requires TNRCC to give the general notice of the hearing that it considers practicable under the circumstances.
- (d) Authorizes TNRCC to adopt rules and impose fees necessary to carry out the provisions of this section.
- (e) Provides that an emergency order under this section does not vest in the grantee any right to the diversion, impoundment, or use of water and expires by its terms.
- Sec. 5.518. EMERGENCY ORDER FOR TEMPORARY TRANSFER OF USE OF WATER RIGHT. (a) Authorizes TNRCC by emergency order to grant the temporary transfer and use of all or part of a surface water right for other than domestic or municipal use to a retail or wholesale water supplier for public health and safety purposes.
  - (b) Authorizes TNRCC to direct the applicant to timely pay the amounts for which the applicant may be potentially liable under this section and to fully indemnify and hold harmless the state, executive director, and TNRCC from any and all liability for the order sought. Authorizes TNRCC to order bond or other surety in a form acceptable to TNRCC as a condition for an emergency order under this section. Prohibits TNRCC from granting an emergency authorization under this section that would cause a violation of a federal regulation.
  - (c) Requires the executive director or TNRCC, in transferring the amount of water requested by the applicant, to allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for a use other than domestic, municipal, or electric generation.
  - (d) Provides that a person granted an emergency authorization under this section is liable to the owner from whom the use is transferred and for any damages proximately caused by the transfer of use. Authorizes either party to file a complaint with TNRCC to determine the amount due, if, within 60 days of the termination of the order, the parties do not agree on the amount due, or if full payment is not made.
  - (e) Requires TNRCC, by rule, to establish a dispute resolution procedure for a complaint filed under this section. Authorizes an owner from whom the use is transferred to file suit to recover or determine the amount due in a district court in the county where the owner resides or has its headquarters. Entitles the prevailing party in a suit filed under this subsection to recover court cost and reasonable attorney's fees.
- Sec. 5.519. EMERGENCY WORKS SAFETY ORDER. Authorizes TNRCC to issue a mandatory or prohibitory emergency order directing the owner of a dam, levee, or other

water-storage or flood-control work to repair, modify, maintain, dewater, or remove a work if TNRCC finds certain conditions exist.

Sec. 5.520. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. Authorizes TNRCC to issue an emergency order appointing a willing person to temporarily manage and operate a utility under Section 7.404. Provides that notice of the action is adequate if the notice is mailed or hand delivered to the last known address of the utility's headquarters.

SECTION 7. Amends Section 7.004, Water Code, to provide that nothing in this chapter affects the right of a political subdivision that has a justiciable interest, in addition to a private corporation or individual, to pursue any available common law remedy to enforce a right, in addition to abate a condition of pollution or other nuisance, to recover damages to enforce a right, or to prevent or seek redress or compensation for violation of a right or otherwise redress an injury.

SECTION 8. Amends Subchapter B, Chapter 7, Water Code, by adding Section 7.034, as follows:

Sec. 7.034. ATTORNEY'S FEES; COSTS. Authorizes a district court to award the cost of litigation, including reasonable attorney's fees and expert costs, to any political subdivision of the state, private corporation, or individual that is a water right holder and that prevails in a suit for injunctive relief to redress an unauthorized diversion, impoundment, or use of surface water in violation of Chapter 11 (Water Rights) or a rule adopted under Chapter 11.

SECTION 9. Amends Section 7.051(b), Water Code, to provide that this subchapter (Administrative Penalties) does apply to Section 16.236 (Construction of Levee Without Approval of Plans; Levee Safety). Deletes language that provides that this subchapter does not apply to Chapters 11 (Water Rights), 13 (Water Rates and Services) or 36 (Groundwater Conservation Districts), Water Code, or Chapter 341 (Minimum Standards of Sanitation and Health Protection Measures), Health and Safety Code. Makes a conforming change.

SECTION 10. Amends Section 7.052, Water Code, to prohibit the amount of the penalty for a violation under Chapter 11 from exceeding \$5,000 a day for each violation. Prohibits the penalty for a violation of a rule or order adopted under Section 16.236 from exceeding \$1,000 a day for each violation. Prohibits the amount of a penalty for a violation under Chapter 341, Health and Safety Code, from being less than \$50 or more than \$1,000 for each violation. Makes conforming changes.

SECTION 11. Amend Section 7.054, Water Code, to provide that a report regarding a possible violation under Chapter 11 must state the facts on which the conclusion was based and recommend the amount of any penalty. Requires the executive director to base the recommended amount of the proposed penalty on the factors provided by Section 7.053 and to analyze each factor for the benefit of TNRCC.

SECTION 12. Amends Section 7.069, Water Code, to require a penalty collected under this subchapter from a public utility to be paid to TNRCC and deposited in the water utility improvement account as provided by Section 341.0485 (Water Utility Improvement Account), Health and Safety Code. Makes conforming changes.

SECTION 13. Amends Subchapter C, Chapter 7, Water Code, by adding Section 7.076, as follows:

Sec. 7.076. COMPROMISE, MODIFICATION, OR REMISSION OF CERTAIN PENALTIES. Authorizes TNRCC to compromise, modify, or remit, with or without condition, any penalty imposed under this subchapter for a violation under Chapter 11.

SECTION 14. Amends Section 7.102, Water Code, to prohibit the amount of a penalty for a violation of a rule under Section 12.052 (Dam Safety) from exceeding \$5,000. Requires that a person who causes, suffers, allows, or permits a violation of a statute, rule, order, or permit relating to Chapter 13 (Water Rates and Services), be assessed for each violation a civil penalty not less than \$100 nor greater than \$5,000 for each day of each violation as the court or jury considers proper. Makes

conforming changes.

SECTION 15. Amends Sections 7.105(a) and (c), Water Code, to authorize the attorney general to initiate a suit for recovery of a penalty under this section for a violation under Section 13.414 (Penalty Against Retail Public Utility or Affiliated Interest). Authorizes a suit to recover a penalty for a violation of a rule or order issued by TNRCC under Section 12.052 to be brought in Travis County. Makes conforming changes.

SECTION 16. Amends Subchapter D, Chapter 7, Water Code, by adding Section 7.1075, as follows:

Sec. 7.1075. DISPOSITION OF PENALTY COLLECTED FROM PUBLIC UTILITY. Requires that a penalty collected under this subchapter from a public utility be paid to TNRCC and deposited in the water utility improvement account as provided by Section 341.0485, Health and Safety Code.

SECTION 17. Amends Subchapter D, Chapter 7, Water Code, by adding Section 7.112, as follows:

Sec. 7.112. LIMITATION ON SUIT FOR VIOLATION OF SECTION 11.081. Provides that an action to collect the penalty provided by Section 7.102 for a violation of Section 11.081 (Unlawful Use of State Water) must be brought within two years from the date of the alleged violation.

SECTION 18. Amends Section 7.351, Water Code, to make a conforming change.

SECTION 19. Amends Section 11.0843(a), to make conforming and nonsubstantive changes.

SECTION 20. Amends Section 11.085, Water Code, by adding Subsection (w), as follows:

(w) Provides that the requirements of this section (Interbasin Transfers) apply to the transfer of water from one river basin to another regardless of whether all or any part of the water right, permit, certified filing, or certificate of adjudication under which the water is authorized to be used is also transferred.

SECTION 21. Amends Section 11.134(c), Water Code, to prohibit TNRCC, beginning January 5, 2002, rather than September 1, 2001, from issuing a water right for municipal purposes in certain regions.

SECTION 22. Amends Section 11.138(a), Water Code, to authorize TNRCC, by rule, to authorize the beneficial use, without a permit, of not more than 25 acre-feet of water, for a term not to exceed one year, if the diversion of water will not affect existing water right holders and the user of the water registers the use with TNRCC in the manner required by TNRCC.

SECTION 23. Amends Section 11.139, Water Code, to authorize TNRCC to grant an emergency permit, order, or amendment to an existing permit, certified filing, or certificate of adjudication under Subchapter L (Emergency and Temporary Orders), Chapter 5 (Texas Natural Resource Conservation Commission). Deletes existing text regarding emergency authorizations. Makes a conforming change.

SECTION 24. Amends Section 11.142(a), Water Code, to provide that a person who temporarily stores more than 200 acre-feet of water in a dam or reservoir described by this subsection is not required to obtain a permit for the dam or reservoir if the person can demonstrate that the person has not stored in the dam or reservoir more than 200 acre-feet of water on average in any 12-month period. Makes a nonsubstantive change.

SECTION 25. Amends Section 11.146, Water Code, by adding Subsection (g), as follows:

(g) Provides that this section (Forfeitures and Cancellation of Permit for Inaction) does not apply to a permit that contemplates construction of a reservoir designed for the storage of more than 75,000 acre-feet of water

SECTION 26. Amends Section 11.173(b), Water Code, to provide that a permit, certified filing, or certificate of adjudication or a portion of a permit, certified filing, of certificate or adjudication is exempt from cancellation under Subsection (a) of this section (Cancellation in Whole or in Part) if it was obtained to meet demonstrated long-term public water supply or electric generation needs as evidenced by a water management plan developed by the holder and consistent with projections of future water needs contained in the state water plan, or if it was obtained as the result of the construction of a reservoir funded, in whole or in part, by its holder as part of the holder's long-term planning.

SECTION 27. Amends Section 11.177(b), Water Code, to make conforming changes.

SECTION 28. Amends Sections 12.052(c), (d), (e), and (f), Water Code, to make conforming and nonsubstantive changes.

SECTION 29. Amends Section 13.242(b), Water Code, to provide that a person that violates this section is subject to the penalties described in Subchapter C, Chapter 7.

SECTION 30. Amends Chapter 7, Water Code, by adding Subchapter I, and transfers Sections 13.412, 13.4131, and 13.4132, Water Code, to Subchapter I, Chapter 7, Water Code, redesignated as Section 7.402, 7.403, and 7.404, as follows:

# SUBCHAPTER I. RECEIVERSHIP; SUPERVISION OF CERTAIN UTILITIES

Sec. 7.401. DEFINITION. Defines, in this subchapter, "affiliated interest" and "affiliate."

Sec. 7.402. RECEIVERSHIP. Makes conforming changes.

Sec. 7.403. SUPERVISION OF CERTAIN UTILITIES. Authorizes TNRCC to require the utility to meet, rather than abide by, conditions and requirements prescribed by TNRCC and to obtain commission approval before taking an action under Subdivision (1), rather than Subsection (b), of this subsection. Authorizes an action or transaction for which commission approval is required by this section that occurs without commission approval to be voided by TNRCC. Deletes text regarding TNRCC's supervision of a utility. Makes conforming and nonsubstantive changes.

Sec. 7.404. OPERATION OF UTILITY THAT DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER. Makes conforming changes.

SECTION 31. Amends Section 13.414, Water Code, as follows:

Sec. 13.414. New title: VIOLATION BY RETAIL PUBLIC UTILITY OR AFFILIATED INTEREST. Makes conforming changes.

SECTION 32. Amends Section 15.102(b), Water Code, to authorize the Texas Water Development Board (board) to use the loan fund to provide grants for projects that include the provision of, rather than the supplying of water and wastewater services in economically distressed areas; and one or more of the following projects, if the legislature appropriates money specifically for that purpose: agricultural water conservation; weather modification; brush control; or production of water in connection with an oil or gas operation.

SECTION 33. Amends Section 15.4061(h), Water Code, to require the board to require that regional water plans developed or revised under contracts entered into under this section (Funding for Regional Water Plans) be made available to the Texas Department of Agriculture (TDA), in addition to TNRCC and the Texas Parks and Wildlife Department (TPW).

SECTION 34. Amends Section 15.7031(c), Water Code, to authorize TDA to provide input to TNRCC, as appropriate, during the review and approval process for dedication of water rights.

- SECTION 35. Amends Sections 16.012(c), (h), and (j), Water Code, as follows:
  - (c) Authorizes TDA to provide advice to the executive administrator of the board, where appropriate, regarding any of the duties to be performed under Subsection (b). Subsection (b) relates to studies, investigations, and surveys.
  - (h) Deletes language that conditions the requiring of TNRCC to provide water availability models on flows being at 75 and 50 percent of normal.
  - (j) Makes a conforming change.
- SECTION 36. Amends Sections 16.051(a) and (d), Water Code, to require the board to review and update the guidance principles, with input from TNRCC, TDA, and TPW, as necessary, but at least every five years to coincide with the five-year cycle for adoption of a new state water plan. Makes conforming changes.
- SECTION 37. Amends Section 16.053, Water Code, by amending Subsections (c), (e), (i), and (j), and by adding Subsection (l)-(o), as follows:
  - (c) Authorizes, rather than requires, the initial coordinating body to designate additional representatives to serve on the regional water planning group. Requires the initial coordinating body to designate additional representatives if necessary to ensure adequate representation from the interests comprising the region. Requires the regional planning group to maintain adequate representation from those interests. Requires that representatives of the board, TPW, and TDA serve as ex officio members of each regional water planning group.
  - (e) Requires each regional water planning group to submit to the board a regional water plan that identifies certain sources, factors, and actions. Makes conforming and nonsubstantive changes.
  - (i) Requires the regional water planning groups to submit their adopted regional water plans to the board by January 5, 2001, rather than September 1, 2000. Makes a nonsubstantive change.
  - (j) Makes conforming and nonsubstantive changes.
  - (l) Authorizes a political subdivision to contract with a regional water planning group to assist the regional water planning group in developing or revising a regional water plan.
  - (m) Provides that a cause of action does not accrue against a regional water planning group, a representative who serves on the regional water planning group, or an employee of a political subdivision that contracts with the regional water planning group under Subsection (l) for an act or omission in the course and scope of the person's work relating to the regional water planning group.
  - (n) Provides that a regional water planning group, a representative who serves on the regional water planning group, or an employee of a political subdivision that contracts with the regional water planning group under Subsection (l) is not liable for damages that may arise from an act or omission in the course and scope of the person's work relating to the regional water planning group.
  - (o) Requires the attorney general, on request, to represent a regional water planning group, a representative who serves on the regional water planning group, or an employee of a political subdivision that contracts with the regional water planning group under Subsection (l) in a suit arising from an act or omission in the course and scope of the person's work relating to the regional water planning group.

SECTION 38. Amends Section 16.054(a), Water Code, to authorize the TDA to provide input and

assistance to water resource management, water conservation, and drought planning.

SECTION 39. Amends 16.237(a), Water Code, to make conforming and nonsubstantive changes.

SECTION 40. Amends Sections 17.871(2) and (6), Water Code, to redefine "borrower district" and "lender district."

SECTION 41. Amends Subchapter J, Chapter 17, Water Code, by amending Section 17.895, and adding Section 17.8955, as follows:

Sec. 17.895. CONSERVATION LOANS. Provides that this section applies only to a conservation loan from certain lender and borrower districts. Deletes a provision authorizing conservation loans for capital equipment or materials, labor, preparation costs, and installation costs for preparing and maintaining land to be used for brush control activities and for implementing precipitation enhancement activities in areas of the state where such activities would be, in the board's judgment, most effective. Authorizes the board or lender districts to seek the advice of TDA regarding the feasibility of a project for which a conservation loan is sought. Makes conforming changes.

Sec. 17.8955. CONSERVATION LOANS FOR BRUSH CONTROL AND PRECIPITATION ENHANCEMENT. Authorizes the board or lender districts to make conservation loans for capital equipment or materials, labor, preparation costs, and installation costs for preparing and maintaining land to be used for brush control activities and for implementing precipitation enhancement activities in areas of the state where such activities would be, in the board's judgment, most effective. Authorizes such a loan to be made by a lender district to an individual borrower for use on private property or by the board to a borrower district.

SECTION 42. Amends Section 26.0135(h), Water Code, to provide that hydroelectric rights of facilities of less than five megawatts are not subject to the assessment provided for in this section.

SECTION 43. Amends Section 26.121(a), Water Code, to provide that this subdivision does not apply to any act under the jurisdiction of TDA.

SECTION 44. Amends Section 26.127, Water Code, to authorize the executive director to enter into contracts or other agreements with TDA, on behalf of and with the consent of the commission, for purposes of obtaining laboratory services for water quality testing.

SECTION 45. Amends Section 35.007(e), Water Code, to authorize TDA to provide input to the executive director for purposes of preparing the report required by this section.

SECTION 46. Amends Chapter 35, Water Code, by adding Section 35.010, as follows:

Sec. 35.010. CREATION OF DISTRICTS ON PETITION AFTER DESIGNATION OF PRIORITY GROUNDWATER MANAGEMENT AREA. Prohibits TNRCC from considering the creation of a groundwater conservation district in a designated priority groundwater management area before the conclusion of the next regular session of the Texas Legislature following the designation unless the local landowners have initiated a petition process under Chapter 36 for the creation of a groundwater conservation district with a priority ground water management area.

SECTION 47. Amends Section 35.012, Water Code, by adding new Subsections (c) and (d), redesignating existing Subsections (c)-(f) as Subsections (e)-(h), and amending existing Subsection (d), as follows:

(c) Requires TNRCC, not later than the 10th day after the date on which the TNRCC order designating a priority groundwater management area is issued, to send a written notice of TNRCC's actions to each entity entitled to notice. Provides that the notice must include TNRCC's findings and conclusions from the data and information considered in

designating the priority groundwater management area and TNRCC's recommendation regarding the need for a groundwater conservation district in the priority groundwater management area.

- (d) Requires the Texas Agricultural Extension Service, as soon as possible after a TNRCC order designating a priority groundwater management area, to begin an educational program within the area with the assistance and cooperation of the Texas Water Development Board, TNRCC, other state agencies, and existing districts to inform the residents of the status of the area's water resources and management options including possible formation of a district.
- (f) Redesignated from existing Subsection (d). Deletes existing language to make a conforming change.
- SECTION 48. Amends Section 35.013(d), Water Code, to provide that the board may administer certain educational programs with the cooperation and assistance of TDA.
- SECTION 49. Amends Section 36.014, Water Code, to make conforming changes.
- SECTION 50. Amends Section 36.015, Water Code, to make conforming changes.
- SECTION 51. Amends Section 36.0151, Water Code, as follows:
  - Sec. 36.0151. New title: NOTICE OF CREATION BY COMMISSION OF DISTRICT FOR PRIORITY GROUNDWATER MANAGEMENT AREA. Makes conforming changes.
- SECTION 52. Amends Section 36.051, Water Code, by amending Subsections (b) and (c), and adding Subsection (d), to provide that to be qualified as a director, a person must be a registered voter in the precinct that the person represents. Makes conforming changes.
- SECTION 53. Amends Section 36.059(b), Water Code, to make conforming changes.
- SECTION 54. Amends Section 36.108, Water Code, as follows:
  - Sec. 36.108. New title: JOINT PLANNING IN MANAGEMENT AREA OR PRIORITY GROUNDWATER MANAGEMENT AREA. Makes conforming changes.
- SECTION 55. Transfers Section 341.047, Health and Safety Code, to Subchapter E, Chapter 7, Water Code, redesignates it as Section 7.1605, Water Code, and amends it, as follows:
  - Sec. 7.1605. New title: VIOLATIONS RELATING TO PUBLIC DRINKING WATER. Makes conforming changes.
- SECTION 56. Amends Section 341.048, Health and Safety Code, as follows:
  - Sec. 341.048. New title: VIOLATION. Deletes text to make conforming changes.
- SECTION 57. Amends Section 341.0485(c), Health and Safety Code, to make a conforming change.
- SECTION 58. Amends the heading to Section 44.901, Education Code, as follows:
  - Sec. 44.901. New title: ENERGY OR WATER CONSERVATION MEASURES.
- SECTION 59. Amends Sections 44.901(a)-(f), Education Code, to include energy and water conservation measures among the contracts that the board of trustees of a school district are authorized to enter into. Includes water, along with energy, conservation to the application of this section. Sets forth the types of contracts to which this section applies. Provides that Section 19, Article 3271a, V.T.C.S. (The Texas Engineering Practice Act), applies to work performed under this section.

SECTION 60. Reenacts and amends Section 51.927, Education Code, as amended by Chapters 627 and 1142, Acts of the 75th Legislature, Regular Session, 1997, as follows:

Sec. 51.927. New title: ENERGY OR WATER CONSERVATION MEASURES. Includes energy and water conservation measures among the contracts that the governing body of an institution of higher education is authorized to enter into. Includes water, along with energy, conservation to the application of this section. Sets forth the types of contracts to which this section applies. Provides that Section 19, Article 3271a, V.T.C.S. (The Texas Engineering Practice Act), applies to work performed under this section. Sets forth procedures for an approval process and the development of guidelines. Makes conforming changes.

SECTION 61. Amends Section 2166.406, Government Code, as follows:

Sec. 2166.406. New title: ENERGY OR WATER CONSERVATION MEASURES.

SECTION 62. Amends Section 2166.406(a)-(h), (k), and (l), Government Code, to include energy and water conservation measures among the contracts that the governing body of state agency is authorized to enter into. Includes water, along with energy, conservation to the application of this section. Sets forth the types of contracts to which this section applies. Provides that Section 19, Article 3271a, V.T.C.S. (The Texas Engineering Practice Act), applies to work performed under this section. Provides that a contract must comply with Section 51.927(h), Education Code. Provides that the cost savings projected by offerors must be reviewed by a licensed professional engineer selected by the governing body of the state agency having charge and control of the building and facility who is not an officer or employee of an offeror or otherwise associated with a proposed contract. Provides that a contract is not required to be reviewed or approved by the State Energy Conservation Office, the Texas Energy Coordination Council, or the board.

SECTION 63. (a) Repealer: Sections 11.082 (Unlawful Use: Civil Penalty), 11.0841 (Civil Remedy), 11.0842 (Administrative Penalty), 11.148 (Emergency Suspension of Permit Conditions), 13.411 (Action to Enjoin or Require Compliance), 13.4133 (Emergency Rate Increase in Certain Circumstances), 13.4151 (Administrative Penalty), 13.416 (Penalties Cumulative), 13.417 (Contempt Proceedings), and 13.418 (Disposition of Fines and Penalties; Water Utility Improvement Account), Water Code.

(b) Repealer: Sections 341.049 (Administrative Penalty) and 341.050 (Penalties Cumulative), Health and Safety Code.

SECTION 64. Effective date: September 1, 1999.

SECTION 65. Makes application of this Act prospective.

SECTION 66. Emergency clause.

## **COMPARISON OF ORIGINAL TO SUBSTITUTE**

The substitute differs from the original in the caption by specifying that this Act relates to the powers of the Texas Natural Resource Conservation Commission, as well as to the development and management of water resources.

The substitute adds new SECTIONS 1, 2, 13, 21, 25, 29, 32-45, 48, 52, 53, and 58-62. For a complete analysis of these new sections please see the Section-by-Section Analysis portion of this document.

The substitute redesignates SECTIONS 1, 36, 37, 3, 4, 5, 7, 8, 9, 10, 11, 12, 13, 15, 16, 17, 19, 20, 21, 23, 27, 29, 30, 32, 33, 34, 35, 38, 40, and 42 of the original as SECTIONS 3, 4, 5, 7, 8, 9, 11, 12, 14, 15, 16, 17, 18, 20, 22, 23, 26, 27, 28, 31, 46, 49, 50, 51, 54, 55, 56, 57, 64, and 66, respectively.

The substitute redesignates SECTIONS 6 and 22 of the original as SECTIONS 10 and 30,

respectively, and modifies them by making nonsubstantive changes.

The substitute redesignates SECTION 2 of the original (proposed Sections 5.517-5.520, Water Code) as SECTION 6, and modifies it, as follows:

Modifies proposed Section 5.517 (Emergency Permit to Divert and Use Water; Amendment to Water Right), in Subsection (b), by authorizing the executive director of the Texas Natural Resource Conservation Commission (executive director, TNRCC) to issue an emergency order if an imminent threat to the public health and safety, rather than the public health, safety, and welfare or environment, requires emergency action before the commission can take action under Subsection (a) and there is no feasible alternative.

Modifies proposed Section 5.518 (Emergency Order for Temporary Transfer of Use of Water Right) by requiring the executive director or TNRCC, in transferring the amount of water requested by the applicant, to allocate the requested amount among two or more permits, certified filings, or certificates of adjudication for a use other than domestic, municipal, or electric generation, rather than for a domestic or municipal use, and further modifies this section by making nonsubstantive changes.

The substitute redesignates SECTION 14 of the original (Section 11.0843, Water Code) as SECTION 19, reinstates text deleted in the original, makes reference to a hearing held in accordance with Section 7.058, rather than 11.0842, Water Code, and makes nonsubstantive changes.

The substitute redesignates SECTION 18 of the original (Section 11.142(a), Water Code) as SECTION 24 and modifies it to provide that a person who temporarily stores more than 200 acrefeet of water in a dam or reservoir described by this subsection is not required to obtain a permit for the dam or reservoir if the person can demonstrate that the person has not stored in the dam or reservoir more than 200 acre-feet of water on average in any 12-month period, rather than providing that normal storage may involve the temporary storage of greater than 200 acre-feet if the owner of the structure maintains records which can demonstrate that throughout a 12-month period an average of not more than 200 acre-feet of water is impounded in such a structure.

The substitute deletes SECTION 24 of the original, which would have amended Section 35.008, Water Code, relating to public comment hearings.

The substitute deletes SECTION 25 of the original, which would have amended Section 35.009, Water Code, relating to public comment hearings.

The substitute deletes SECTION 26 of the original, which would have amended Section 35.012(a), Water Code, relating to public comment hearings.

The substitute redesignates SECTION 28 of the original (Section 35.012, Water Code) as SECTION 47 and modifies it by providing for notice to each entity entitled to notice under Section 35.009(c), rather than notice to each landowner in the designated priority groundwater management area.

The substitute deletes SECTION 31 of the original, which would have added proposed Section 36.1074, relating to the extension of district authority to additional aquifers within district's geographic boundaries.

The substitute redesignates SECTION 39 of the original (Repealer) as SECTION 63 and modifies it by no longer repealing Sections 35.004, 35.005, and 35.006, Water Code.

The substitute redesignates SECTION 41 (prospective clause) of the original as SECTION 65 and modifies it to by adding new Subsections (c)-(e) to specify that changes made to Sections 15.102(b), 16.053(m)-(o), 17.871, 17.895, and the addition of Section 17.8955, Water Code, apply prospectively from the effective date of this Act.

SB 1311

April 21, 1999 2:00PM or upon adjournment
Considered in public hearing
Testimony taken in committee
Left pending in committee

April 28, 1999 2:00PM or upon adjournment
Considered in public hearing
Amendment(s) considered in committee
Committee substitute considered in committee
Testimony taken in committee
Left pending in committee

May 10, 1999 upon final recess

Considered in formal meeting

Amendment(s) considered in committee

Committee substitute considered in committee

Reported favorably as substituted

#### WITNESS LIST

SB 1311 HOUSE COMMITTEE REPORT Natural Resources Committee

April 21, 1999 - 2:00PM or upon adjournment

For: Powers, Bill (Texas Farm Bureau)

Registering, but not testifying:

For:

Colbert, Win (Texas Utilities)
Halbert, Wayne (Self and Texas Irrigation Council)

April 28, 1999 - 2:00PM or upon adjournment

Wilkes, Morris (Johnson Controls) For:

#### LEGISLATIVE BUDGET BOARD Austin, Texas

#### FISCAL NOTE, 76th Regular Session

May 12, 1999

TO: Honorable David Counts, Chair, House Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB1311 by Brown, J. E. "Buster" (relating to the development and management of water

resources and the powers of the Texas Natural Resource Conservation Commission),

Committee Report 2nd House, Substituted

No significant fiscal implication to the State is anticipated.

Probable Net Positive/(Negative) Fiscal Year Impact to General Revenue Related Funds

### **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 551 Department of Agriculture, 582 Natural Resource Conservation

Commission, 580 Water Development Board

JK, DE, DM LBB Staff:

## LEGISLATIVE BUDGET BOARD Austin, Texas

#### FISCAL NOTE, 76th Regular Session

April 1, 1999

TO: Honorable J.E. "Buster" Brown, Chair, Senate Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB 1311 by Brown, J. E. "Buster" (relating to the development and management of

water resources), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

#### **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 582 Natural Resource Conservation Commission

LBB Staff: JK, DE, DM

## LEGISLATIVE BUDGET BOARD Austin, Texas

#### FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable J.E. "Buster" Brown, Chair, Senate Committee on Natural Resources

FROM: John Keel, Director, Legislative Budget Board

IN RE: SB1311 by Brown, J. E. "Buster" (Relating to the development and management of

water resources.), As Introduced

No significant fiscal implication to the State is anticipated.

#### **Local Government Impact**

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 360 State Office of Administrative Hearings, 555 Agricultural Extension

Service Texas, 302 Office Of The Attorney General, 580 Water

Development Board, 582 Natural Resource Conservation Commission, 304

Comptroller of Public Accounts

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#### A BILL TO BE ENTITLED

AN ACT:

## Relating to the development and management of water resources.

MAR 1 5 1999	Filed with the Secretary of the Senate
MAR 15 1999	Read and referred to Committee onNATURAL RESOURCES
	Reported favorably
APR 0 6 1999	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	Ordered not printed
APR 1 5 1999	
	Laid before the Senate  Senate and Constitutional Rules to permit consideration suspended by:    Senate and Constitutional Rules to permit consideration suspended by:
	Read second time,, and ordered engrossed by:
APR 1 5 1999	Read second time,, and ordered engrossed by:
	<del>yeas,</del> nays
APR 1 5 1999	Senate and Constitutional 3 Day Rule suspended by a vote of 30 yeas, 0 nays.
	Read third time,, and passed by:     A viva voce vote   30 yeas, 0 nays
APR 1 5 1999	, and passed by: \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\
	Rily Ming
	SECRETARY OF THE SENATE
OTHER ACTION	:
1	
April 15, 1999 Cynil 16, 1999	Engrossed
Egril 16, 1999	Sent to House
V	/ 1
Engrossing Clerk	Patry Spaw
Lingiossing Cicia _	
APR 1 6 1999	Received from the Senate
APR 1 9 1999	Read first time and referred to Committee on Natural Resources
MAY 1 0 1999	Reportedfavorably (as substituted)
MAY 1 7 1999	
	Sent to Committee on (Calendars)
	Read second time (comm. subst.) (amended); passed to third reading (failed) by a (non-record vote)
	(record vote of yeas, nays, present, not voting)
	Constitutional rule requiring bills to be read on three several days suspended (failed to suspend) by a vote of yeas, present, not voting.
	Read third time (amended); finally passed (failed to pass) by a (non-record vote) (record vote of yeas, nays, present, not voting)
	Returned to Senate.
	CHIEF CLERK OF THE HOUSE
	Returned from House without amendment.
	Returned from House with amendments.
	Concurred in House amendments by a viva voce vote yeas, nays.

	Refused to concur in House amendments and requested the appointment of a Conference Committ to adjust the differences.				
	_ Senate conferees instructed.				
	Senate conferees appointed:	, Chairman;			
	, and				
	_ House granted Senate request. House conferees ap				
	Conference Committee Report read and filed with				
	_ Conference Committee Report adopted on the part	of the House by:			
	a viva	voce voteyeas,nays			
	_ Conference Committee Report adopted on the part	of the Senate by:			
	a viva	voce vote yeas, nays			
OTHER ACT	ΓΙΟΝ:				
	_ Recommitted to Conference Committee				
	_ Conferees discharged.				
	Conference Committee Report failed of adoption by:				
	a viva	voce vote yeas, nays			
(C)					
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